

## **TRANSCRIPT**

March 24, 2009

## MONTGOMERY COUNTY COUNCIL

# PRESENT

Councilmember Phil Andrews, President Councilmember Roger Berliner, Vice President

Councilmember Marc Elrich Councilmember Valerie Ervin Councilmember Nancy Floreen Councilmember Michael Knapp Councilmember George Leventhal Councilmember Duchy Trachtenberg



## 1 COUNCIL PRESIDENT ANDREWS:

- 2 Good morning, everybody, and welcome to a meeting of the County Council. I want to
- 3 note that Councilmember Trachtenberg is delayed this morning because of car trouble,
- 4 but she'll be with us before too long, and other members of the Council will be joining us
- shortly, as well. I want to note that Selena Mendy Singleton is here today, representing
- 6 Congressman Donna Edwards. She is the District Director for the congresswoman's
- office, and we thank her for attending. She's right there. And she's also here to help
- 8 celebrate the proclamation, the presentation--the proclamation of the Paint Branch High
- 9 School girls indoor track team that won the State 3A championship, and we'll have a
- proclamation for them very shortly. And--but we're going to begin first with an invocation
- 11 from Captain Michael Rojas of the Salvation Army of Germantown. So please join me
- 12 standing.

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## MICHAEL ROJAS:

- 15 It's a privilege and an honor to be able to give the invocation this morning. I'll ask
- everyone to bow your heads with me, please, as we go before the Lord in prayer.
- 17 Gracious Heavenly Father, thank you for the beautiful day you've blessed us with today--a
- day for us to gather together and do the work you've called us to do. I thank you for the
- men and the women who have dedicated their time to leading the people of Montgomery
- 20 County. As a representative of the community they govern, I lift them up to you and ask a
- special blessing on them and on their families. I pray, Lord, that your holy spirit will move
- through the County Council and guide our leaders in the decisions they will make today. I
- 22 through the County Countries and State Countries and Co
- pray that their hearts will be open to the leading of your spirit so that your will will be done
- in our community. Lord, we lift this prayer up to you because we know you are a god who
- answers prayer. We know you have a plan for each of our lives and for the Montgomery
- County community as a whole, so we pray and submit to your leading this morning. With
- this prayer, we love you, we honor you, and we praise you. Amen.

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## **COUNCIL PRESIDENT ANDREWS:**

Thank you, Captain. Now we're going to have that presentation I talked about, and

Councilmember Elrich is going to do the honors. Councilmember Elrich.

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## COUNCILMEMBER ELRICH:

- Good morning. This presentation is for the Paint Branch girls indoor track team, and they
- won the 3A State Championship on Tuesday night, and I'm really impressed by their
- accomplishment. One thing that I did not realize was that there are 5 members of the track
- team competing against other teams that have between 15 and 20 members, which
- 38 means they had to run all the races where other teams had people running specialty
- races, which makes the accomplishment all the more impressive, because you usually get
- 40 tired from running a race. And, you know, athletes don't often compete in multiple events,
- 41 particularly in a single night, because you just get worn out and so I'm really impressed by

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1 the fact that you could do this with such a small team, and I understand from the principal 2

this is your first indoor-- UNKNOWN SPEAKER:

3 First in school history.

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#### COUNCILMEMBER ELRICH:

- First indoor--first track championship in school history. So that's very impressive. So I'm 6
- going to read the proclamation, and it says, the County Council of Montgomery County, 7
- 8 Maryland, whereas, championship seasons are the result of hard work, focus, and
- 9 determination, qualities that the Paint Branch girls indoor track team demonstrated in
- abundance in its run to winning the Maryland 3A West Region and the 3A State 10
- Championships, and whereas the Panthers continued in their long tradition, defeating 11
- second-place Hereford in the state meet 54-51 to claim the 17th team state championship 12
- in Paint Branch history, and whereas many team members contributed to the State 13
- championship, including Vanessa Jules, who won the high jump, and Arielle Statham, who 14
- won the 55 meters and anchored the Panthers' state championship 4 x 200- and 4 x 400-15
- meter relays, and whereas throughout the season the team demonstrated the 16
- commitment to always do its best under the outstanding leadership of coaches Lynette 17
- Hopkins and Dessalyn Dillard, now therefore be it resolved that the County Council of 18
- 19 Montgomery County, Maryland, hereby congratulates and salutes the Paint Branch indoor
- track team. Here are your winners. The 5 members of the team, the people that went out 20
- 21 and actually did the work--the young women who went out and actually did the work--are
- Arielle Statham, Vanessa Jules, Korine Duval, Jasmine Jones, and Medina Diao. And in 22
- case you're wondering, that's the 5 on the end. You look like you could be a student, but 23
- you're one of the coaches. Another impressive thing about this event is that going into the 24
- 25 last two events, they had 34 points. They were 15 points behind the first-place team, and
- you would think that was an insurmountable obstacle, but they managed to pull off the last 26
- 27
- two events and wind up in first place, so that even makes it even more impressive. So, 28
  - congratulations, and the proclamation. Coaches, players, the mike?

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## JEANETTE DIXON:

- I'll say something. Go ahead. UNKNOWN SPEAKER: 31
  - You can both say something.

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## COUNCILMEMBER ELRICH:

Yeah, we have time.

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#### JEANETTE DIXON:

- 38 I just want to say how proud we all are at Paint Branch of our Lady Panthers. They are not
- 39 only outstanding athletes, but they are also wonderful young women and just great role
- models for our entire school. So we are very, very proud of all of them, and yesterday, 40
- 41 Arielle signed a commitment to the University of Maryland, a full 4-year scholarship, so



we're very, very proud of her, as well as we are of all of these young women. And I want

2 to thank our coaches, Lynette and Dessalyn, and our outstanding Athletic Director, Jeffrey

Sullivan, as well. Thank you.

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#### COUNCILMEMBER ELRICH:

You want to say something?

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## KORINE DUVAL:

9 Hi. I would like to say that I really love my team. I think you guys are amazing--spending

all these years with you--and I will miss my coaches, and hopefully outdoor will be even

11 better. Bye.

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## NEIL GREENBERGER:

And we are going to try and get a picture of everybody. Let me move this out of the way. If

15 I can get everybody closer together. Make two rows. You can move up just a little. Step up

toward the table. OK, and--somebody have the proclamation? Why don't you hold that up?

OK. I'm going to need to be able to see everybody, OK? So find a good spot. And not only

am I going to take pictures, but we have some other people who are going to take

19 pictures. I'm going to take a few, so smile for each of them. Thank you very much.

20 Congratulations.

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## COUNCIL PRESIDENT ANDREWS:

OK. Congratulations to the team. Thank you, Councilmember Elrich, and congratulations

to the team. Best wishes for the rest of the year and future endeavors. Our next

presentation will be a proclamation in recognition of Women's History Month by

Councilmembers Ervin and Floreen.

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#### COUNCILMEMBER FLOREEN:

29 If we could ask Reggie Oldak, Chair of the Montgomery County Commission for Women,

- 30 Judith Vaughan-Prather, Executive Director of the Montgomery County Commission for
- Women, Dr. Carole Rayburn from--President of Montgomery County NOW, Leah
- 32 Goldfine, from Montgomery County Commission for Women, Elma Rambo, also from the
- Commission for Women, to join us. A few more. Come on up. It's--these are the adult
- Lady Panthers, right? OK? We have everybody? Would you like to introduce our other--
- other folks who are joining us? Come on down. UNKNOWN SPEAKERS:
- 36 The Gray Panthers.

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## COUNCILMEMBER FLOREEN:

39 Gray Panthers. Not quite.

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## **CAROLE RAYBURN:**

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- 1 Hi. I'm Carole Rayburn, the president of Montgomery County NOW, and we're fortunate
- enough to have two of our past presidents with us--the immediate past president, 2
- 3 Jeannette Feldner, and our past president before that, who is Holly Joseph. We are very
- 4 grateful for the Council and all of its hard work. We know that you do grand things for
- Montgomery County, and likewise, we do our best for the women--and also we have some 5
- men, life members, of Montgomery County. So we're signing you up. Just get going and 6
- 7 join us.

## COUNCILMEMBER FLOREEN:

- Always on message. Very good. Very good, very good. So Valerie and I are very pleased 10
- to be here to present this proclamation. As you know, before the 1970s, women's history 11
- was rarely the subject of serious study, but over the years, the field really went through a 12
- metamorphosis. Today, almost every college offers women's history courses, and most 13
- major graduate programs offer Master's and Doctoral degrees in the field. The 14
- Montgomery County Commission for Women has researched and archived biographical 15
- information on 30 women of significance in Montgomery County. In fact, there's a beautiful 16
- guilt floating around somewhere that documents that, I believe at their offices. In their 17
- archives, you find women from all aspects of history, including civil rights, government, 18
- 19 various social movements, athletics, and a lot more, and I encourage you all to take a look
- at these fascinating biographies. Valerie, would you like to make a few comments? 20
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## COUNCILMEMBER ERVIN:

- Just real quickly--I'm sorry that the lady athletes left because I wanted to sort of
- 24 congratulate them, too, from the women in my generation and the generation prior to mine
- 25 who fought hard for Title IX, and without Title IX--I was an athlete in high school, and I
- remember those days, and so now we can have young women who are athletes who have 26
- the same access as all the men, and so we're really excited on their behalf. And also I'm 27
- 28 really happy to be here with all the women who represent so much history and past and
- 29 present and future.

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## COUNCILMEMBER FLOREEN:

- 32 You go, ladies. And with that, we have a proclamation which we're going to read, and then
- you'll all get a chance to make some comments. So, Valerie, you want to head off here? 33

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## COUNCILMEMBER ERVIN:

- Sure. Whereas during Women's History Month, we celebrate the courage, foresight, and 36
- creativity of women of every race, class, and ethnic background who have contributed to 37
- our county and our country, and... 38

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#### COUNCILMEMBER FLOREEN:



1 Whereas Montgomery County women, including Rachel Carson, mother of the modern environmental movement; Clara Barton, founder of the American Red Cross; and Emily 2

3 Edmondson, a freed slave and abolitionist, figure importantly in our local and national

4 history, and...

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## COUNCILMEMBER ERVIN:

Whereas today women are continuing this legacy of leadership as entrepreneurs, doctors, teachers, scientists, lawyers, artists, and public officials, they are also providing guidance and care to their loved ones, strengthening America's families and communities, and...

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## COUNCILMEMBER FLOREEN:

12 Whereas this month we honor the extraordinary women of our past and recognize the countless women who are demonstrating leadership in every aspect of life... 13

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## **COUNCILMEMBER ERVIN:**

And whereas the National Women's History Month resolution was passed in 1987 by the United States Senate and House of Representatives and has been reaffirmed every year since then...

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## COUNCILMEMBER FLOREEN:

21 And now therefore be it resolved that the County Council of Montgomery County,

Maryland, recognizes March 2009 as Women's History Month in Montgomery County and 22 23

calls upon government officials, business and industry leaders, educators, and all people

of Montgomery County to observe this month with appropriate programs and activities to 24

25 honor the enormous contributions that women have made and continue to make.

Presented this 24th day of March in the year 2009, signed by our fearless Council

President, Phil Andrews. Thank you very much, ladies. Would anyone like to make a few comments? Reggie? How about Reggie first, and then we'll...

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## **REGGIE OLDAK:**

OK. I would like to say thank you so much. We are delighted to be part of this event, especially receiving it from two Councilwomen who make us all so proud and have done such wonderful things for women in this county. And I would like to say also I am very proud to be the president of the Montgomery County Commission for Women, this year and last year, and I would like to say a special thanks to Judy Vaughan-Prather and her staff, who have really made Montgomery--helped make--made Montgomery County a model for other commissions around the country and helped make Montgomery County a leader in women's rights. Thank you.

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## COUNCILMEMBER FLOREEN:

41 There you go. Thank you very much. Any--any other comments? Carole?

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# 2 CAROLE RAYBURN:

- 3 Sure. I just want to say one thing. Since I've been involved in women's issues since I have
- 4 become an adult, and it's great that we will now learn her story. We've learned history, and
- 5 how we're going to be taught "herstory," and I'm really happy about that. Thank you,
- 6 Council.

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## COUNCILMEMBER FLOREEN:

9 There you go. There you go. One more.

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## 11 CAROLE RAYBURN:

- 12 As a longtime feminist, I am very pleased to see that there's more energy toward getting
- renewal of the ERA going today, and we sure do depend on help from Montgomery
- 14 County.

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## 16 COUNCILMEMBER FLOREEN:

- 17 OK. And with that, shall we have the group photo--required by law? Maybe we should
- squeeze together. Here. There we go. You hold it.

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## 20 PHOTOGRAPHER:

- OK. Make sure I can see each of you. We're going to take a few, so you're going to have
- to smile several times. Great. Keep smiling. A couple more shots. UNKNOWN SPEAKER:
- Thank you.

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## 25 COUNCILMEMBER FLOREEN:

Absolutely. Yeah. Thanks for coming. Thank you. Thank you so much.

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# 28 COUNCIL PRESIDENT ANDREWS:

Thank you all. Thank you, Councilmembers Ervin and Floreen. We're now going to go on to general business and announcements of agenda and calendar changes. Miss Lauer.

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## 32 LINDA LAUER:

- We have two public hearings the Council is announcing today. A public hearing is
- 34 scheduled for April 14 at 1:30 on amendments to the County Government Collective
- 35 Bargaining Agreements. Also, on April 14, 15, and 16 at 7:00 and April 15 at 1:30, the
- 36 public hearings--we have received some amendments from the County Executive to the
- 37 CIP. These are additional amendments just received, and so we will be holding the public
- hearing at the same time as the operating budget for those. Today's agenda, there are a
- 39 couple of items that are changed on the Consent Calendar. D has been deferred. That's
- 40 the supplemental appropriation for Walter Johnson High School. Legislative session--we
- 41 have additional sponsors for Bill 11-09 when that's introduced. Joining Council President

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- Andrews will be Council Vice President Berliner and Councilmembers Trachtenberg and 1
- Floreen. Bill 38-08, planned for action today, is deferred. That's the Fire and Rescue 2
- 3 Commission abolition. And then this afternoon's CIP worksession, we're deferring the
- Judicial Center Annex. That will come back next week. And we did receive two petitions, 4
- one from residents supporting the operations and renovations of the Gaithersburg Library 5
- and another one supporting full funding for the library's budget. 6

# **COUNCIL PRESIDENT ANDREWS:**

9 OK. Thank you, Miss Lauer.

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- COUNCILMEMBER KNAPP: 11
- 12 Mr. President.

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- **COUNCIL PRESIDENT ANDREWS:** 14
- Yes, Mr. Knapp--Councilmember Knapp. 15

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## COUNCILMEMBER KNAPP:

- Thank you, Mr. President. Just a question. I haven't seen the CIP amendments that have 18
- 19 been proposed, but if they're of any significance, are we looking to add some additional
- speaker time, just because we don't typically do CIP and operating budget stuff at the 20
- same time? And they may not be a big deal, at which point, they may only want a couple 21
- of slots, but knowing some of the things that are out there pending, we may just want to 22
- consider that. 23

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- 25 LINDA LAUER:
- So noted. Thanks. 26

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- 28 COUNCILMEMBER KNAPP:
- 29 Thanks.

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- COUNCIL PRESIDENT ANDREWS: 31
- Yes, and I'll make sure that there's some additional spots, if necessary, for that. OK. 32
- Thank you, Miss Lauer. Our next item is action on approval of minutes from March 9 and 33
- 34 10 of 2009. Is there a motion to approve those minutes?

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- COUNCIL VICE PRESIDENT BERLINER: 36
- 37 So moved.

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- 39 COUNCILMEMBER KNAPP:
- 40 Second.

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ı	COUNCIL	. FRESIDEINI	ANDREWS.

- 2 Moved by Council Vice President Berliner and seconded by Councilmember Knapp. Any
- discussion? Don't see it. All in favor of approval of the minutes from March 9 and 10,
- 4 please raise your hand. That's Councilmember Elrich, Councilmember Floreen, myself,
- 5 Council Vice President Berliner, Councilmember Knapp, Councilmember Ervin, and
- 6 Councilmember Leventhal. That would be 7-0. All right. Next is the Consent Calendar. Is
- 7 there a motion for approval?

## COUNCILMEMBER FLOREEN:

10 So moved.

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# 12 COUNCIL PRESIDENT ANDREWS:

Moved by Councilmember Floreen and seconded by...

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## 15 COUNCIL VICE PRESIDENT BERLINER:

Councilmember Berliner.

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## 18 COUNCIL PRESIDENT ANDREWS:

19 Council Vice President Berliner. OK. And it's noted Item D has been deferred. Are there 20 any comments about any of the items on the Consent Calendar? Councilmember Floreen.

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## COUNCILMEMBER FLOREEN:

I'll just note, Item B is action on the Ten-Year Comprehensive Solid Waste Management 23 Program. We had a good conversation on that--I guess it was last week--and I appreciate 24 25 everybody's engagement. Everyone get out there and recycle. That's the message that will help us in achieving many of our solid waste goals. It will protect the environment, and 26 it will help us achieve some of our energy efficiency objectives, as well. I'll note I was in a 27 building a couple of weeks ago in San Francisco, and they had used recycled jeans as 28 part of their insulation. So you never know. There's money to be made in those recycled 29 goods--clearly. 30

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## COUNCIL PRESIDENT ANDREWS:

There is, and we are--

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# 35 COUNCILMEMBER FLOREEN:

36 Although not in this plan.

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## 38 COUNCIL PRESIDENT ANDREWS:

No. Well, it would cost us more if we didn't.

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## COUNCILMEMBER FLOREEN:

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1 There you go.

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#### COUNCIL PRESIDENT ANDREWS:

4 That's the bottom line. If we didn't recycle, it would cost more to dispose of it, and the county has become more and more aggressive in recycling over the years, and our 5 recycling rate has been getting closer to our 50% goal. So we're making progress. Not 6 quite there yet, but we're moving in the right direction, and thank you for the Committee's 7 8 continued attention to the important issues involving solid waste, including recycling. All 9 right. Now, with that, if there are no other comments--I don't see any--then we'll have a vote on the Consent Calendar. All those in favor, please raise your hand. That's 10 Councilmember Elrich, Councilmember Trachtenberg, Councilmember Floreen, myself, 11 12 Council Vice President Berliner, Councilmember Knapp, Councilmember Ervin, I think-right? All right. And Councilmember Leventhal. That would be 8-0. Thank you all. Now 13 we'll move into legislative session, day number 12, and we have introduction of several 14 bills. First is Bill 9-09, Schools and Camps - Grants for Teaching Science and 15 16

Mathematics, sponsored by Councilmember Knapp, Public hearing scheduled for April 21

at 1:30, and Councilmember Knapp has a comment, I believe.

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## COUNCILMEMBER KNAPP:

Thank you, Mr. President. Just a guick note. Mr. Leventhal has been asked to be added as a cosponsor, as well.

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# **COUNCIL PRESIDENT ANDREWS:**

OK. So noted.

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#### COUNCILMEMBER KNAPP:

I thank him for his support. When I introduced a scholarship bill 3 weeks ago, I indicated that would be the first of a series of things I would be introducing as it related to trying to increase awareness for science, technology education and mathematics education of our engineering--science, technology, engineering, mathematics education of our students, in an effort to try and increase our workforce readiness. This is the second bill I am introducing. In a nutshell, this bill would provide matching grants to regional one- to twoweek summer institutes to update the skills and state-of-the-art knowledge of practicing teachers each summer. The material covered should allow teachers to keep current with recent developments in science, math, and technology and allow for the exchange of best teaching practices. It would provide grants to research universities in the County, which may include universities housed at Maryland - Shady Grove campus, to offer current middle- and high-school science, math, and technology teachers who may or may not have undergraduate math, science, or engineering degrees a two-year part-time Master's degree program that focuses on rigorous science and math content and pedagogy and provides incentives to train AP or IB instructors to teach advanced courses in science and

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- 1 mathematics--namely, an incentive payment of \$1,500 per teacher per year. Teachers
- would also receive a \$100 incentive for each student who passed an AP or IB program in
- math or science. And this is really--it's just an attempt to make sure that as we're sitting
- 4 here looking at one of the worst economic crises we've faced in the last 60 years, that we
- 5 are focused on our workforce so that as things begin to improve, we in Montgomery
- 6 County continue to have the highest and best educated workforce in the state so that we
- 7 can continue to be successful. Thank you.

## COUNCIL PRESIDENT ANDREWS:

10 Thank you, Councilmember Knapp. And Councilmember Floreen has her light on, as well.

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## 12 COUNCILMEMBER FLOREEN:

Yes. Thank you. I'd like to be added as a cosponsor.

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## 15 COUNCIL PRESIDENT ANDREWS:

16 So noted.

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## COUNCILMEMBER FLOREEN:

19 I don't know where we have the money at this moment in time, but putting that to one side,

this is the area in which we need to lead and send a message to our residents, that

science and math is the future of Montgomery County, and we're going to do all our best

to support these initiatives. So, thank you.

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## **COUNCIL PRESIDENT ANDREWS:**

OK. Thank you. Yes, Councilmember Knapp.

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## COUNCILMEMBER KNAPP:

Thank you. I appreciate the cosponsorship, and my staff is actually working very

significantly to look at the stimulus dollars. There are many millions of stimulus funds that

- 30 have not yet been allocated, and many of the competitive elements of those are still being
- worked out by departments and agencies, and there are a number in which these types of programs would fit into, and so we're working both with MCPS, with county government,
- programs would fit into, and so we're working both with MCPS, with county government,
- 33 and with some private sector employers to see if there are some ways for us to leverage
- those dollars. And so we're looking at that as well as other opportunities.

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## COUNCIL PRESIDENT ANDREWS:

- Thank you, Councilmember Knapp. And without objection, the bill is introduced. Public
- 38 hearing scheduled for April 21 at 1:30. The next bill for introduction is Expedited Bill 10-09,
- 39 Personnel Retirement Incentive Program, sponsored by the Council President at the
- 40 request of the County Executive, and we have a public hearing scheduled for this bill on
- 41 April 14 at 1:30. And there are a number of provisions in this bill. I'll mention that it is a bill

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1 that I think deserves a lot of careful attention to. We have a retirement incentive program that was put in place for the current year, and our Office of Legislative Oversight has been 2 3 doing some research on it and its long tail, in terms of costs, and while there is a short-4 term savings, the long-term costs substantially exceed the short-term savings, and it is something that we need to be fully aware of in considering the programs. One of the 5 issues that is important to focus on with retirement incentive programs is whether the 6 positions that people leave as a result of the incentives are then filled, and if most of the 7 8 positions are filled, then the savings of any long term are lost, and the costs exceed the savings. So part of the success of retirement incentive programs is not filling most of the 9 positions that people leave when they take the buyouts, and that's something I think we'll 10 want to pay a lot of attention to as we consider this version of this year's retirement 11 12 incentive program and examine the experience that we've had with the current one and past ones. So I just bring that to my colleagues' attention. That's an important issue 13 related to that because we want to be careful about adding to our long-term obligations 14 with--even with short-term savings. I don't see--Councilmember Knapp, do you have a 15 comment on this? Yes. Councilmember Knapp. 16

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## COUNCILMEMBER KNAPP:

Thank you, Mr. President. Just a quick question for staff. I saw a matrix yesterday that showed a series of provisions that had been negotiated--I don't know if they've yet been ratified--with the McGeo organization, and I was just curious if this is in response to that negotiation or if this is a separate piece of legislation just on the retirement incentive program as a standalone program.

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## ROBERT DRUMMER:

I believe this was negotiated with McGeo.

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#### COUNCILMEMBER KNAPP:

OK. So this is a part of that contract renegotiation.

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## ROBERT DRUMMER:

32 Yes.

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## 34 COUNCILMEMBER KNAPP:

35 So we're started that. Now, has that been ratified yet, do we know?

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#### 37 ROBERT DRUMMER:

38 Ratified--you mean by the union?

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## COUNCILMEMBER KNAPP:



Right. Well, I'm just curious. We have this legislation, but if the negotiated party hasn't yet ratified their agreement, I think that's something we ought to look at as we start to pursue this process, as well. I'm just curious as to where we stand as it relates from the Executive branch's side for that negotiated settlement.

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## ROBERT DRUMMER:

I don't know the answer to that.

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## COUNCILMEMBER KNAPP:

If we could find that out, that'd be helpful.

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## ROBERT DRUMMER:

I will.

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## **COUNCILMEMBER KNAPP:**

OK. Thank you.

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# **COUNCIL PRESIDENT ANDREWS:**

Very good. We will find that out. Any other comments on this bill? All right. Then without objection, the bill is introduced, and a public hearing is scheduled for April 14 at 1:30. Our next bill for introduction is Bill 11-09, and this is the Fire and Rescue Commission Compensation, sponsored by myself, Vice President Berliner, and Councilmembers Trachtenberg and Floreen. A public hearing is scheduled for April 21, 2009, at 1:30. This is a bill that would phase out the stipends for the Fire and Rescue Commissioners over a two-year period, and so there would be a savings that would gradually grow over the two years, and it would eliminate the \$1,500 lump-sum expenses that are provided to commissioners, as well, and replace it with traditional mileage reimbursement, which we do for all commissions, and reimbursement for reasonable dependent care while meetings are occurring. Councilmember Leventhal has been a strong advocate for eliminating the costs associated with the commission and introduced a bill--and I'm sure he'll comment on it, and I see his light on--that would abolish the commission in addition, and eliminate the stipends as part of that. I believe that we should keep the Fire and Rescue Commission and its authority but eliminate the stipends as soon as we can, under the restrictions that are in state law about changing the stipends during members' terms, which we can't do. But we can eliminate the stipends as members' terms come up, and we have two new members who will begin July 31, 3, I believe, next July 31, and the other two the following July 31. So that's what this bill would do. I thank my cosponsors. It's scheduled for public hearing April 21, and we have a couple comments, at least, on this bill or issue, and first is Councilmember Leventhal.

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## COUNCILMEMBER LEVENTHAL:

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1 In 2004, the Fire and Rescue Service was substantially reorganized, and one of the 2 purposes of that was to bring Montgomery County into conformance with other 3 jurisdictions in the region which have a Fire Chief who is, in fact, a department head who is able to manage his department. We don't have that today in Montgomery County. 4 According to the packet, our fire chief is not really a department director comparable to 5 other department directors. According to the packet on circle 50--this is on the bill that was 6 deferred, my bill, Bill 38-08, which perhaps we'll see come before this Council, perhaps we 7 8 won't. It's been deferred. The Commission's veto power adds a level that other County 9 department directors do not have. This is especially evident when the Fire Chief issues a Fire Chief's general order, which is subject to the review and approval of the Fire and 10 Rescue Commission. In other executive departments, a legally based director's order 11 generally stands without further review by an independent advisory group. So let's just be 12 clear. The Fire Chief is not a department director with the same authority that other 13 department directors have, even though the intent of the legislation 5 years ago was, in 14 fact, to create a department director. Now, in 2004, the Committee for the Evaluation and 15 Review of Boards recommended that the stipends for members of the Fire and Rescue 16 Commission be substantially reduced. That was in 2004. In 2008, the County Executive 17 submitted a budget proposal to eliminate stipends for members of the Fire and Rescue 18 19 Commission because their duties are significantly less than prior to the enactment of the 2004 legislation, and yet members of the Commission are still being paid approximately 20 21 \$12,000 a year, \$1,000 a meeting. Some of the meetings last a half an hour. So 5 years ago, the CERB report recommended that these stipends be rolled back. One year ago, 22 the County Executive recommended that these stipends be eliminated. We still haven't 23 24 eliminated them, and under the bill that's being introduced today, we still won't eliminate them for another two years. That's a total of 7 years just to eliminate wasteful stipends 25 with no change whatsoever in the power and authority of this Commission. I appreciate 26 my friend and colleague the Council President--his statement when he took office as 27 28 Council President was that hard times require hard choices. We don't seem to be able to 29 make any. It's too hard. We're not going to change the authority of this Commission. We're not going to eliminate the stipends to commissioners for at least another two years. It's too 30 hard. Somebody might complain. It's just too hard. I didn't run for the County Council 31 because I thought the job would be easy. It certainly wasn't easy being a candidate for this 32 office, and it hasn't been easy serving on this body, but it does seem to me that the status 33 34 quo tends to win because change is too hard--even when we're wasting the taxpayers' money, even when we're wasting \$1,000 per Commissioner per meeting, we can't end it. 35 Now, we could very easily stop these stipends right now. Even if we maintain the 36 Commission, our staff has explained to us how we could eliminate the Commission--37 excuse me. Even if we maintain the Commission, our staff has explained to us how we 38 39 could eliminate these stipends right now with a minor change to the authority of the Commission, which it isn't even using. The quasi-judicial powers of this Commission, it 40 41 hasn't used in years, and if that were eliminated, the stipends could go away right now.



1 But we're divided, 4-4. Council President has 4 members on his bill. I have 4 members on 2 my bill. So here's what's going to happen--nothing. Nothing. It's too hard. It's too hard. I'll 3 be interested to see how we can get through this budget. We don't seem to be able to 4 make hard choices in hard times. This bill is a deferral of a hard choice for at least two years, and this bill doesn't have the votes to pass. So unless we can come up with a 5 compromise which maintains some form of a Fire and Rescue Advisory Board or a Fire 6 and Rescue Commission, in some form, and eliminate the stipends right now, we'll do 7 8 what? Nothing. No hard choice. Keep wasting money. Don't make any change. 9 Status quo wins. Do we really believe the County government, every single agency in county government, is just perfect, just exactly right? Not one thing in County government 10 needs to be changed? I know the Council President feels a great sense of urgency, 11 having received a report from the Inspector General that some of our police officers 12 injured in the line of duty ought not be getting disability retirement payments. That's a 13 matter of great urgency, according to The Washington Post. The Washington Post thinks 14 that's about the greatest crisis facing Western civilization since World War II. We shouldn't 15 tie our shoes till we address that. We shouldn't eat lunch until we address that. I wish the 16 Executive Branch would address it. I wish the negotiations on the disability retirement 17 issue had been concluded. I'm eager to see reform of that. I think it does need to be 18 19 reformed, and I think these wasteful stipends need to be reformed, and I think the powers and duties of this extraneous Commission need to be reformed, but I'm pessimistic. It 20 21 seems to me it's just too hard. We don't seem to be able to make changes in County government, and I'll be interested to see how we get through this budget. 22

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## **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Leventhal. I was--I was starting to think that we'd finish way ahead of our 10:30 start time for the Board of Health, but it looks like we'll fill up the time. The--I would note a couple things. One, this bill would eliminate the stipends and phase them out completely within two years, and that's a substantial change. It's not reducing them. It would eliminate them all within two years, and again, eliminate them in accordance with what we're restricted to doing if we keep the powers of the Commission. 36-03, which is a bill number that is emblazoned on my mind because there were so many meetings on it and it was landmark legislation, specifically as adopted retained the power of the Fire and Rescue Commission, and that's one of the reasons that it received unanimous support on the Council when it was adopted in 2004. In terms of the powers of the Commission, I believe--and we had testimony to this effect, or at least comment, from the chair, Mr. Maloney--that one of the reasons that the Commission has not, he surmised, had to exercise the quasi-judicial power much in recent years is in part because there--it serves as a deterrent, and it is there as a vehicle. And we couldn't, according to our staff, just eliminate that and then eliminate the stipends--that the legislative authority, as well, over the policy would have to be eliminated, too, and I don't think that would be a good idea. So I disagree that it's a good idea to eliminate the powers of the Commission,



but I do agree with Mr. Leventhal that the stipends should be eliminated, and this is how we can do it and retain the Commission. I think it's premature to say how the vote will come out. I'm hopeful we'll get a majority for the bill, but we'll see, and in the meantime, we have a couple more comments from Councilmembers. I'll go next to Councilmember Knapp.

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## **COUNCILMEMBER KNAPP:**

7 8 Thank you, Mr. President. As I was looking at the packet over the weekend, I saw this 9 introduction, and I'll be honest that it troubled me. I appreciate the remarks of Councilmember Leventhal, but the reason I actually signed on to his bill was we're looking 10 at the budget issues we're facing this year, and knowing the conversation that the Council 11 had had 4 years ago as related to boards and commissions, it's not an easy conversation. 12 There are lots of groups who participate. There are lots of groups who feel that their 13 participation is warranted and we actually benefit a lot as a county, so it's not a 14 straightforward conversation for us to have. But recognizing the difficult nature of it, I 15 thought that this notion on the Fire and Rescue Commission was a good step in that 16 direction, and I understand that we may actually see more recommendations in the 17 coming months as it relates to the other boards and commissions that are actually fairly 18 19 costly to our county. We have a legislative process. We had a bill before the Public Safety Committee, which was Mr. Leventhal's bill, which typically if people feel as though there 20 21 are parts of it that they're comfortable with and parts that they're not, modify that and amend that through the legislative process. And that didn't appear to happen. I 22 understand, as it came out of Committee, that Mr. Leventhal's bill was just disapproved, 23 24 and then to see this bill followed up the week after the other was disapproved just struck 25 me as odd and somewhat divisive. If we are actually trying to seek a compromise, as has been suggested, it seems to me that the vehicle existed to do that. If we're actually trying 26 to just make a point, then it seemed to have this other bill introduced was done to do that. 27 28 And I guess I'm struggling as to see, in a difficult budget year, why we wouldn't have 29 worked with the vehicle that existed and amended appropriately to try and get to the outcome that the Council President and his cosponsors have indicated they'd like to get 30 to, as opposed to what appears to me to be making more of a statement. And I just think 31 32 that's, given what we're going to be dealing with over the course of the next couple months, seems to be exactly the wrong direction for us to be going. 33

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## COUNCIL PRESIDENT ANDREWS:

OK. Thank you for your comments. Council Vice President Berliner, I think, was next.

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## COUNCIL VICE PRESIDENT BERLINER:

- 39 Who is this guy? Let me ask staff to clarify, if I could. Mr. Faden, Councilmember
- Leventhal stated in his remarks that we could have eliminated the stipend by eliminating 40
- 41 one aspect of the Commission's duties. I heard the Council President and Chair of the

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Committee, I believe, take issue with that observation, and I'd like some clarification with-from you with respect to that because I, too, was operating under the assumption that we could not achieve the immediate elimination of the stipends in the manner in which was suggested by my colleague, Councilmember Leventhal.

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## MICHAEL FADEN:

Mr. Berliner, the legal conclusion we arrived at--and it's not 100% clear--is that it would take eliminating both the Commission's quasi-judicial and quasi-legislative authority for you to be able to immediately eliminate the stipends.

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## COUNCIL VICE PRESIDENT BERLINER:

That was my understanding, as well, and the County Executive's position as reflected by our Fire Chief was that this function--these functions were still important and did not get in his way of performing his duties, so it was on that basis that, I believe, the majority of the committee felt that we should eliminate the stipends as soon as possible, but we should not eliminate these functions because they seem to provide for a balance that was, in the words of the Acting Fire Chief, still very much appropriate. So it was on that basis that I supported the effort of retaining the functions and eliminating the stipends, which I continue to believe is an appropriate response. But I also requested--and I am looking forward to hearing--that much as we have seen in our federal conversations with respect to AIG executives, that we have voluntarily--we have requested that our Commissioners turn down the stipends. There was agreement among those who were testifying that this was reasonable. Not all members of the Commission, of course, were present at that time. But I do look forward to hearing from the representatives of this Commission as to which of the members would voluntarily decline the stipend such that we could achieve the savings immediately, notwithstanding our inability to legislate immediately. So I would appreciate hearing back from them with respect to that.

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## **COUNCIL PRESIDENT ANDREWS:**

Thank you, Council Vice President. Councilmember Trachtenberg.

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## COUNCILMEMBER TRACHTENBERG:

Thank you, President Andrews. Well, this is a conversation that, believe it or not, I'm glad we're having. I know we'll continue it. A lot of this has been bubbling up from the surface for the last few weeks, and it's clearly something we have to make a decision on. But--and I'm pretty much where Council Vice President Berliner is. I think he very eloquently described the rationale behind the legislation that's being introduced this morning. But I actually just want to make a very brief set of remarks about the issue of addressing hard choices, and I think that everyone up on this dais and in this room knows that over the course of the next few weeks, if not the next few months, next few years, there are a great deal of hard choices that need to be made by this body. And the reality is that some of

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- them will be made and some of them might not be. And what I would like to state quite
- 2 publicly is that I think those kinds of challenging conversations that result in hard
- decisionmaking will not--and again, these are hard choices required by hard times.
- 4 They're not going to be made if we're going to have conversations that are publicly
- 5 contentious and, in my mind, uncollegial. And I have every confidence that this body will
- 6 be able to make most of the choices that they need to make, if not all, and that we will do
- 7 that in an informed and productive and civilized way. But I just want to state very clearly--
- 8 and it's not a warning--it's just a piece of counsel that I don't think choices are easy to
- 9 make when issues become politicized and personalized. And I think it's really important to

10 state that.

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## **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Trachtenberg. Councilmember Elrich.

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## COUNCILMEMBER ELRICH:

- I want to ask the question, I think, that Roger asked you again. I sat through that meeting,
- 17 and I was under the impression that it was not impossible for us to eliminate the
- 18 Commission and then re-create a new commission with only the legislative authority. If we
- 19 actually abolish the commission and then chose to set out and re-create a new
- 20 commission and then have interviews for new Commissioners who would serve under a
- 21 more restricted--I proposed at that time to maintain the legislative authority of the
- 22 Commission, but eliminate the judicial authority of the Commission.

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24 MICHAEL FADEN:

We think you probably could do that, but it's a delicate issue because a court would--if it were challenged--and, of course, it's not clear who would challenge it--a court would look at how different the new Commission was from the old Commission, both in terms of authority and responsibility and in terms of membership. Their presumption, of course, would of course be with the legislation, but it would not be absolutely clear that a court would say, all right, this is enough of a change to allow a change in their compensation.

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## COUNCILMEMBER ELRICH:

- But if we were to do that--I mean, it seems to me there are two lines of attack. Somebody
- could argue about the compensation, but there is no argument about our--about the
- Council's ability to eliminate the quasi-judicial authority. We could do that tomorrow to the
- 36 Commission.

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#### MICHAEL FADEN:

- 39 Sure. You could eliminate either authority tomorrow, and, you know, that--if you eliminated
- 40 both authorities, it would be absolutely clear, at least to us, that you could change the
- 41 compensation immediately. If you did--went the route you suggested, normally that would

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get--that would receive deference from a court reviewing the action, but the court would look to see if it were an end run around the constitutional prohibition against reducing compensation during a term.

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#### COUNCILMEMBER ELRICH:

I mean, I support the abolition of the commission and the reconstituting of a commission 6 with the legislative authority but not the quasi-judicial authority, and I think the Council 7 8 should do that and address the issue that we raised in our bill about trying to deal with the 9 compensation and deal with the compensation now. And I know what kind of cuts this Council is going to be looking at. The cost of compensation for this year and next year is 10 more than some of the programs we're going to cut. We're going to sit here and gnash our 11 teeth, and we're going to cut programs that cost \$15,000, \$20,000, maybe \$40,000, and 12 express our regret over cutting programs that cost that little, and continue to pay this 13 compensation. I'm willing to take the chance, abolish the Commission, re-create a new 14 Commission, reinterview for Commissioners--not automatically reappoint, let people 15 apply. I have no objection to the existing Commissioners. I have no assumption that I 16 wouldn't reappoint them, but open up the process and start over again. And the worst that 17 would happen is somebody would say we're going to sue you over trying to escape the 18 19 compensation, and if we lost that, we'd be no worse than we are now. We'd have to pay the compensation until we had the ability in two years to eliminate it for everybody. So I 20 21 would rather take that chance, and I offered that as a compromise. I thought that was a reasonable way to go to get us to where I thought everybody wanted to be. I also regret--22 I'm not going to drag it out here, but you know, the discussion about whether this impaired 23 24 the Chief's ability was not exactly the most frank discussion about what people think. I 25 mean, let's be honest about this. There's what we say publicly, and there's what--all the other conversations that go on. And so it's kind of regrettable that, you know, we wind up 26 making decisions based on the public record when we've gotten a very different 27 impression about how things play out in the real world. And this makes it really hard. I 28 understand Roger's dilemma. If you ask somebody a question and somebody says, "No 29 problem," then it's reasonable to conclude that your actions are no problem. I just find it 30 frustrating--and I find it especially frustrating in this regard. As far as the County 31 Executive's position goes, I regret that we're not whacking all the stipends for all the 32 Commissions. I don't know why we are paying for these things at a time like this when we 33 34 can't pay for basic services. I think we're in a choice now between basic services and luxury items. And I don't want to get rid of Commissions. I appreciate their advice. You 35 know, I want them to continue to exist, but the idea that we'd be paying out any stipends 36 37 or doing more in staff support for Commissions when we can't provide basic services to our residents, we're going to lament all the things we're going to cut. I just think is a 38 39 shame, and I would hope that the Council would actually look more broadly at the stipend issue as we go forward in the budget and make as many changes as possible, rather than 40 41 as few changes as possible. So, I don't know where we stand, since this bill is not on the



table for introduction today, but I would urge my colleagues to consider--I thought it was deferred. I mean, I would urge people--

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## COUNCIL PRESIDENT ANDREWS:

5 No.

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## COUNCILMEMBER ELRICH:

8 I would urge people to consider taking a compromise position on this--support the 9 abolition and the re-creation of a Commission with legislative authority. Do what we all know is the right thing to do. And I'll close by saying, you know, there's no other interest 10 group in Montgomery County that gets a veto over departments. If we're going to allow 11 12 interest groups to have veto over departments, I can make a long list of interest groups for every department in the county who would love to veto or have control over county 13 policies. And it seems that if we're going to do it for one, why not do it for all? Actually, I 14 can think of reasons why not to do it for all, so I don't want to go there. But I hope my 15 colleagues will consider the compromise position, because it was offered, and I think it's a 16 way that would suit all of our interests. 17

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#### COUNCIL PRESIDENT ANDREWS:

Well, thank you for the comments, and when we take up the issue in committee, we will consider all options. And as your colleague on that committee, I guarantee that will happen, and we will give all options thought and look at ways to bring the Council together on the issue. We do have a guest who is waiting, who has come a long way to be with us, so I want to wrap this up, since we will have a lot more opportunity to address this as we go forward. And there are some lights. I'll ask my colleagues to keep it very brief. Councilmember Knapp.

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#### COUNCILMEMBER KNAPP:

Thank you, Mr. President. There's just one quick question. Was there something about the legislation that had been introduced by Mr. Leventhal which prohibited it from being amended to address the items that have been proposed in today's legislation that has been introduced?

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## 34 MICHAEL FADEN:

No. Everything you've discussed would be within the scope of that bill.

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#### 37 COUNCILMEMBER KNAPP:

38 OK. Just curious. Thank you.

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## 40 COUNCIL PRESIDENT ANDREWS:

41 OK. And Councilmember Leventhal.

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## COUNCILMEMBER LEVENTHAL:

- 3 The Public Safety Committee meeting that the President and chairman of that committee
- 4 just referred to will be the fifth time that Committee has met to discuss these stipends.
- 5 We'll see if perhaps 5 times is the charm. In the last 4 discussions held in that committee,
- 6 no action was taken to eliminate the stipends.

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## **COUNCIL PRESIDENT ANDREWS:**

- 9 We just took action at the last one in terms of approving the idea, and so it has been an
- issue that--the committee clearly supports eliminating the stipends. All right, we're going to
- 11 move on to--

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## 13 COUNCILMEMBER FLOREEN:

14 Excuse me. I had my light on.

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## 16 COUNCIL PRESIDENT ANDREWS:

17 Oh, I'm sorry. I didn't see it.

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## 19 COUNCILMEMBER FLOREEN:

We seem to have a deficiency here.

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## 22 COUNCIL PRESIDENT ANDREWS:

23 Just push it again.

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## COUNCILMEMBER FLOREEN:

There we go.

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## **COUNCIL PRESIDENT ANDREWS:**

There you go. You're there.

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## COUNCILMEMBER FLOREEN:

- Thank you very much. You know, I agree about the compensation. I am interested in this
- conversation that Mr. Elrich has raised and apparently Mr. Leventhal supports. I move that
- we amend the agenda to have a conversation about the item on the agenda that is
- relevant to it, which is Mr. Leventhal's bill. I understand there's a negative
- recommendation from the committee. Everyone has been talking about an item that
- actually isn't on the agenda. I see no reason not to address it. If you want to have 4 more
- committee meetings, fine. I'm happy to talk about it now. It would be helpful to move on. I
- 39 agree with Mr. Leventhal about the fundamental object at least of reducing the
- 40 compensation. I agree with Mr. Elrich about respecting some of the functions, and
- 41 apparently it has been discussed in committee. I see no reason why we can't wrap this up

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or at least, at the very least, I understand the Council President wants us to move on to the next item. I propose that we amend the agenda to take this up after that.

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- 4 COUNCIL PRESIDENT ANDREWS:
- 5 Well, I would-- UNKNOWN SPEAKER:
- 6 Second.

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- 8 COUNCIL PRESIDENT ANDREWS:
- 9 It's moved and seconded. We have a Board of Health meeting that has been scheduled for a while.

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- 12 COUNCILMEMBER FLOREEN:
- 13 Indeed. I appreciate that.

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- 15 COUNCIL PRESIDENT ANDREWS:
- We have a guest here, and I want to make sure that we have adequate time for that
- meeting. I don't know exactly how long it's going to take, but I would suggest that we have
- the Board of Health meeting first and then see where we are in terms of time.

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- COUNCILMEMBER FLOREEN:
- Well, you know, it's our job to make decisions. We're here. It's Tuesday. We have a short day. Why don't we do it after--I'm happy to--I would propose we could do it after this, then.

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- 24 COUNCIL PRESIDENT ANDREWS:
- Well, we also have--all right. We have a motion on the table. All those in favor of the motion, please say aye.

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COUNCILMEMBERS LEVENTHAL, ERVIN, KNAPP, FLOREEN, AND ELRICH: Aye.

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- 31 COUNCIL PRESIDENT ANDREWS:
- That is 1, 2, 3, 4, 5. All right. Well, then, we will take it up immediately after the Board of
- Health. Thank you. We are now going to move into the Board of Health meeting, and we
- 34 are joined by our guest from Johns Hopkins, who is an expert on the impact of pollution
- that is traffic related, and we thank him for coming to be with us this morning.
- 36 Councilmember Trachtenberg asked that we have this as an agenda item for the board,
- and we very much appreciate our guest joining us this morning. Glenn Orlin has prepared
- a packet that is item number 8, health effects of air quality near major highways. And what
- we're going to do is begin with a presentation from Mr. White, who is the Deputy Director
- 40 of the Risk Sciences and Public Policy Institute at Johns Hopkins University's Bloomberg
- School of Public Health. And he's going to give us a presentation on these topics, which



will be about a 30-minute presentation, I understand, and then we will have discussion following that. So, Mr. White, thank you for coming to see us this morning and taking time out of your busy schedule to be here. And I see you've got the mike on, so please, go ahead and proceed.

## **RON WHITE:**

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40 41 Thank you very much. I am Ronald White, and you have my bio and brief introduction from Council President Andrews. Just to make sure it's clear, I'm appearing before you today as a private citizen and not as a representative of Johns Hopkins University, and the statements I make are my own and not the position of Johns Hopkins University or any part of the university. I also am a resident of Montgomery County, so I am a constituent. I want to, first of all, thank you for inviting me to discuss this issue of near-roadway air pollution and its impact on public health. I think this is an important public health issue. Frankly, it's somewhat underappreciated in terms of its potential impact on public health and I hope I will take less than half an hour to go through some basic information about this issue. I am a university professor, so if I tend to say things that you may not completely understand or you want some clarification on, please interrupt me and ask me questions. But I will try to keep this relatively short and leave plenty of time for your questions and some discussion. So with that, let me lay out what the concern is here first. There are a number of emissions from motor vehicles on roadways that are of concern. especially for populations that live in close proximity to these roadways. What you have before you is a listing of some of the pollutants that are of particular concern. And at the top of the list, and the one that I'm going to spend probably some time focusing on, is diesel particulate matter. Diesel particulate matter comes from heavy-duty diesel engines as well as light-duty diesel engines, but in this country, heavy- duty diesel is the majority of the diesel sources. And I'll talk a little bit more about that pollutant and why it's of concern. We're also concerned about ultrafine particles, and what you have on your right is a diagram of the difference in sizes in particulate matter, and this is a case of where size matters. The very small particles are the ones that go deepest into the lung, that enter the lung and go down into the deepest part of the lung. And actually, the ultrafine particles, which is the next bullet down, are the ones that are the very smallest particles that can actually get into the blood system and be carried through the blood system into other organs of the body and have impacts, for example, on the cardiovascular system and on the brain. The other pollutants that you have listed there--carbon monoxide is a common motor vehicle pollutant, interferes with cardiovascular function as well as a number of other functions. Nitrogen dioxide is the pollutant, again, emitted by motor vehicles, has been linked to impacts in lung function in long term and long-term health. Benzene and 1,3-Butadiene are organic compounds that are, in the case of benzene, a known human carcinogen. 1,3-Butadiene is a neurotoxic compound and also a probable human carcinogen. I want to mention diesel exhaust because there's a lot of attention being focused on it these days. It is typically a pollutant where there is a carbon core



1 surrounded by organic compounds, including some of the ones that I've just talked about 2 that are either carcinogens or neurotoxins, and these particles actually, then, can get 3 inhaled deep in the lungs, and it's important to note that about 92% of the mass of these 4 particles--in other words, the size of these particles--are extremely small. They're one micron in diameter small. Just to give you an idea, your hair is about--the diameter of your 5 hair is about 70 microns in diameter. So these are particles that are 1/70 or smaller than 6 the diameter of your hair. There is an extensive now, and growing, body of scientific 7 8 evidence, primarily from the epidemiological literature but also from animal toxicological studies that associate living in close proximity to roadways with adverse health effects. 9 And I will actually spend most of my remaining remarks going through some of that 10 literature for you. These are epidemiological studies that have been conducted all round 11 the world. In fact, some of the earliest studies, which were from the 1990s, were in 12 Europe, where because of the way cities were developed in Europe, we have lots of 13 citizens in close proximity to high-traffic roadways, and so those were some of the first 14 areas that were being studied. Scandinavian countries as well. But now here in the U.S., 15 there have been an increasing number of studies over the last 10-15 years that document 16 this concern, as well. These studies typically look at a number of metrics for assessing the 17 impact of roadways on public health. Many of them look at people's distance from 18 19 roadways, looking at the area between the edge of the roadway and typically about 300 meters out. Some studies look at 200 meters, some studies look at 400 meters, but 20 21 typically it's between the edge of the roadway and 300 meters. Others have looked at traffic density in terms of the number of vehicles per mile of roadway or the number of 22 vehicles on the roadway. For example, some have used, as you'll see, metrics such as 23 24 looking at roadways where there's 50,000 vehicles per day or more or freeways that carry 25 100,000 vehicles or more, just as an example. And some of them have used proxies for traffic exposure--for example, used nitrogen dioxide, which I'd mentioned as the pollutant 26 from motor vehicles, and have used that--levels of that pollutant as a proxy for 27 28 measurement of exposure to traffic in close proximity to roadways. So what are some of the health concerns that have been discovered in these studies? And I know you've 29 received some background material, some of which I suggested be included in your 30 packets, which I know are somewhat technical, but hopefully you got the sense, especially 31 from the conclusion sections, that there is now a convincing body of evidence, and I'll 32 come back to that, that address some of these health outcomes that I've listed here--33 34 respiratory symptoms, asthma outcomes, allergic sensitization, which relates, of course, to asthma, immunological effects, respiratory function effects, which I'll talk about in a little 35 bit more detail, increases in respiratory disease, adult and childhood cancers, 36 37 cardiovascular outcomes, birth outcomes, and premature mortality. So a long list of health outcomes now that have been examined in the context of being exposed to living in close 38 39 proximity to roadways. How this pans out in terms of the pollutants and their connection to these health outcomes are in this next slide. In terms of benzene, the concern there has 40 41 been leukemia. Benzene has been shown, in occupational health studies, to be linked to



1 leukemia, and there have been a limited number of studies that examines living in close 2 proximity to roadways and the incidence of leukemia, both in children and adults, and 3 have found a connection, and the thought there is that it's related to the benzene 4 exposure. Benzene is a component-- although it's being reduced, it's a component in gasoline. Diesel emission particles, or DEP--that's what the DEP stands for at the top of 5 that--has been linked to lung cancer. Particulate matter has been linked in a number of 6 epidemiological studies more generally to premature death related to lung cancer, and it 7 8 has been similarly associated with diesel particles. And allergic rhinitis, there are some 9 very elegant studies that have been done, looking both at the animals, animal studies, as well as human studies, at the increased sensitization to allergens from exposure--pre-10 exposure to diesel particles, as well. In terms of carbon monoxide in particles, again, the 11 concerns are typically birth outcomes, fetal hypoxia, low birth weight, and then in the case 12 of particulate matter, neurodevelopment. And nitrogen dioxide, ozone, and particulate 13 matter have all been linked to the outcomes you see listed there--respiratory symptoms, 14 increases in asthma, lung function decrements, increases in ischemic heart disease, and 15 16 premature mortality. So I've tried to, rather than going into a tremendous amount of detail, sort of summarize for you what the evidence is generally from these studies on some of 17 the health outcomes that I've just mentioned. So first, looking at the issue of asthma and 18 19 respiratory symptoms and increases in lung disease, where I have a plus shows that generally the studies find a relationship between close proximity, living in close proximity 20 21 to roadways, and these health outcomes. Where I have a minus and a plus, there are both studies that find these associations and studies that don't. So, for example, in the issue of 22 incidence of asthma and respiratory symptoms, the evidence is fairly consistent that there 23 24 is an association, in the same way the acute care visits for asthma and respiratory 25 symptoms. Emergency department visits and hospitalization is a little bit more equivocal in terms of there are studies that find effects and studies that don't, and the same with 26 medication use. And in the case of respiratory symptoms as listed there--cough, increase 27 28 in phlegm, wheeze, and shortness of breath, and increases in chronic obstructive pulmonary disease, which is chronic bronchitis and emphysema, that's been found 29 primarily in studies that have looked at women. One of the significant concerns is the 30 effect of near-roadway exposures on children, and what I summarized here, and borrowed 31 a graphic from the California Environmental Protection Agency, summarizes some of the 32 findings from studies that have been done in the last few years, studies that have found 33 34 an 89% increase in the risk of asthma from living in close proximity to freeways. Looking at long-term residents who are in close proximity to high traffic areas, an 85% increase in 35 the risk of ever having had asthma. So that's, in the prevalence of asthma, about a 2.5 36 37 times increase in the risk of having--requiring current treatment for asthma and about a 2.7 times increase in the risk of wheezing related to asthma. There's also about a 5-8% 38 39 increase in the risk of suffering from acute respiratory symptoms in children who live--who are attending schools that have been located in close proximity to high traffic volumes. In 40 41 terms of adult asthma, there's a recent study here--I'm showing you the graph that shows



- 1 that there's an increase when you compare low traffic areas to medium and high traffic
- areas. Typically, you're looking at something in the neighborhood of about 30-40% 2
- 3 increase in medium traffic areas and then a much higher increase, about 60-80%
- 4 increase, in poorly controlled asthma, which is asthma that--in which there have been
- weekly asthma symptoms or hospitalization in the past year in adults living in close 5
- proximity. And the effect, as you'll see, is much more significant in elderly asthmatics--65 6 7
  - and older--than in the younger asthmatics. Yes.

## COUNCILMEMBER FLOREEN:

Yes, professor, I have a question. This particular study you're referring to, I guess, is--and 10

I know it applies to lots of areas--L.A. and San Diego. 11

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#### **RON WHITE:** 13

14 Correct.

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# **COUNCILMEMBER FLOREEN:**

Do these studies address the ozone issues, as well? I mean, other air quality issues that are--that we are trying, perhaps ineffectively, to address throughout the country? I do a lot of work in the air quality and environment, and particularly in L.A., you know, they have

major-- major ozone issues generally. 20

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## **RON WHITE:**

Well, ozone is a very significant air pollutant problem, and in terms of near-roadway

exposures, ozone actually becomes less of an issue. Interestingly enough, ozone typically 24

25 is less in areas very close to roadways because the nitrogen oxides that are emitted by

vehicles actually scrubs ozone. So it's actually much more of a concern from a regional 26

point of view, and it's a regional pollutant with a lot of adverse health effects, including 27

premature death and exacerbation of asthma and a whole number of other issues. But in 28 29

terms of being in close proximity to roadways, the pollutants that I've mentioned at the beginning of the discussion are the ones that are really getting the most attention.

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32 COUNCILMEMBER FLOREEN:

It's an interesting issue because most of the monitors are located close to roadways, I 33

34 think--I'm not sure for certain--at least in the air quality environment. So the issue of 35

isolating out these elements--is that--is there scholarly material on that subject?

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#### RON WHITE:

38 On which subject?

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#### COUNCILMEMBER FLOREEN:



The relationship between some of the other air quality studies and these traffic-traffic associated analysis that you're telling us about now.

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## RON WHITE:

There are a lot of studies that are certainly looking at the effect of motor vehicle related air pollution on a regional scale or metro scale and health outcomes. I mean, that's, in fact, a huge body of evidence. This particular area of looking at living in close proximity to high volume traffic is still an emerging area of scientific interest.

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# 10 COUNCILMEMBER FLOREEN:

11 OK. So it's a subset of that.

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## 13 RON WHITE:

So it's a subset of that, and the ozone issue has really not been focused on, for the reasons that I've just suggested. And actually, you're raising an interesting point--we can get to that maybe in follow-up--which is that typically, air quality monitors are not located near high traffic facilities, for specifically that reason--that they're trying--the attempt is to make them representative of what the population in general is exposed to.

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# COUNCILMEMBER FLOREEN:

Sure. Yeah. OK. And I don't mean to distract you from your main presentation.

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# RON WHITE:

24 Those are good questions.

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# COUNCILMEMBER FLOREEN:

It just struck me, looking at the L.A. on there. Thank you.

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## RON WHITE:

- Yeah. I want to now turn to cardiovascular effects. There is certainly an increasing body of evidence that air pollution generally has a significant effect on cardiovascular health, in
- terms of a whole host of outcomes. In terms of local traffic, there are studies that have
- 33 looked at blood pressure and acute myocardial infarction, or heart attack, atherosclerosis,
- which is a hardening of the arteries, chronic heart disease--I'm sorry, congestive heart
- disease prevalence, and emergency department visits and hospitalizations, and generally
- 36 the studies there are very consistent in finding a relationship between those--those
- exposures and those outcomes. Cardiac function, the results are a little bit more mixed.
- 38 Some studies are finding an effect, some studies don't. In terms of growth and
- development in newborns, infants and newborns, studies on preterm birth, lung function,
- and now, very recently, on neurodevelopment are finding a relationship between living in
- 41 close proximity to high traffic roadways and those outcomes. In terms of low birth weight,



1 again, the results are a little bit more mixed. There are studies that are finding outcomes 2 that are associated and others that have not been able to find that outcome. So it's a little 3 bit more of a mixed bag. I want to mention a specific study that has been attracting a lot of 4 attention over the last several years. This is a study--probably one of the most extensive studies that has ever been done on children's health in relationship to air pollution. It's the 5 Southern California Children's Health Study, which was done in 12 communities, in 6 southern California, obviously, which tracked children over--which were recruited in early 7 8 childhood and then followed these children in terms of their lung function and disease 9 outcomes for several years. And what you're seeing here is results from the study, which was published by Jim Gauderman and his colleagues, and what you see here is that living 10 in the closest proximity to freeways--so that's less than 500 meters--the children who were 11 in those environments actually had lung function that was approximately 5-6% less than 12 what it should have been, based on predicted lung function growth. And in fact, even at 13 the 500-1,000 meter distance from the roadways, there was an effect at 18 years of age, 14 when they were--which is when their lung function should be fully developed. These 15 changes were assessed very rigorously in terms of protocols that were done, and as I 16 indicate on the slides here, these changes are likely to be permanent, with long-term 17 health implications. So what are those health implications? So what I--what you see here 18 19 is a chart that shows lung function development in humans, and what you find is that at about 18 years of age, we typically reach our maximum lung function development, and 20 21 we plateau for a little bit, and then unfortunately as we hit our late twenties and early thirties, it starts to decline, and it declines more rapidly as we get older. And the nice thing 22 about human biology is that we have been built with a reserve of lung function so that 23 24 even though our lung function declines as we get older, the lung function decline doesn't 25 reach the point where we have significant respiratory problems, assuming that we reach our full lung health potential in terms of our lung growth and we don't damage ourselves 26 with things like smoking and other kinds of damaging habits and exposures. What you see 27 28 here, though, is the implications of the children's health study that I just mentioned, which is that a 6-7% reduction in lung function growth means that if you project out to the full life 29 of these children, that they are actually eliminating that reserve capacity that they would 30 have had built in had they had full lung development. And once they reach, let's say, their 31 mid- to late sixties, they will actually have the potential to have lung function impairment 32 and experience symptoms like potentially shortness of breath and so on. So that's 33 34 hopefully an explanation of why this--what seemed to be a relatively small decrease in lung function growth has significant public health implications for later on in life. 35 36

## COUNCIL PRESIDENT ANDREWS:

We have a couple lights, and I want to first ask the speaker if he has more to the presentation.

## **RON WHITE:**

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I do. Am I running over?

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## **COUNCIL PRESIDENT ANDREWS:**

All right. No, you're doing fine. Unless it's a point of clarification, I'd like to let the speaker finish his presentation, and then we'll go to questions. And please go ahead and proceed.

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## **RON WHITE:**

Thank you. So I want to then turn to traffic effects on infants. As you see here, there are studies, as I mentioned, that have found a relationship between living in close proximity to traffic--in this case, pregnant women and low birth weight in their offspring, about a 36% increase in prevalence in low birth weight. That is primarily assumed to be related to carbon monoxide exposure. Even though carbon monoxide levels are reducing in motor vehicles, due to more stringent vehicle controls, it is still a concern, especially because it's a localized pollutant, so it's high very close to the tailpipe and then diminishes with distance. In terms of premature birth, a 27% increase in prevalence of premature birth in those with traffic exposure and high carbon monoxide exposure, and a study that found cardiac birth defects, about a 3 times increase in the risk with traffic related pollution exposure. So a host of studies there. I'm going to mention this study, and I apologize for the scientific graphic there, but I want to make the point. A very recent study that just came out last year which was done by the Harvard School of Public Health--and a very well done study, I might add--found a 3-4% percentage point drop in IQ and cognitive function test scores in children who were living in close proximity to roadways. And I'm showing you the table there only to show you that they adjusted for a number of different factors that might have influenced this outcome. So they adjusted for things like mother's education and the language spoken at home, age and gender. They adjusted for things like exposure to tobacco smoke, both direct and secondhand smoke. They adjusted for birth weight, and they even adjusted for blood lead levels, because they had that information. So it was a very extensive study that really tried to adjust for all potential factors that may have confounded the results of the study. That's very significant. A 3-4%--a 3-4 point reduction in IQ is not insignificant. With respect to cancer, there have been a number of studies that have looked at the proximity to high traffic roadways, and childhood cancer. The results have been somewhat mixed--some studies finding a relationship, others not, but there are studies that have found a relationship with lung cancer and mesothelioma, which would be associated with exposure to asbestos from brakes, for example. With respect to adult lung cancer, probably the most extensive study that has been done has not been done here in the U.S. It was done in Europe, and this is a study of about half a million men and women age 35-74 that was done in 10 European countries. They had extensive information about the participants involved in the study, and what they found was a 30-46% increase in the risk of lung cancer and a 5-7% attributable percentage of lung cancers, using heavy proximity--living in proximity to heavy traffic as the indicator. So this is not insignificant. So we know most of lung cancer comes from



1 cigarette smoking, both direct and indirect smoking--secondhand smoke--but we also are 2 finding a relationship between lung cancer and air pollution, and quite a bit of that is 3 probably due to traffic proximity. Finally, in terms of health effects, associations between 4 premature death and traffic exposures--this is not surprising, given the literature on air pollution and premature death. And both--these findings have been found for total 5 mortality, cardiopulmonary mortality, and stroke mortality. I'll skip this study in the interest 6 of time. So I want to mention that obviously we're talking about epidemiological studies. 7 8 Epidemiological studies have limitations. They typically don't provide evidence of 9 causation. They are showing relationship between factors and outcomes--and health outcomes, in this case. We don't necessarily know in these traffic studies what the agent 10 or agents are that are causing the effects. We know that we're measuring traffic 11 emissions. We are relying, in some cases, on subjective reports--for example, of parents 12 with children with asthma, in terms of their symptoms. People self-select their residence. 13 Typically people who have more money and may be healthier typically don't live close to 14 high traffic roadways. There are issues in terms of how we assess their exposure. There 15 is potential--what's called confounding, which is essentially, are there other factors that 16 might be reasonably causing the findings that are being found other than the traffic 17 pollution exposure? But often, most of these studies are actually doing a good job of trying 18 19 to address those potentially confounding factors. And we still need better information about who the susceptible populations are that are being potentially impacted, but we 20 21 have some idea, from the studies that I've just shared with you, that it's children, it's the elderly, it's people with chronic respiratory and cardiovascular disease, and others that 22 suffer from those conditions--for example, diabetics, who typically have higher risk of 23 24 cardiovascular disease. So what's the bottom line on these studies? And I shared with you 25 two quotes from the articles, actually, that I provided--were included in your packet. And from the review that was just published last year, which looked at studies between 1999 26 and 2006, the quote was--and I agree with both of these quotes, "The consistency of 27 28 reported results across the studies provide a weight of evidence finding suggesting that residential proximity to traffic can be associated with adverse effects and poses a public 29 health threat." And from my former colleague at Johns Hopkins, John Samet, who's now 30 at USC, his quote, "An enlarged body of research evidence indicates that exposure to 31 traffic related air pollution adversely affects health, and the evidence raises concern about 32 a threat to public health that we've managed with great difficulty." So I'm going to wrap up 33 34 with some thoughts about what can we do about this and what are people doing about this issue, and I hopefully will have a little time for question and discussion. 35

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**COUNCIL PRESIDENT ANDREWS:** 

We will.

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RON WHITE:



1 In terms of current motor vehicle air pollution control strategies, we're looking at 2 engineering strategies to reduce tailpipe emissions from motor vehicles. In terms of 3 particulate matter, which I singled out as a special concern because of its--especially from 4 diesel vehicles, in terms of its health impacts, these engineering controls are getting better at controlling the fine particles, which are small particles, but the extremely small particles, 5 which we term ultrafine particles, they are not as good at capturing, and some of these 6 particles are still likely to be emitted. We are looking at stricter passenger and heavy-duty 7 8 vehicle standards, and we are relying on fleet turnover--in other words, the replacement of 9 older vehicles with newer vehicles. Unfortunately, for the last year and a half to two years, given the economic environment, we are seeing a slower fleet turnover than we would 10 have normally assumed in previous years. People are buying fewer and fewer new cars, 11 as we all know, given the condition of the auto companies. So fleet turnover will be not 12 nearly as high as we had assumed, let's say, 3 or 4 years ago. We're relying on improved 13 inspection and maintenance programs. We're looking at retrofitting existing heavy-duty 14 vehicles with controls. We're looking at potentially using alternative fuels, and in fact, in 15 some--in terms of buses and some delivery trucks, we're looking at alternative fuels such 16 as natural gas. And we're looking at improved gasoline and diesel fuel formulation that will 17 control the toxic air contaminants and allow the use of more advanced technology. The 18 19 problem, of course, is that we typically measure emissions on new vehicles, and new vehicles don't maintain those levels of emission controls over time. They degrade, so we 20 21 don't necessarily get what we thought we'd get when we buy a new vehicle over time, and the bottom line is that transportation policies still need improvement. With my colleagues 22 at Johns Hopkins and also in conjunction with the Harvard School of Public Health, we 23 24 organized a workshop on this issue a number of years ago--at this point, almost exactly 5 25 years ago. We recognized this was an emerging issue of substantial public concern, and we summarized the health issues, and you have the results of that workshop in the 26 workshop report that was provided with your packet. What I want to focus on are some of 27 28 the--what we called at the outcome of this workshop "no regret strategies." So these are 29 strategies that make sense to do, whether or not we have definitive information about the relationship of traffic proximity and health--things like decreasing vehicle miles traveled. 30 decreasing congestion and idling, addressing high-emitting vehicles, retrofitting heavy-31 duty diesel vehicles with new emission controls. We suggested that there needs to be 32 consideration of traffic exposures from land-use policies--both urban infill policies, where 33 34 we're trying to get downtown cities and metropolitan areas to infill, as well as the potential implications of development that result in land-use sprawl, increasing vehicle miles 35 traveled. We want to certainly shift transportation modes away from motor vehicles 36 37 through things like telecommuting, shifting folks to mass transit, and biking. Potentially considering things like air-cleaning technologies, where we have sensitive locations like 38 39 schools, hospitals, nursing homes, so on. We need to think about the possibility of also addressing building codes in terms of where we put air intakes for heating ventilation and 40 41 air conditioning units, in terms of close proximity to roadways. We could look at issues



1 related to zoning codes that require setbacks from freeways, with the institution of buffer 2 zones, especially for sensitive uses, and also the issue of improving our understanding of 3 what the pollution levels are near roadways by improving our monitor siting, which we 4 addressed earlier. California did recognize this issue in terms of schools. They passed a law in California in 2004 that prohibits the siting of new schools within 500 feet of a 5 freeway or a major traffic corridor unless the state Environmental Protection Agency 6 certifies that there is a negative short- or long-term air pollution health risk, and that health 7 8 risk needs to be determined based on all sources of hazardous air pollutants that are 9 within a guarter-mile of the school site. I won't address the graphics on the right. They basically relate to the exposure of low-income students in schools that are in close 10 proximity to freeways. California also has taken the lead in trying to address this issue in 11 terms of land-use planning. The California Air Resources Board has issued a land use 12 and air quality handbook that provides guidance on siting sensitive land uses in proximity 13 to sources of these air toxics, primarily diesel particulates from freeway and high-traffic 14 roads. They've defined sensitive land uses as residential communities, schools, 15 schoolyards, daycare centers, parks, playgrounds, hospitals, and medical facilities, and 16 they recommend that these sensitive land uses be sited no closer than 500 feet from a 17 freeway or other high-traffic roadway. And Sacramento has taken this information and 18 19 actually, starting in 2007, developed guidance for their developers, and they have an assessment protocol that they have in place. The most recent update of that was actually 20 21 earlier this month, and the idea is to provide a protocol for the assessment of the potential health impact--in this case, the potential cancer risk from these diesel emission particles 22 that I've mentioned that have been associated with cancer risk, and they basically require 23 24 a developer to go through this assessment process if they have--if they're in close 25 proximity, so that's within 500 feet of a high-traffic roadway, which they define as an urban roadway with more than 100,000 vehicles per day or a rural roadway with more than 26 50,000 vehicles per day. They provide a screening risk threshold of about 3 in 10,000 27 28 excess risk of cancer, and they also provide some information about potential mitigation that a developer might undertake if they have to site in close proximity to a roadway in 29 terms of trying to maximize the distance from the roadway, redesigning the site so that it's-30 -the site-sensitive uses are as far away from the roadway as possible. Some information 31 about the potential benefits of tiered vegetative plannings--it turns out that trees actually 32 do a fairly decent job when there's low wind velocity of removing some of these particles. 33 34 And also the consideration of using filtering systems, such as HEPA filters and also, again, where you place your air intake for your ventilation system. So with that, I will stop 35 and open up the conversation for questions. 36 37

## COUNCIL PRESIDENT ANDREWS:

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40 41 Thank you very much, Mr. White, for that presentation. I want to mention quickly, because you were too modest to do so, a little bit about your background so people know your experience in this issue, the people listening or watching--that you're an associate



- scientist in the Department of Health Policy and Management at Johns Hopkins. I know
- 2 you're speaking as an individual today. That you previously served as assistant Executive
- 3 Director, Education, Research, and Community Affairs at the National Osteoporosis
- 4 Foundation and in several positions at the National Office of the American Lung
- 5 Association, culminating as Assistant Vice President for National Policy. You were Senior
- 6 Transportation Air Quality Planner and then Public Participation Coordinator for Air Quality
- 7 Planning at the Tri-State Regional Planning Commission in New York, and that you
- 8 currently serve as a member of the External Science Advisory Committee for the National
- 9 Environmental Respiratory Center of the Lovelace Respiratory Research Institute, and
- 10 you have many other credentials in terms of experience working on this issue. So on
- behalf of the Council, I very much appreciate you coming today to present to us on this
- issue, and for the packet that you prepared. I know there are several questions or
- comments from my colleagues. I think one thing we have to think about here is, OK, we
- have this information. We know there are these connections. There is a demonstrated risk
- of living in close proximity to a highway in terms of lung development for children, as the
- Gauderman study demonstrated. So, then, what are the policy responses of a body like
- ours to that? California, they have a law regarding the siting of schools within 500 feet. It's
- generally a prohibition. What in that area might we want to look at in terms of future
- decisions about siting certain facilities, like schools or homes, within 500 feet of a major
- 20 highway? Or what kind of mitigation would need to be done if that's done to adequately
- reduce the risk to vulnerable populations? So I think that is sort of the issue before the
- 22 Council in terms of where we might go from here, and I want to first turn to
- Councilmember Trachtenberg, who was the Councilmember who proposed that we have
- this on our Board of Health agenda. Councilmember Trachtenberg.

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# **COUNCILMEMBER TRACHTENBERG:**

Thank you, President Andrews. I want to start my remarks off by thanking Ron for being here this morning. Phil is absolutely right--you've been modest in what your background is, and I know your reputation precedes your appearance today, and the adjective that I most heard from your colleagues was "thorough," and I would suggest very strongly that your presentation this morning indeed is--was a very thorough presentation, and I think you made a very good case for why we have to take seriously the public health implications of so many of the land-use decisions that we make here on a local level. And I also want to acknowledge Dr. Orlin from our staff, who worked with you to put together what I would consider to be an excellent packet, a very solid foundation for this really important conversation. You know, as I said, I think you made a very good case around public health impact, and I don't want to really get caught up in asking you--I had a whole list of questions, but really, quite frankly, you've answered most of them, so I don't want to get too much in the weeds on more detail around public health outcome, but what I'd like you to focus on in conversation with me is one item, which is public health risk

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assessment and the fact that that is part of a protocol that now is being utilized out in



Sacramento. And I guess my first question to you, before we talk about what a health risk assessment is, because I think we should get that basic--is a copy of the latest protocol available online, or could we find a way to actually secure one?

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#### RON WHITE:

The Sacramento protocol is available online.

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## 8 COUNCILMEMBER TRACHTENBERG:

It is? So it's right--it would be through their Health Department or through the

10 Transportation--

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## 12 RON WHITE:

It's through the Sacramento Council--

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## COUNCILMEMBER TRACHTENBERG:

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## **RON WHITE:**

I can actually--I have a copy on my computer. Actually, I just moved my offices, and my computer is in transition, but I hopefully will be up and running by this afternoon, and I would be able to provide Dr. Orlin with a copy and--or at least the link to the most recent version of the document.

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## COUNCILMEMBER TRACHTENBERG:

25 Yeah. That would be very useful. I didn't realize that there was a recent--you know, updated set of regulations, but it sounds like it was just issued a few weeks ago. But let's 26 go back to a brief conversation on what a health risk assessment would be. In other 27 28 words, what would the essential components of that look like, and what kind of public health support would be necessary to complete and document such an assessment? And 29 the reason I'm asking that is because back in October of 2007, when we first began a 30 conversation around public health impact and one particular roadway project--the ICC 31 32 here in Maryland--it was surprising to me to learn that on the state level, they indeed didn't have any kind of public health staffing who were routinely making assessment around that 33 34 road project. And I know a letter was sent by the then-Council President--and again, very little detail was provided when they were asked direct questions about this. It doesn't 35 seem at this point yet that they've even hired any contractual support. So I think it's 36 important to figure out what a health risk assessment would entail because one of the 37 questions that clearly we're going to have to debate is what kind of resources can be put 38 39 together to make that kind of an assessment happen.

40 41

## RON WHITE:



1 So, first of all, thank you for your compliments. I appreciate it. In terms of a health risk 2 assessment, really the question is, for what? And the kind of process that, for example, 3 Sacramento is now requiring of developers of new--in terms of siting new development is 4 really focused on, as I mentioned, the one issue of cancer risk, although they do make clear in their guidance, and they actually cite some of the same studies that I've just 5 covered, that there are non-cancer health risks associated that should be reported, 6 evaluated and reported qualitatively but not quantitatively. But in terms of a quantitative 7 8 health risk assessment, which estimates the health risks to the population, it's done 9 primarily only for cancer risks associated with exposure to these diesel particles from, essentially, truck--heavy-duty truck traffic, and that's what's being required in Sacramento. 10 And that process is basically just looking at estimates that are provided by the California 11 Resources Board in terms of the handbook that I mentioned, also in terms of a protocol or 12 how to go about doing this. They actually provide sample calculations in the Sacramento 13 guide for a developer or their consultant to actually go through this process. It's not a very 14 complicated--it certainly takes technical skill, but it's not a highly intensive risk assessment 15 process. The--what you really need to do is know what the volume of vehicles are in the 16 roadway that you're in close proximity to, you need to have some idea of how far you're 17 going to be from the roadway, and then you basically are estimating the potential air 18 19 pollution levels at the site where you're siting your facility, and then coming up with an excess cancer risk above and beyond the background levels to--you know, for that 20 21 particular exposure. And they make it very clear that the idea is to address both the 22 incremental risk in addition to the background risk, because we have a background risk of cancer that we need to consider. So that is basically what Sacramento is requiring of 23 24 developers. I think it's an important first step. In terms of a more comprehensive risk 25 assessment, you know, I think the issue then becomes what studies do you select for and what health outcomes do you want to examine. Do you want to try and examine the long-26 term impacts on children's health in terms of lung function? Do you want to look at 27 28 exacerbations of asthma? You know, you could then pick studies that have what we call a dose-response relationship that shows for a given level of pollution or close proximity to 29 traffic, this is the excess risk of a health outcome, and you would have to apply those risk 30 factors to a population that you are defining as the population that would be in close 31 32 proximity to the roadway and then run through that process of coming up with the potential number of excess cases of disease or whatever it is--whatever health outcome you're 33 34 looking at. So my point is that this could be as limited or as extensive as you would want to make it to be, and it's frankly as resources would allow. 35 36

## COUNCILMEMBER TRACHTENBERG:

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40 41 Is the protocol that's pursued out in Sacramento--is there an ongoing collaborative effort with, say, a public health school? Is that the basis by which that is being maintained, or is it strictly a Health Department operation? Do you know?



## 1 RON WHITE:

- 2 I believe--I believe it's just a governmental function at this point. It's not being done
- 3 through the School of Public Health that I'm aware of.

4 5

## COUNCILMEMBER TRACHTENBERG:

- 6 OK. Well, I very much appreciate your description of the assessment, and what I would let
- 7 Glenn know is that I'm going to follow up with you because what I really would like to
- 8 pursue is some type of health regulation which requires a health risk assessment, and
- 9 obviously part of the discussion will be on how thorough, how extensive that kind of an
- assessment would be and clearly what steps would need to be taken to implement it and
- provide adequate resources to make it happen. And obviously I'm not just thinking about
- the one roadway, the ICC, when I state that I want to pursue such a legislative action.
- What I'm really thinking about are a lot of the roadway projects that we are evaluating at
- this time, and certainly those that have impact upcounty in particular, and I think this is
- forward-thinking, and it makes perfect sense given what our responsibilities are with land
- use. Again, Ron, thank you for being here this morning, and I'm going to defer and
- perhaps fill in with other questions at the end, but I realize we're a little bit behind, and I
- know we've got to address at least one more item on the agenda before lunch.

19 20

# **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Trachtenberg. Councilmember Floreen is next.

21 22

#### 23 COUNCILMEMBER FLOREEN:

Thank you very much, Mr. White. It's a very interesting presentation. I have to say I really regret that our Planning people weren't here to hear you, so--

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# GLENN ORLIN:

I talked to Planning staff, Ms. Floreen, and they're interested in this.

28 29

# 30 COUNCILMEMBER FLOREEN:

They're watching?

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## 33 GLENN ORLIN:

They are watching, actually.

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#### 36 COUNCILMEMBER FLOREEN:

37 Good, Hi.

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## 39 GLENN ORLIN:

They said they're planning to, and if they can't, they're going to watch the rebroadcast.

40 41



1 C	OUNCIL	MEMBE	ER FLO	DREEN:
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Well, I'm sure you'll--

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### 4 GLENN ORLIN:

5 Both the Transportation people and the Growth Policy people.

6 7

### COUNCILMEMBER FLOREEN:

- This is very good. I'm glad to hear that. I have spent over--gee, it's my seventh year now, I
- guess, involved in air quality issues for the county and the region, so I run the risk of
- knowing a little about a lot of things, and I appreciate the challenges that everyone faces
- in coordinating this information and making the best use and helping us to form the best
- public policy in this regard. So this is a very interesting conversation. What--is this--I'm just
- 13 trying...l run the risk of trying to, you know, zero in on some of the details, sometimes, that
- drive the decisionmaking. Is this all about ultrafine particulate matter?

15

### 16 RON WHITE:

- Ultrafines, as I mentioned, are a real concern. It's something that has emerged in the last,
- 18 I would say, 10-15 years as something that has risen to the top of air pollution health
- concerns. These are the smallest particles that not only can get deep into the lung but
- actually, as I mentioned, can translocate in the body to other organs in the body.

21

### 22 COUNCILMEMBER FLOREEN:

So is that the part--the element of--it seems to me that we're mostly talking about diesel fuel? Is that correct?

2526

### RON WHITE:

Diesels are a significant concern, both because of their potential link to cancer outcomes, as well as the fact that diesels produce a lot of these ultrafine particles.

29 30

### COUNCILMEMBER FLOREEN:

31 So is that--should that be our focus for the future--diesel fuel?

32

### 33 RON WHITE:

I think diesels should be a significant focus. It's not the only focus.

35 36

#### COUNCILMEMBER FLOREEN:

- We're sitting here watching some stationary sources emit fuel into the community there as
- 38 they build our next courthouse.

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#### 40 RON WHITE:

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Yeah, and I would also just mention, by the way, diesel engines are used in construction equipment, as well.

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### COUNCILMEMBER FLOREEN:

5 Indeed yes.

6

### 7 RON WHITE:

8 So those are another significant source of diesel emissions. But in terms of the roadway 9 issue, diesels are certainly--heavy-duty diesels are certainly a key component of it. I wouldn't say it should be the sole focus because other traffic certainly--emissions are a 10 concern in terms of high-volume traffic, but--for example, there have been studies that 11 have looked in southern California, in the L.A. area, comparing freeways that carry 12 primarily passenger vehicles versus freeways that have a heavy component of heavy-duty 13 trucks and buses, and--in fact, I have a slide on that, if you want to see it. And what they 14 show is that the levels of ultrafine particles are much higher in the ones that carry the 15 heavier truck and heavy-duty vehicle traffic. 16

17 18

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### COUNCILMEMBER FLOREEN:

Now, so, is it the--is it the gasoline formulation that is the, or the diesel/gasoline formulation that is of...of the most significant concern in this regard?

20 21 22

### **RON WHITE:**

Well, diesel--

24 25

### COUNCILMEMBER FLOREEN:

Some of the engines, we know, are old and need to be replaced and all that.

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# **RON WHITE:**

Right. Well, it is the diesel engines and the fuel. Fuel is getting cleaner. Diesel fuel is getting significantly cleaner under new federal regulations, and diesel--new diesel engines are substantially cleaner than old ones. The problem is that diesel engines on the road last for hundreds of thousands of miles, and they--in fact, it's not unusual to have diesel vehicles that run for half a million to three-quarters of a million miles or even a million miles, in terms of the life of these engines. So in terms of fleet turnover and the implementation of new engine technology in the fleets, that takes a--quite a long time. So the issue really is, what can we do in the meantime, and that's where this whole issue of retrofitting diesel trucks and buses with things like particulate traps comes into play. And particulate traps do reduce fine particle emissions substantially and actually do also control some of the ultrafine particles, as well, and so some areas of the country are

actually looking at diesel initiatives to try and substantially increase the use of these



retrofit devices, emission-control devices, on existing diesel vehicles to try and reduce these emissions. So that's a strategy that I think is certainly worth considering.

2 3 4

# COUNCILMEMBER FLOREEN:

We just approved in Committee yesterday some expenditures for diesel traps on our school buses. I'm not sure if they're as attentive to the finest particle elements to which you refer. Perhaps Mr. Orlin can check that out for us and also identify what authority we have under local law. We're a little constrained in terms of how we can address fuel issues and some of the vehicle solutions out there. How do the California standards, the CALEV standards, play into all of this? As you know, Maryland has--well, with the new administration, everything is changing as we speak, so...I'm sure you're sharing your information with the Obama administration, as well, with respect to these health issues associated with the fine--finest particulate matter. How does this play--how does a formulation issue with which you think we should be most concerned play into those standards? Maryland has joined forces with other states to adopt those. There's been litigation, and national policy is evolving, as I said, so hopefully that will become easier and not as hard as it's been in the past.

#### RON WHITE:

Yeah, and I think--and again, I think looking into the future, vehicles are going to be substantially cleaner. Both passenger vehicles and heavy-duty vehicles are going to be substantially cleaner than what's on the road today and what has been on the road, you know, historically. The issue is, especially with heavy-duty trucks and vehicles, how quickly you're going to have the fleet turnover and how quickly you'll see the benefits of things like the California standards or the federal standards on heavy-duty trucks and buses which were adopted actually under the Clinton administration and have now just become into effect between 2007 and 2010. So these are--the engines and the vehicles that are rolling off the production lines today are substantially cleaner than what we've had in the past. The problem is that we're not seeing them in use in the numbers that we will need to see for quite some time because of this issue of fleet turnover. And certainly with the economic situation that we have right now, with people buying fewer new cars, with companies buying--not replacing trucks as they might have under better economic conditions, we can anticipate an even slower fleet turnover than we might have anticipated two or 3 years ago.

### COUNCILMEMBER FLOREEN:

Yeah, yeah. So we--so are you suggesting that the new federal standards that are finally kicking in will significantly reduce the concern that you've been sharing with us this morning?

### RON WHITE:



- 1 I think eventually, down the road, it will certainly reduce it. I don't think it will eliminate
- 2 those issues. You're still going to have emissions from those vehicles, so it won't be
- 3 eliminated. It will be--certainly, the levels of pollution will be reduced, but you will still,
- 4 especially for ultrafine particles, we still have a lot to learn about those particles. Some of
- those particles are actually generated through atmospheric chemistry, so it's actually not 5
- direct emissions under the tailpipes, but it's the organic compounds that are released by 6
- the roadway that then form very small particles. So it transforms from a gas to a particle 7
- through atmospheric chemistry. So even though we might be able to reduce the direct 8
- 9 tailpipe emissions of some of these very small particles, we will have to think about the
- implications of some of these--what are called secondarily formed particles, as well. 10
- 11
- 12 COUNCILMEMBER FLOREEN:
- 13 So are these--are these beyond the reach of the current standards, then, altogether--the
- PM standards that have recently been adopted along with the existing NOx and SOx 14
- standards? I'm getting into jargon here, and I don't mean to. 15
- 16
- 17
- **RON WHITE:** 18 Are you talking about air quality standards now?
- 19
- 20 COUNCILMEMBER FLOREEN:
- 21 Yeah, yeah.
- 22
- 23 **RON WHITE:**
- 24 So the particulate matter standards that were adopted about 3 years ago now, in 2006,
- 25 actually address what's called PM 2.5, which is particles 2.5 microns in diameter.
- 26
- 27
- COUNCILMEMBER FLOREEN:
- 28 They're too big.
- 29
- **RON WHITE:** 30
- 31 So--well, included in those are the very small ultrafine particles.
- 32
- 33 COUNCILMEMBER FLOREEN:
- 34 They are? Good.
- 35
- **RON WHITE:** 36
- 37 It's everything less than 2.5, so it's 2.5 all the way down to as far as you can measure. The
- bottom line is that it's a process in which you're assessing compliance by the weight or the 38
- mass of the particles. What's interesting about ultrafine particles is, what seems to be 39
- important is not the mass of the particles, but the number of particles. So particle number 40
- 41 seems to be the way people are actually concerned now about exposure to ultrafine



particles, because they don't weigh a lot because they're so small, but they have a lot of surface area, so that things can glam on to the side of the particles.

3

## 4 COUNCILMEMBER FLOREEN:

5 OK, you're now getting into the really techno stuff that we'll leave for another day.

6

### 7 RON WHITE:

I think--I think the bottom line, to answer your question, is that the new PM 2.5 standard won't solve an ultrafine particle problem. It will help reduce it.

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### 11 COUNCILMEMBER FLOREEN:

12 Reduce the threat. Yeah.

13

#### 14 RON WHITE:

15 It will help reduce it, but it's not going to solve the problem.

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### 17 COUNCILMEMBER FLOREEN:

18 OK.

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### 20 RON WHITE:

And it may be that down the road, the federal government will need to consider whether or not to set an air quality standard for ultrafine particles, if the evidence is convincing.

23

### 24 COUNCILMEMBER FLOREEN:

- OK. Thank you very much. And we will forward your information to the Metropolitan
- Washington Air Quality Committee, as well, and we may--you may be on the talk circuit.
- 27 Thanks.

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### 29 RON WHITE:

30 OK. Thank you.

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### 32 COUNCIL PRESIDENT ANDREWS:

Thank you, Councilmember Floreen. Councilmember Elrich.

34

### 35 COUNCILMEMBER ELRICH:

- Your presentation was very informative--a little scary, but pretty informative. I just want to
- 37 sort of be clear on the line that Nancy was just pursuing. Compliance with the EPA
- standards right now does not assure healthy air, basically.

39

### 40 RON WHITE:

41 You're talking about air quality standards?

41



# COUNCILMEMBER ELRICH:

3 Yeah.

4

# 5 RON WHITE:

It assures healthier air than we would have had before, and let me put it this way. Without 6 getting into the issue of whether the current air quality standards are adequate to protect 7 8 public health or not, which is a whole different issue in terms of what levels EPA selected to protect public--as being protective of public health, which--I actually was a part of that 9 process, as well, for particulate matter, for the standards process, and unfortunately, EPA 10 in some cases rejected the advice of their scientific advisers on the level of standards that 11 they set, which is a whole other issue. That said, this whole issue of near-traffic exposures 12 is not going to be solved completely by even compliance with federal air quality standards. 13

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### COUNCILMEMBER ELRICH:

And if we have road siting decisions to make, we have the ability, or could have the ability, to assess what the impacts are going to be on nearby communities and schools?

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### 19 RON WHITE:

Yes, you do. I think the methodology is there. You know, information would have to be pulled together, assumptions have to be made when you do those calculations, but there is a way to assess what the potential impacts are on potentially exposed populations, let's say within 500 feet of a roadway.

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### COUNCILMEMBER ERVIN:

And was that ability there two or 3 years ago, when the state was making decisions about the siting of the ICC? Could they have done a health impact study if they had chosen to?

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26

### RON WHITE:

30 Sure.

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### COUNCILMEMBER ELRICH:

And so the fact that they didn't was a voluntary decision on their part.

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### **RON WHITE:**

Well, I'm not going to address their--you know, their motivations.

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### 38 COUNCILMEMBER ELRICH:

39 But it could have been done.

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### 41 RON WHITE:

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From my perspective, they could have made an assessment. Again, you have to make quite a number of assumptions and utilize the best data that you have available, but there is a protocol for doing that.

#### COUNCILMEMBER ELRICH:

In terms of future planning, would you say it would be unwise to plan an intense node of development with increasing levels of congestion, increasing levels of traffic, and bringing the residences and the office buildings as close to the road as possible? Would that tend to be counterintuitive?

#### RON WHITE:

It would be. I mean, I think what clearly needs to be thought through is this issue ofespecially for sensitive use locations, but including residential locations, certainly, as wellyou know, whether it makes sense to have those within close proximity to high traffic roadways. The concept of instituting buffer zones, I think, is certainly worth considering. The concept of at least trying to mitigate some of those exposures in existing locations is certainly worth exploring. So I think--you know, I've laid out a number of strategies that I think are worth the Council's consideration in terms of potential next steps to pursue.

### COUNCILMEMBER ELRICH:

And the substitute of transit for automobiles would, of course, be the--would lead to an outright reduction in this.

### RON WHITE:

Sure. I mean, certainly mode substitution in which people would be not driving and you'd be reducing vehicle miles traveled and mode substitution for goods, as well, so that we are reducing truck traffic, as well, would be worth--would certainly have a positive health outcome.

### COUNCILMEMBER ELRICH:

I for one would be very interested in looking at the steps taken in California to deal with siting issues. And I recognize that a lot of what we're dealing with now--if you were trivializing it, you'd say it's water over the dam. I mean, the Beltway is, for example, where the Beltway is. I-270 is where I-270 is, and we're not going to be able to change that, but it seems to be the least we could do going forward is to avoid making another set of mistakes now that we have the knowledge to avoid those mistakes. I mean, it's going to be very difficult to fit or retrofit entire neighborhoods that line these major arteries, but we ought to at least not replicate that problem going forward, and I'd be interested in looking at how we can adopt standards for roads and for building that minimize future impacts. And any help you could give us in doing that would be greatly appreciated.



1 RON WHITE:

2 Sure.

### 4 COUNCIL PRESIDENT ANDREWS:

Thank you, Councilmember Elrich. Council Vice President Berliner.

### COUNCIL VICE PRESIDENT BERLINER:

Thank you, Mr. White, for your contribution to our county's consideration of these issues. They are important issues. I have a slightly off-the-wall question. When I--my experience of diesel is that there are some old cars, old diesel cars, and some old diesel trucks that when they spew, it is a hundred times, a thousand times worse than the normal diesel car or the normal diesel truck. Has there been any consideration to any--one, are you aware of whether or not states have any authority--and what I always imagined is, a policeman or someone literally pulling over a vehicle that is spewing in this manner and using health authority for that--as the basis upon which to do so. Are you aware of any authority that vests in states or local governments to literally take off the road and require retrofit those diesel emitters that disproportionately cause harm to the environment?

### **RON WHITE:**

I'm not aware of that, but that doesn't mean that it doesn't exist. I mean, I know that in terms of the--there is such things as diesel inspection maintenance programs. Diesel cars typically are not required to go through inspection maintenance programs, but there are programs in certain parts of the country where they have at least, on an exploratory basis, looked at "diesel I and M," and that's certainly something that, you know, that could be considered in terms of making sure that diesel trucks and buses that are on the road are meeting at least the required standards. The bottom line is that I know that you're absolutely right, is that there are high-emitting diesel trucks and vehicles on the road, and they are a significant contributor to the air pollution problem. There are also high-emitting non-diesel vehicles, as well, and they also are significant contributors and, again, need to be identified and taken off the road. So those are significant issues, and I think a strategy of going after high emitters-- and I think I mentioned high emitters as an issue.

### COUNCIL VICE PRESIDENT BERLINER:

You did. I did note that. I just didn't know what the strategy was for getting those vehicles off the road and what the authority is for jurisdictions like ourself to effectuate that.

#### RON WHITE:

Yeah. It's been a while since I've looked at the literature on I and M, and so I could certainly look at it and also work with Dr. Orlin on that.

### COUNCIL VICE PRESIDENT BERLINER:



I for one would appreciate that. Thank you, sir.

1 2 3

#### COUNCIL PRESIDENT ANDREWS:

4 Thank you, Council Vice President. And I just-- a couple of closing thoughts. First, thank you very much for the good work and for putting these issues in a clear way before us. It 5 seems to me, two things--one is that the cost of effectively mitigating the public health risk 6 of projects, whether they're highways or other construction projects, should be factored 7 8 into the cost of the project, as we factor in noise walls, as we factor in stream water 9 protection. I think it's important also, so that the cost isn't externalized and socialized, that we factor it into the cost of the project as part of it and have that to evaluate as one of the 10 factors in terms of whether it should be built or not. And second, in terms of siting 11 decisions, that's a clear potential outcome of this--siting decisions in terms of schools, 12 homes, and other facilities that may have many vulnerable people in terms of lung 13 development. As California has moved along that way and perhaps some other places--14 and I'd like to know if there are other initiatives that are along those lines--I think that's 15 something that we need to follow up on here, to look at how will this affect our decisions. 16 Now that we, you know, have a very credible body of scientific information about the 17 negative impact on lung development of children of living close to a highway, within 500 18 19 meters of a highway, what do we do about it, for moving forward? How does that affect our land-use decisions? And I think that now is squarely before us, and we need to 20 21 grapple with it as a Council, and this is the first step along that way. So I thank you, and I have--I think that is it. No other lights at this point? OK. I thank Councilmember 22 Trachtenberg for her initiative in putting this before us. Thank you very much for taking so 23 much time to be with us, and we'll probably have some follow-up questions. I hope you 24 25 don't mind if we continue to avail ourselves of your expertise.

26 27

#### RON WHITE:

No, it's my pleasure. Thank you.

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### COUNCIL PRESIDENT ANDREWS:

And, Councilmember Trachtenberg, the last word?

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## COUNCILMEMBER TRACHTENBERG:

I actually just wanted to thank the Council President for scheduling it--very much.

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### COUNCIL PRESIDENT ANDREWS:

Thank you. OK. Thank you very much, Mr. White.

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### 39 RON WHITE:

40 Thank you.

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## March 24, 2009



- 1 COUNCIL PRESIDENT ANDREWS:
- 2 And thank you, Mr. Orlin, for coordinating this presentation, too. All right. We are--we've
- 3 had some shuttle diplomacy in the last hour or so, and in terms of the previous subject
- 4 which we talked about, the Fire and Rescue Commission issue, I think that we are forging
- 5 a good compromise here, and the intention is to come back to the issue after the public
- 6 hearing this afternoon with some language that I hope we can get very strong support for.
- 7 So we're going to proceed in that way on that, and now we need to break for our
- 8 assignment--our appointment with the photographer as a group, and then after that we
- 9 have our informal brown bag luncheon at 12:15 where we can bring up any and all
- subjects, but there's no set agenda. So--and then we'll be back here after that at 1:30 for
- 11 public hearings. Thank you all.



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4	TRANSCRIPT
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6	March 24, 2009
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0	MONTGOMERY COUNTY COUNCIL
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13	PRESENT
14 15	
6	Councilmember Phil Andrews, President
17	Councilmember Roger Berliner, Vice President
18	Councilmember Marc Elrich Councilmember Valerie Ervin
9	Councilmember Nancy Floreen Councilmember Michael Knapp
20	Councilmember George Leventhal Councilmember Duchy Trachtenberg
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#### COUNCIL PRESIDENT ANDREWS: 1

- 2 Good afternoon, everybody, and welcome to our public hearings and the rest of our
- 3 session. We're going to start the afternoon with two public hearings, one on the Expedited
- 4 Bill 6-09, the Home Energy Loan Program, and then on the Schools and Camps Bill, 7-09,
- Workforce Investment Scholarship. The first bill is a public hearing. The first hearing is on 5
- Expedited Bill 6-09, Home Energy Loan Program, establishment that would establish a 6
- home energy loan program to assist single-family homeowners to make an energy 7
- 8 efficiency improvement or install a renewable energy device, establish a revolving loan
- 9 fund to provide homeowners loans under the program, and generally amend the
- Environmental Sustainability Law. Persons wishing to submit additional material for the 10
- Council's consideration should do so before the close of business today, Tuesday, March 11
- 24. A Transportation, Infrastructure, Energy and Environment Committee worksession is 12
- tentatively scheduled for this Thursday, March 26 at 3 o'clock. Please call (240) 777-7900 13
- for information, and if you are speaking, please, before beginning your presentation, press 14
- the button, state your name clearly for the record, and you'll note that there's a green light 15
- on when you start in front of you. At 30 seconds to go--you'll have three minutes. 30 16
- seconds left, the yellow light will come on, and then when the red light starts blinking, your 17
- time has expired, and if you're still talking, please finish your sentence and conclude. 18
- 19 We're going to call people up in two panels. Please remain at the table until the entire
- panel has testified. There may be guestions from councilmembers. And our first panel will 20
- 21 be Stan Edwards, representing the County Executive; David Hauck, representing the
- Sierra Club; Joseph Himali, representing the Greater Capital Area Association of Realtors; 22
- Rich Thometz, representing Efficient Home; and Gary Skulnik, representing Clean 23
- 24 Currents. We have limited--I have limited the number of speakers today to 10, which is
- 25 normally as many as we will have ever at an afternoon hearing, but I know that there are
- some additional folks that want to testify. We welcome their written testimony. Certainly, 26
- we'll read it and appreciate their interest in being here to testify personally as well. And if 27
- 28 you're in the audience, thank you for your interest. So, Stan Edwards will be our first
- 29 speaker, representing the County Executive. And is he not here?

#### 31 COUNCIL VICE PRESIDENT BERLINER:

Yes, there was some confusion.

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### COUNCIL PRESIDENT ANDREWS:

Oh, really? Ok. All right. Well, we'll continue forward, and assuming that he finds his way down here, we will bring him up to the dais. David Hauck, then, of the Sierra Club, you will lead us off please. Let's see. Actually, Mr. Hauck, since Mr. Edwards is here, we'll go in the same order, and I'll give you a chance to, on the mics. Ok, Mr. Edwards, welcome, and you're representing the County Executive today, right? Ok, all right. And as is the case with all of the speakers, everyone has three minutes.

40 41



STAN EDWARDS:

I apologize for being late. I didn't realize we had moved to the third floor.

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# **COUNCIL PRESIDENT ANDREWS:**

That's all right.

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### STAN EDWARDS:

Good afternoon. My name is Stan Edwards. I'm chief of the Division of Environmental Policy and Compliance in the Department of Environmental Protection. Thank you for the opportunity to testify on behalf of the County Executive on Expedited Bill 6-09, to establish the Home Energy Loan Program. In January, the Sustainability Working Group submitted the county's first comprehensive climate protection plan to the County Executive and the County Council. This plan identified 58 different actions that the county could take to meet its aggressive greenhouse gas reduction goals. Among the most prominent of these recommendations was one championed by Councilmember Roger Berliner, the County Council representative to the Working Group, which called for the establishment of a longterm, low-interest loan program that would facilitate the implementation of energy efficiency measures on existing homes. Expedited Bill 6-09 is the first step towards implementation of this recommendation. The County Executive strongly supports the principle of this legislation. Improving the energy efficiency of existing homes and other buildings in the county is critically important if we are going to meet our greenhouse gas reduction goals. While there are a broad range of energy efficiency measures that would eventually provide a positive payback to homeowners, the initial cost of many of these measures makes their implementation cost prohibitive to the majority of residents. This program will address that hurdle by advancing funds to homeowners to implement efficiency measures identified through a comprehensive energy audit. The proper application of such measures can result in energy cost savings equal to, or even greater than, the cost of loan repayments envisioned under this program. Careful and thoughtful implementation of the Home Energy Loan Program will ultimately be the key to its success. The Department of Environmental Protection and the Department of Finance have already begun to identify some of the issues that must be resolved to achieve this. Among these are the process for identifying and certifying firms capable of performing energy audits, energy efficiency improvements, and post-insulation verification, the loan application process and the disbursement of funds under the loan program, the parameters of the loans, including minimum and maximum loan amounts, and loan terms and conditions, and the source of funding for the program. We are in the process of contacting other jurisdictions around the country that have implemented, or are in the



1 process of implementing, a similar program. The experiences of these of jurisdictions 2 should help guide Montgomery County as we implement our program. As we conclude 3 this research, we will be in a better position to suggest an appropriate timeframe for the 4 development of executive regulations implementing the bill. The County Executive believes the three-month timeframe currently specified in the legislation is insufficient to 5 adequately address the issues identified above. In addition, it will be important to identify 6 staffing needs that will be necessary to successfully carry out the program. The level of 7 8 staff required will depend on a number of factors, including the degree of oversight the 9 County wishes to have on the program. This, in turn, will have an impact on the administrative cost that must be borne by homeowners receiving a loan, which will 10 ultimately impact the penetration rate of the program. The County Executive looks forward 11 to working with the Transportation and Environment Committee as this legislation is 12 finalized. I would be happy to address any questions the Council may have. Thank you. 13

# COUNCIL PRESIDENT ANDREWS:

Thank you, Mr. Edwards. Our next speaker is Mr. Hauck from the Sierra Club.

### DAVID HAUCK:

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Good afternoon. My name is David Hauck, and I am the chair of the Sierra Club's Montgomery County Group, and I am pleased to offer our strong support to this bill that would establish a Home Energy Loan Program for Montgomery County homeowners. A similar program was launched in the fall of 2008 by the town of Babylon, New York, which has this very nice brochure, which I'll share with you, and the Sierra Club in Long Island was also involved in working with the town of Babylon. That program now permits--the town's 220,000 residents can now finance up to \$12,000 worth of energy efficiency improvements through the town, and repay it through a monthly benefit assessment fee. As of January of this year, 57 homeowners had borrowed an average of \$6,800 to make energy efficient retrofits, which are projected to save an average of over \$900 a year. So there is a precedent for this, and many other areas around the country, which Stan alluded to, are also working on the same types of programs. There are several features of the HELP Bill that the Sierra Club feels are critical to the success of the program. The first is that a home energy audit be conducted by a certified auditor before loan funds are dispersed. It makes a great deal of sense. A properly done audit identifies specific energy efficiency measures that most homeowners overlook, such as air leakage, and suggests cost-effective ways to correct them. It also gives a homeowner an estimate of how much energy, and therefore how much money, a package of retrofit actions is likely to save. Secondly, we also support rolling the cost of the audit into the loan amount that pays for the energy efficiency retrofits. This does two things. It provides an incentive to actually do the retrofits that are identified by the audit, and it spreads the cost of the energy audit over the 15-year life of the loan. The bill's requirement that the Department of Permitting Services, or an entity it chooses, certify that all improvements and devices have been



1 installed properly, is also incredibly important, for reasons that go beyond preventing 2 fraud. It will help to ensure that contractors don't cut corners, but more importantly, it will 3 ensure that homeowners actually get the energy savings they expect. The worst thing that 4 could happen to this loan program would be if participants do not get significant energy savings because the energy efficiency retrofits were done poorly. Finally, the HELP Bill 5 properly requires homeowners to tackle energy efficiency first, before adding renewable 6 energy devices. Dollar for dollar, investments in energy efficiency in existing homes result 7 8 in greater reductions of greenhouse gas emissions than comparable investments in 9 renewable energy devices. So, I'd be happy to answer questions at the end, but thank you very much, and we applaud this bill. 10

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Mr. Hauck. Our next speaker is Mr. Himali.

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### JOSEPH HIMALI:

15 16 Good afternoon, Council President Andrews and members of the Council. My name is Joe Himali, and I am the 2009 president for the Greater Capital Area Association of Realtors. 17 We are the voice of close to 8,000 realtors and other real estate professionals in 18 19 Montgomery County and the District of Columbia. Before I go on with my written testimony. I wanted to just tell you a very brief anecdote. Yesterday, while I was out 20 showing properties with one of my clients, we looked at two homes, one on Hazelwood 21 Road right beside Suburban Hospital, and another one in AU Park in D.C. And in between 22 the two, we started in D.C. We drove out, and as we were driving out, I explained to him 23 24 that I was going to be here today, testifying. And they asked what it was about, and I told 25 them about the program. And they said, "Oh, wow, that's really great, because the house we looked at in D.C. needs work, and the house we were looking at up here needs work 26 as well." And when we went and looked at the one up there, they looked around the house 27 28 and they said, "Would this house qualify for what this program is about?" And I said, "Yes. 29 This is exactly what it's about." And these particular buyers have very little cash to bring in. This program is exactly what they need, and I thought you'd like to know that a real life 30 example of what's going on. And they were actually, because of that, we are now looking 31 at writing an offer on the one in Montgomery County. So, that's what this bill will achieve. 32 We strongly support this bill, because we see the HELP program as a way for 33 34 homeowners, on a voluntary basis, to take advantage of the cost effective ways for them to make energy efficient improvements to their home. We believe this legislation is 35 extremely important because it will not only benefit homeowners by being able to reduce 36 37 their utility bills, but more importantly, it will increase the number of resale homes in Montgomery County, as the example that I just gave you. GCAAR has also worked with 38 39 Myers Research and Strategic Services and American Strategies, Inc., to conduct a poll on the HELP program. We literally got the numbers this morning. They designed and 40 41 administered the poll to the nearly 500 adults, 18 years and older in Montgomery County.



1 The exact details of what it was are spelled out here. But the highlights of the survey are 2 as follows. Three-quarters of the Montgomery County residents favor the Home Energy 3 Loan Program, with nearly half--that's 46%--strongly in favor. Even more importantly, 4 in 4 10 homeowners say that they are interested in participating in the program, and after hearing more about the information in the program, an additional 7% said that they were 5 more interested in participating. Residents are equally strong in their opinion that the 6 HELP program should be voluntary. Just 24% of the program said it should be-- excuse 7 me--24% said it should be mandatory, with 72%--that's an overwhelming majority--8 9 agreeing that it should be voluntary. For lack of cost to the taxpayers and to the County is one of the most attractive elements in the program. County residents are also persuaded 10 that if the program were adapted it would have real effects, and almost 48% said it is very 11 12 likely the homeowners would save money on their utility bills. Nearly as many believe it will create jobs. The resale value of homes that participate in the HELP program will 13 increase, and one-third believe that it will increase the value of homes immediately. The 14 HELP program would reduce the carbon footprint in Montgomery County. There are three 15 suggestions that we have. First, making sure that the items--oops. I'm sorry, I'm out of 16 time. I can answer your concerns when you get back to questions. 17

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COUNCIL PRESIDENT ANDREWS:

Thank you, Mr. Himali. Mr. Thometz.

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**COUNCIL PRESIDENT ANDREWS:** 

23 That's fine. Ok.

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25 RICHARD THOMETZ:

Hi. Ok, there we go.

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**COUNCIL PRESIDENT ANDREWS:** 

You got it.

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RICH THOMETZ:

Hi, my name is Rich Thometz.

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COUNCIL PRESIDENT ANDREWS:

35 Thometz?

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RICH THOMETZ:

- Thometz. Any of that's fine. We're a "Hooked on Phonics" family anyways. So it's all good.
- My name is Rich Thometz. I co-own and operate an energy efficiency services firm in
- 40 Burtonsville called Efficient Home. We've been in operation since 2007 as a business that
- 41 helps Montgomery County and regional residents and households lower their power bills



1 through finding cost-effective ways to do energy efficiency improvements. We have 2 developed our business model based on the Maryland Home Performance With ENERGY 3 STAR business model. A representative of SENTECH is here, Asa Foss, I noticed. They 4 have implemented that program through the Maryland Energy Administration to develop a whole contractor base in the state that does energy efficiency audits and improvements 5 based on a set protocol. Our business goal is to find cost-effective ways to help 6 Montgomery County residents cut their power bills. Two years ago, we actually saw in the 7 8 fringe area, where BG&E was proposing rate increases that were huge, a fundamental 9 need that individuals in households weren't going to be able to pay for these huge increases. And dropping into the economy, the downward slope in the economy, has only 10 proven that out. We're a certified home performance with ENERGY STAR contractor. We 11 perform all of our audits based on the protocols that are administered by MEA. We're an 12 active participant in both weatherization assistance programs throughout the state for 13 lower income residents. We feel passionately that low income residents actually need the 14 most help during a down economy. We also participated in the pilot Assisted Home 15 Performance program through the Maryland Energy Administration, which helps out 16 families of moderate income levels, including in Montgomery County. Senior citizens, I 17 would point out, on fixed incomes are in particular need for help. They have fixed 18 19 incomes. When their power bill goes up \$100, \$200, or \$300 a month, there's nowhere for them to turn. If they don't have the cash for energy efficiency improvements, it's a very 20 difficult challenge for them to overcome rising bills. What I think has happened in the last 21 18 months is a perfect storm. It's a perfect storm of rate increases through utilities and the 22 energy commodities cost, offset by a complete disintegration of the financing market and 23 24 the home equity line market, which would have traditionally have funded these kinds of 25 improvements. We struggled for the past year to year-and-a-half to pursue and advocate for other alternative financing arrangements for those that don't necessarily have the 26 upfront cash means to do energy efficiency improvements, in particular for improvements 27 28 that will pay for themselves over time, if there can be a vehicle for paying for those improvements. We think that the solution is very simple. It's a HELP program that bridges 29 energy efficiency improvements that'll pay for themselves with financing that's done under 30 strict protocols. This program, we think, lays out all the basics of a structure that is very 31 successfully implemented. Like this, in Pennsylvania, the Pennsylvania Keystone HELP 32 program. Other models throughout the United States have various aspects that have been 33 34 implemented already. There are strict protocols in place under this kind of a program to ensure that the integrity of the program. We wholeheartedly support the bill. I have three 35 suggested modifications. 36

# COUNCIL PRESIDENT ANDREWS:

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40 41 We're going to have to read those. Your time is up, but we will read them carefully, and there may be questions as well.



RICH THOMETZ:

Ok. Great. Thank you.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you very much, Mr. Thometz. Mr. Skulnik.

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### **GARY SKULNIK:**

7 8 Thank you. My name is Gary Skulnik. I am the president and co-founder of Clean Currents. We are a Rockville-based, green energy solutions company located about two 9 blocks north of here. First, I do want to commend Councilmember Berliner and the other 10 councilmembers who have signed on to this extremely important piece of legislation. For 11 all the reason you've already heard, this bill is a very important and much needed bill. But 12 I want to take a little time to address the concerns of Clean Currents, as well as the 13 concerns of Standard Solar, another Montgomery County-based solar energy business, 14 based in Gaithersburg, as well as the Maryland chapter of the Solar Energy Industries 15 Association, of which I sit on the board. We believe that the bill does not give a level 16 playing field for solar energy, and we have a suggested amendment that would do so. 17 Currently, the bill requires a homeowner to either have a HERS Score of 100 or below, or 18 19 do energy efficiency improvements that result in a 30% or greater improvement, in order to qualify for a loan for renewable energy. These requirements, we believe, are far too 20 21 draconian and put major obstacles in the way of solar or other clean energy installations. Instead, clean energy should be given a level playing field. It's ok to require a homeowner 22 to get an energy audit within a given timeframe before installing or after installing a solar 23 24 system, but major energy efficiency improvements, like the bill calls for, I don't think it's a 25 good system. For one, it's going to put a big obstacle in our business and our ability to get people to put solar on their homes. It's going to actually discourage solar installations in 26 Montgomery County by putting an added cost on it, and perhaps even worse, added time 27 28 in front of a prospective buyer if they have to go out and find a HERS rater and get all the energy work done. Second, some energy efficiency experts will tell you that achieving a 29 30% reduction in energy at a home is no easy task, especially if the home is already 30 somewhat energy efficient. Also, energy efficient does not need, energy efficiency does 31 not need extra help to compete with solar. It's typically a lower-cost investment for a 32 homeowner to do an energy efficiency upgrade than it is to do a solar system. We think 33 34 energy efficiency can compete with solar very easily. Another part of the bill, real guick, I have an amendment for is to, on the energy efficiency audit thing, I've got it in writing. One 35 final note I will say is also that I think you should, well, we believe you should open this up 36 for private financing. That way you will have far more money available and you won't have 37 a competition between solar and efficiency, and you won't have a fiscal note for the 38 39 County, which we all know is extremely important at this time. Thank you.

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### **COUNCIL PRESIDENT ANDREWS:**



Thank you, Mr. Skulnik. And thank you all. There's a question or comment from Council Vice President Berliner, that sponsored the legislation.

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### COUNCIL VICE PRESIDENT BERLINER:

5 Thank you, Mr. President. Let me, one, thank all of the witnesses before us. I do look forward to hearing the specifics from the County Executive with respect to this. This 6 legislation obviously was shared with you weeks before it was introduced in order to 7 8 ensure that we had all your input with respect to this matter, and we are going to be 9 moving forward quickly with respect to this bill, as you've been advised. So I do hope that you will get us your specific recommendations with respect to this, and how much of those 10 recommendations, yes, we are going, actually, yeah, on Thursday afternoon, we are 11 moving to worksession with respect to this. And my hope is that the committee will feel 12 comfortable moving forward very quickly with respect to this. My hope is that the council 13 will take this matter up the day before Earth Day. So I am shooting for an April 21 council 14 action, and I urge you to give us your best recommendations as soon as possible with 15 respect to these matters, and to identify those matters that need to be part, addressed in 16 our legislation, and those matters that could be addressed in the regulatory, in regulations 17 that we will be requesting you to provide. Let me turn first to Mr. Skulnik and make an 18 19 observation with respect to your comments. One, I see Mr. Lowenthal in the room, and I was privileged not too long ago to be given a Solar Champion Award. So, it is painful to 20 hear the observations that you have, but I will, and I do believe that we need to address 21 the issue of just how much more energy efficient a home should be as a predicate to 22 being eligible for these dollars. But I will say to you, on the fundamental premise, as to 23 24 whether or not scarce resources, which you observed, they are scarce resources, should 25 be spent on solar ahead of, or contemporaneous with, energy efficiency. You and I may disagree with respect to that. I believe it is, as our Sierra Club representative observed, 26 beyond debate that energy efficiency is the most cost-effective way in which we can 27 28 proceed in a context of limited resources. It is incumbent upon our County to take and to use our dollars in the most cost-effective way. And I would say to you that based on our 29 calculations, the federal, state, and local dollars, tax credit dollars, that are available now 30 for solar, on an average solar installation, is approximately \$30,000, as a fair number for 31 an average solar installation. And of that, 19 of it currently is covered by tax credits. So 32 what is the residual amount that would be in effect eligible for this program would be the 33 34 \$11,000, and from my perspective, it is certainly appropriate for us to say, as a matter of public policy, that prior to putting on solar, or getting additional dollars from the County for 35 a solar installation, your home should be energy efficient first. As to how one measures 36 that, how energy efficient it should be, I think, is a matter of debate and something that we 37 should look at carefully. But if you'd care to respond to that general premise behind that 38 39 requirement, I'm happy to have you do so in this moment.

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### **GARY SKULNIK:**



1 Sure. Thank you. I would like to observe that energy efficiency improvements also receive 2 federal and local tax credits. I know that because I've done it at my own home and been 3 the recipient. So, both energy efficiency and solar do receive tax credits on, you know, on 4 a ongoing basis. I do think requiring an energy audit is certainly a reasonable thing to do, and we would tell every one of our customers, as I'm sure would Standard Solar, that 5 once you get that audit, and you see all the great cost savings you can have, you should 6 go ahead and do some improvements. What we're saying, though, is, give the customer 7 8 the choice of what they want to do. If a customer wants to put solar on their house, we shouldn't put obstacles in their way. I have a feeling a lot of customers are going to want 9 to do energy efficiency first, because it is far cheaper to do. But we're saying that the 10 decision should not be made here on which one goes first. Let the homeowners make the 11 decision on what they would like to do, and, you know, some might choose solar and 12 some might choose efficiency. Some might do both. 13

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### COUNCIL VICE PRESIDENT BERLINER:

Let me turn to our representative from the capital, the realtors, and you had indicated you had a couple of suggestions for us. We see it in your testimony, but if you wanted the opportunity to quickly summarize it, we'd love to hear from you.

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### JOSEPH HIMALI:

I really appreciate that. Thank you very much. Just three very quick points. One is, would the items fall and fit under the--excuse me. What items would fall and fit under the other category? Would this be something that could fit under subsection 2 to 4 in the heating and cooling system? So, you mentioned roofing and roofing materials. That's what I'm referring to. Would those items fall under the heating and cooling system? Second, we'd like to make a definition--help with the definition of single-family home. In particular, would that also, we see it applies to single-family homes, townhomes, and condos, and townhome-condos, but would it also apply to multi-family residences that are not condominium ownership? That's something that we need to have clarified, because obviously it would be beneficial that multi-family residences that are not condominiums also be covered. And third and final, we are requesting that the six-month period for the improvements be changed to 12 months. As I'm sure you can imagine, there may be times where there would be weather issues or other issues that come up that prevent the work from being completed within a six-month period, and we would suggest that you change that to 12 months in order to accommodate those delays that are inevitable in a construction project. Thank you.

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# COUNCIL VICE PRESIDENT BERLINER:

Thank you, sir. And, Mr. Thometz, you also had some brief--if you could summarize briefly your recommendations with respect to the changes you are seeking.

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#### RICH THOMETZ: 1

- Thank you. The suggestions are really just to have a--to consider an iteration or a 2
- 3 dialogue between members of the home performance industry, DEP, maybe the
- 4 weatherization office. Those that have been involved in inspections in home energy
- efficiency improvements, to look at what the best model would be for efficient 5
- administration of the certifications and installation confirmation to ensure program 6
- integrity. QAQC, Quality Assurance, Quality Control and assurance processes that test 7
- 8 out afterwards and ensure that it was installed correctly and that it's getting the correct
- 9 energy efficiency savings. But those sometimes are done with private, third-party vendors.
- Our firm is an example. If we were doing, we would want to be doing a lot of the energy 10
- efficiency improvements, so we would not qualify to do those. It would have be, the 11
- integrity would require it to be a third party vendor, but there are a lot of third-party 12
- vendors that do just that for local and state agencies. DHCD administers the 13
- weatherization program and does QAQC for the local counties, as an example. The 14
- Assisted Home Performance Program, SENTECH administers through MEA, and so there 15
- are ways, I think, of looking at what the best balancing act would be on inspection 16
- certifications and QAQC to keep the cost low and have an efficient administration of the 17
- program. And again, I think the Pennsylvania Keystone HELP program may have some 18
- 19 pretty good efficient examples of how that might be best done. I forgot to mention, by the
- way, the workforce development benefits of this as well. As you all know, I'm a member of 20
- 21 the building industry. This is really great to me to have a portion of the idle resources of
- the building industry redirected and redeployed towards energy efficiency work. It's just a 22 23

perfect match. And I didn't get to that. So, thank you.

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### COUNCIL VICE PRESIDENT BERLINER:

And I'm glad I gave you the time. Thanks.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Council Vice President Berliner. Councilmember Leventhal.

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### COUNCILMEMBER LEVENTHAL:

- Since Amanda Mihill is sitting here, I am assuming that she, Amanda, that you're going to write up the packet for Thursday's Committee session, so I just want to please request
- 33 34 that each of these items, these suggestions for language are dealt with, so that we can go
- through them in the packet. I heard the exchange between Councilmember Berliner and 35
- Mr. Skulnik, and Mr. Berliner has strong views on this. I'm happy to be a co-sponsor of this 36
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- bill. I think it's an excellent bill. I was not, listening to this exchange, I'm not certain where I would come out in Committee, so I want to make sure that the packet gives Committee 38
- 39 members the opportunity thoughtfully to take up each of these suggestions for
- improvements to the program, but we all acknowledge the creativity. It's a great idea, and 40
- 41 I'm happy to support the concept.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Councilmember Leventhal. Councilmember Floreen.

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#### COUNCILMEMBER FLOREEN:

Yes, thank you. We are moving rapidly on this, so, Mr. Thometz, did you give us something in writing? Ok. It just skipped my desk here. But if you can make sure that Amanda has that, as well as, Mr. Edwards, you'll have some comments momentarily that we can work through?

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# 13 STAN EDWARDS:

Yeah, we provided a number of comments to Amanda, and she's worked some of them into the legislation. Our primary concern is the development of the regulations. And appropriately, the legislation leaves a lot to the development of the regulations.

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### COUNCILMEMBER FLOREEN:

19 Well, that's ok. STAN EDWARD:

And that, I just want to caution the Council that that's not a three-month process, based on what we've discovered in looking at the bill. So...

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### COUNCILMEMBER FLOREEN:

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### STAN EDWARDS:

And as I said in the testimony, we're talking to these other jurisdictions, trying to get an idea of their timeframe, but, you've heard a couple things here about working with the industry on processes for this, and we just want to make sure that we proceed quickly but appropriately to make sure when the program is launched, we're able to launch it effectively. There also is a financial aspect, which I'm not smart enough to speak to, that Jennifer Barrett and her folks in finance will certainly speak to.

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### COUNCILMEMBER FLOREEN:

- 37 Uh, yes. Well, we have Representative Chris Van Hollen's office here today. I'm sure they
- are about to deliver the check to us. But, um, yeah, yeah. I just want to emphasize, you
- 39 know, please bring all your thoughts and ideas to us. I know that certainly within the
- Council of Government's area, the other jurisdictions are real interested in this and no
- doubt will be copying us, so maybe we should get them to pay, too. But in any event, let's



put our heads together so we can get the best number of corrections, clarifications, whatnot, what goes in the bill, what goes in regulations, resolved as best we can on Thursday. And Amanda is the woman to direct your comments to, because Amanda is just looking forward to spending all of tomorrow on this. Right, Amanda? Yes indeed. Thanks.

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### COUNCIL PRESIDENT ANDREWS:

OK, thanks, Councilmember Floreen. As was referenced, Joan Kleinman, who's the district director for Councilmember Van Hollen--Congressman Van Hollen, I'm sorry--is here today in the audience. And I know that Council Vice President Berliner has been working closely with the Congressman on this idea that was worked into the stimulus package, and so thank you for the follow-up in being here today. Councilmember Ervin?

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### COUNCILMEMBER ERVIN:

Thank you very much. I'm a co-sponsor of this legislation, and I'd like to congratulate Councilmember Berliner for all of his hard work in this area. And I listened very carefully to all of the comments made, so far, today. I want to talk to--speak to the Sierra Club's recommendations and some of the things that you say in here, David, which I completely agree with. And one of them is I listened to the County Executive person who's at the table who said that this will take several months in regulation. So my concern really is what we end up with. This is a great bill, but how we get it implemented is what is most important to me right now. And I want to ask a question about the town of Babylon on Long Island because I'm very intrigued at how Babylon's residents were able to finance this through the town. And I'm hoping that you're going to be able to bring a lot more information to the table, especially as we take this up in the T&E committee. I'm really interested in that. The district that I represent, about 40% of those residents live in multifamily units. And Councilmember Berliner and I have been talking for months now about how we can approach those families who do not own homes but whose electric bills and gas bills are controlled by the owners of the buildings. That's number one. And number 2, I'm dealing with a lot of families who live in very old homes, older World War II and pre-World War II homes, that many of whom have never had an energy audit because they can't afford to pay for one. So this group of County residents I think really we need to pay close attention to in terms of how those families are going to afford to finance anything, especially now. So I'm wondering, David, if you could speak a little bit to what your information here is about the town of Babylon on Long Island.

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#### DAVID HAUCK:

OK. The town of Babylon is not exactly analogous to the HELP bill. They got a little creative. They expanded their definition of solid waste to include carbon dioxide emissions. This opened up their solid waste fund to be used as the financing arm. And since they have this--they have a monthly bill that they send to residents for benefit assessments. So the energy- efficient retrofits that a resident makes using money from



- the solid waste fund, that's a benefit assessment, is what they pay each month to repay
- 2 back into the solid waste fund. So in a way, generally it's analogous to what's in this bill,
- 3 but I'm sure lawyers would say there's all kinds of differences. But what's important I think
- 4 is the way they administer the program and also the savings that they've gotten per dollar
- 5 invested. So I think this is kind of a real world example. And the savings are very much in
- 6 line with things that we've seen with Maryland home performance with Energy Star.
- 7 Typically it's like a 7- or 8-year payback period for energy efficient. So this is just another
- 8 example that says what's happening in Maryland is also happening in Long Island--a
- 9 similar age housing stock in Babylon. Did that--

# 11 COUNCILMEMBER ERVIN:

No, that's very helpful. And the person who's representing GCAAR, you said some very

interesting things in your testimony also about multi-family units, if you want to expound

on that a little.

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### JOSEPH HIMALI:

Our concern is that we want to make sure that this bill will apply to folks that have a multi-

family residence that is not a condominium or a townhouse condominium. We want to

make sure that it's expanded to included those folks. And since the bill doesn't specifically

address that, we want to make sure that that's clarified.

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### COUNCILMEMBER ERVIN:

Well, I would hope that Councilmember Berliner would be open to some suggestions to do

that. Because I think that, at its very core, is what we're trying to do here at the end of the

day. So hopefully we'll hear a little bit more from you.

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#### JOSEPH HIMALI:

I promise you you'll be hearing more from us.

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### COUNCILMEMBER ERVIN:

Thank you. David had a comment.

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### **DAVID HAUCK:**

There was a second question about the--paying the cost of the home energy audit. There

- has been some discussion about, do you finance the home energy audit and then finance
- the retrofits? And the problem that has to be borne in mind is a lot more energy audits are
- performed than work performed. And as we say, if you do an energy audit and stop there, you haven't saved any energy at all. You haven't removed any greenhouse gases. So the
- you haven't saved any cherry at all. You haven't removed any greenhouse gases. Of the
- assumption is that by holding off--you know, that the homeowner pays for the energy audit upfront. If they then contract for the work to make the home more energy efficient, the cost
- of that audit can be rolled into that amount of money. I clearly recognize that there are

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people who economically cannot come up with the \$300 or \$400 upfront, and that's an obstacle. I think we can probably come up with a way that gets over that barrier but also provides an incentive once the audit is done to also do the work which, you know, does the energy savings.

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### COUNCILMEMBER ERVIN:

No, I like that idea. I look forward to sitting in on the worksession at T&E. I'm not on the Committee, but this is a very important issue not only for me but for the people that I represent in my district. So thank you all for being here, and we will hopefully continue to hear from you and work together on the bill.

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### **COUNCIL PRESIDENT ANDREWS:**

Thanks, Councilmember Ervin. Council Vice President Berliner?

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### COUNCIL VICE PRESIDENT BERLINER:

Just two quick follow-ups. One, Pepco, for the benefit of my colleagues, has a program pending before the Maryland Public Service Commission which would result in a ratepayers paying the great bulk of the cost of the home energy audit, leaving something on the order of \$100 to \$150 for an individual to pay. And the Commission has indicated its approval of that program, and now Pepco is going back. So my belief is that by the time we move forward, Pepco itself will have been in a position to reduce the front-end cost. And we will be talking about something on the order of \$150, which would be an incentive we believe appropriate to ensure that people actually do the measures afterwards. And secondly, I wanted to follow up on the Council President's observation with respect to Congressman Chris Van Hollen who it has been a privilege to partner with on this and who has introduced a federal HELP bill, a federal home energy retrofit loan program. And not only was he successful in amending the stimulus bill to make bond dollars available to the County for this express purpose, and not only is the County eligible for energy efficiency block grant dollars for this purpose, but hopefully programs like what we're doing here in Montgomery County will demonstrate that a national program, a national bank--because the beauty of this is this is a revolving fund. All we need is the seed money. So we have spent literally trillions of dollars on helping out, if you will, our major banks and not knowing whether it's going to work or not. Here we have a situation where we have virtually a guaranteed revolving fund that every dollar the federal government invests will be returned. Every dollar that the County invests will be returned to the County. So it is literally the most cost- effective thing we could possibly do. And it has just-- it's been a privilege to partner with the Congressman and his excellent staff on this project.

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### COUNCIL PRESIDENT ANDREWS:

Well said, Council Vice President. And Councilmember Trachtenberg next.

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### COUNCILMEMBER TRACHTENBERG:

3 Thank you, President Andrews. I want to start off by thanking and acknowledging Council 4 Vice President Berliner for his leadership on this issue. And obviously this is an issue which is of great interest to everyone up here, but--many of you, if not all of you, in the 5 audience this afternoon. And I really just have one housekeeping question. I wonder, in 6 terms of rolling out the initiative, if we've got some sort of a game plan in mind, in terms of 7 8 touching single-family homeowners, and even those that are in rental homes. Because I 9 think it's important to talk a little bit about that, since often people are not really aware of what type of assistance is available to them. And even when they find it out, they haven't 10 necessarily had the opportunity to plan appropriately, and it's always better to have

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advance notice. So I wonder, Roger, have we talked about that? I haven't had the benefit of being in T&E worksessions where this has been discussed.

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### COUNCIL VICE PRESIDENT BERLINER:

You haven't missed anything yet.

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### COUNCILMEMBER TRACHTENBERG:

Not yet. But I wonder, have we got a plan?

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### COUNCIL VICE PRESIDENT BERLINER:

22 Well, actually what I thought was particularly important to hear from our GCAAR representative is the survey that they did as to the incredible interest there is in this 23 program. And I think the fear of the County Executive is in part that, "Oh, my goodness. 24 25 The demand for this program will be so large that it will overwhelm our resources." I don't think our--26

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### COUNCILMEMBER TRACHTENBERG:

Well, that's part of why I'm asking the question.

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### COUNCIL VICE PRESIDENT BERLINER:

I don't think our problem is going to be getting out the word. I think our problem is going to be we're going to need Congressman Van Hollen's bill before Congress is ready to turn to it. I mean, we're going to go through, in my judgment, the dollars that we'll have available from the federal stimulus dollars very quickly.

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### COUNCILMEMBER TRACHTENBERG:

- I think you will, too. And so part of why I'm asking the question is that we've got to have a 38 39 plan if that indeed is what occurs, that we have so many people knocking on the door.
- How do we put people in the queue, and how do we work with those for a future 40
- 41 engagement?

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### COUNCIL VICE PRESIDENT BERLINER:

I see Mr. Edwards is eager to--

#### STAN EDWARDS:

Just 2 things. I want to say the marketing and outreach of the program is a critical part of it that would be part of the implementation of it. Also, I just want to emphasize that the County Executive is fully behind this, and we will do everything we can to get this thing up and running as soon as possible. We just want to do it in the right way. So don't misunderstand our commitment to it.

# COUNCIL VICE PRESIDENT BERLINER:

I hear you. Thank you.

### **COUNCIL PRESIDENT ANDREWS:**

OK, thank you very much. And that concludes the questions for the first panel. We have one more panel on this bill. Thank you all. Our next panel will be Leroy Miller speaking as an individual, Marcia Marks speaking as an individual, Claire Johnson representing Hannon Armstrong, Janice Meier speaking as an individual, and Rabbi Sarah Meytin representing the Jewish Community Relations Council. So please join us at the front. Remember to press the button before you speak, and tell us who you are for the folks listening in, as well. When the yellow light goes on, you've got 30 seconds left. And when the red light is flashing, your time is up. So you each have 3 minutes, and our first speaker is Mr. Miller.

#### LEROY MILLER:

Hello. Good afternoon. My name is Leroy Miller. I teach at American University and also have a consulting business here in Montgomery County in North Potomac. I want to fully express my complete support in favor of the home energy program in this bill. Over the past 2 years our household in North Potomac has implemented a rigorous investment plan of energy efficiency investments, including a home energy audit and air sealing performed through the Maryland home performance auditors and 2 new Energy Star appliances. We've cut our electricity usage by 50% and our fuel oil consumption by 20%. The payback period for our investment of \$4,000 has been 12 months. Our ultimate goal within 5 years is to create a zero- energy home, or near zero-energy home, through a combination of additional energy efficiency investments and renewable energy investments. How can we assure that the home energy loan program will have the maximum impact in supporting our efforts to reach the goal of 80% reduction of emissions by 2050? I have 3 points. One, zero is good. While the current version of the bill refers to zero- or low-interest loans, zero is clearly better and easier to communicate than a low-

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interest loan. In the current and perhaps ongoing environment of debt and risk aversion



and mistrust, offering any kind of loan will be a challenge. Moreover, most people are not 1 2 yet convinced that significant energy- efficient investments have a payback. Keep it 3 simple. Zero is good. If we were to sacrifice simplicity, then create a tiered system of loans 4 to 3,000 at 0%, for example, and loan amounts over \$3,000 at 5%. But zero and simplicity is best. Second point, consistency and predictability are good. There is a significant lag 5 time for most consumers between becoming aware of the benefits and efficacy of 6 reducing energy usage and ultimately making the decision to invest in energy efficiency or 7 8 renewable energy. So we must avoid changing the rules of the loan program once the 9 program is launched and made public. No bait-and-switch or or waiting lists. Third and finally, marketing and sales efforts are essential to the success of the program. Given that 10 we have fewer than 1,000 home energy audits completed in Montgomery County, making 11 a dent in the 250,000 to 300,000 owner-occupied homes in Montgomery County and 12 reaching our goal requires a well-thought-out and well-funded marketing plan. 13 Organization is essential. Line 213 of the bill alludes to activities to market the program. I 14 just want to finally emphasize that this part of the program be allocated sufficient funding 15 in the execution and promotion of the program. Otherwise, we may build it and they might 16 not come. 17

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#### COUNCIL PRESIDENT ANDREWS:

OK, thank you very much for your testimony. Marcia Marks is our next speaker.

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### MARCIA MARKS:

Good afternoon. I strongly support this bill and appreciate your efforts to get Montgomery County more efficient on energy. It's really important to reduce the use of fossil fuels for public health reasons. And this morning you heard Ron White, who talked about the pollutants' effects on public health. And what he also said was the reduction of I.Q. levels, which is really an important point. I've attached copies of the web site for Dr. Theo Coborn, and I hope that you'll be able to look at it carefully. So much of the fossil fuels are causing health problems in our society. They're contributing to endocrine-disrupting chemicals. They're adding to the pandemic of attention deficit disorders, intelligence and behavioral problems, diabetes, obesity, cancers, and Parkinson's and Alzheimer's disease. And I've attached something that she wrote on the fossil fuel process. What I'm asking you to do is to consider adopting a companion bill. As people seal their homes and offices more tightly, it's going to be important to remove toxic chemicals from indoor environments, or people will become very sick as they did during the first oil crisis. Things may have improved, but when you seal the buildings up without proper air ventilation you'll have a problem. What I've attached also is how Canada has banned certain pesticides that cause harm, and I hope that you will look at that carefully. The general public has little knowledge about the harm that pesticides can cause. They do not realize that pesticides used outdoors enter our homes on their feet, on the dog's feet, and through the windows and air- handling system and other ways. I wanted to thank you all, and I hope you'll

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consider a companion bill. We're fortunate that Mr. Leggett has appointed Bob Hoyt to head the Department of Environmental Protection because he understands these issues.

I'd be happy to work with anybody who wants to on a companion bill to ban these

pesticides and look into other toxins. Thank you.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Ms. Marks. Our next speaker is Claire Johnson.

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## CLAIRE JOHNSON:

Councilmembers, thank you very much for the opportunity to speak with you today 10 regarding the home energy loan program. I commend you and particularly Councilmember 11 Berliner for your leadership in developing a new financing structure to promote energy 12 efficiency and renewable energy. You've created a very creative and important program, 13 and I'm very much in favor of this initiative. The HELP program is something that I and my 14 company Hannon Armstrong fully support and would like to do anything we can to ensure 15 that it succeeds. These recommendations I'm about to provide are intended only to 16 improve the chances of this much needed program's success. As one of the founders of 17 SunEdison, North America's largest solar energy services provider based in Beltsville, 18 19 Maryland, I fully understand how important it is to promote energy efficiency and renewable energy through improved financial structures. I believe property tax financing is 20 21 an excellent way to support energy efficiency and renewable energy and will enable 22 property owners to do their part to address global warming. I'll provide the perspective of Hannon Armstrong, an Annapolis- based firm that's pioneered the aggregation of small, 23 24 clean- energy investments into a multibillion-dollar securitization program. Hannon is a 28-25 year-old investment bank that's financed over \$1.5 billion in energy efficiency investments. We'd like to reiterate our support for the HELP program and would like to be involved in 26 some way to make the HELP program a reality. Our interest is with respect to the creation 27 28 of funds and financing for this program. We would like to add these suggestions to help 29 make the HELP--to help make the HELP program a success. Number one, use a private company to market, manage, and finance the HELP program. As proposed, an 30 infrastructure will be required within the County to administer the program. This is a cost 31 32 that the County need not absorb if it would instead partner with the private sector for the marketing, management, and financing of the program. This will minimize transaction 33 34 costs to the County. There are 2 examples where this has taken place, one in Annapolis, Maryland, and one in Berkeley, California. Number 2, use private financing and leverage 35 any public dollars made available to help with private financing to maximize the impact of 36 HELP on energy efficiency and renewable energy. "A," by using private financing, the 37 County does not need to use its own dollars to finance HELP, does not need to issue a 38 bond, and does not need to impact its own debt ceiling, "B," a private financing program 39 will create jobs with almost no budget impact to Montgomery County and will require no 40 41 extra subsidies and will reduce energy use at property owners' sites. And number 3, the



focus should not be on lowering interest rates but rather how to ensure that monthly payments on loans will be lower than the resulting reduction in a home's energy cost. The key is not the interest rate but providing an incentive for property owners to participate. I truly appreciate your time and wish you all the best of success with this innovative, much needed, and very valuable program. Thanks very much.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Ms. Johnson. Our next speaker is Ms. Meier.

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### JANICE MEIER:

Thank you. My name is Janice Meier and I'm a resident of District 2. I'm not a climate 11 scientist or a policy wonk. I'm a concerned citizen who's followed the news on climate 12 change. I'd like to speak from that perspective in support of the HELP legislation. We 13 heard from the experts in 2007 that the earth is experiencing human-caused warming 14 that's changing our climate in many detrimental ways. But we also heard that making 15 changes to our collective behavior can make a dramatic difference in how much climate 16 disruption we'll experience. According to these experts, we could expect about 3 degrees 17 Fahrenheit of temperature rise and 7 inches of sea level rise in a better scenario 18 19 compared to 11 degrees Fahrenheit and almost 2 feet of sea level rise in a worse scenario. Earlier this month, a group of more than 2,000 climate scientists issued a 20 21 warning that we are, in fact, on a trajectory that is at least as bad as the experts' worst scenario, and we could see sea level rise between roughly 3 and 6 feet this century. How 22 would this impact us here in Maryland, where land subsidence meets high water in the 23 Chesapeake Bay? Well, EPA is now saying that sea levels are rising almost twice as fast 24 25 here as in the rest of the world, which means that we could possibly see 12 feet of sea level rise this century. And our action locally is critical to global action. A better scenario 26 assumes global cooperation in addressing climate change. That cooperation will not 27 28 happen if the U.S. doesn't have credible climate action at home. The HELP legislation could provide a model for quick legislation all around the country just in time to help our 29 administration take the global leadership this year at the successor to the Kyoto 30 Conference, the U.N. Conference in Copenhagen. Montgomery County needs this 31 32 legislation to help our country lead in solutions to climate change and as an important step towards the better scenario. Thank you. 33

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Ms. Meier. And our final speaker on this bill is Rabbi Sarah Meytin.

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#### RABBI SARAH MEYTIN:

- 39 Thank you very much, Council President, for this opportunity to speak. I'm Rabbi Sarah
- 40 Meytin, Assistant Director of the Jewish Community Relations Council of Greater
- Washington, the public relations and--public affairs and community relations arm of the

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1 organized Jewish Community of Greater Washington. There is broad scientific consensus 2 that human activity is accelerating climate change and threatening the survival of some 3 species as well as the economic and physical well-being of human populations throughout the world. Damage to the unique resources of the Chesapeake Bay watershed, for 4 example, are of particular concern to our region. Humankind has the capacity to transform 5 the natural world. But with that capacity comes the responsibility both to safeguard 6 ecological systems so the diversity of life can thrive and to conserve resources so they are 7 8 available for future generations. We appreciate the opportunity to submit this testimony in support of Bill 6-09, the Home Energy Loan Program. Per Councilmember Berliner's 9 10 memo on the bill, this legislation will simultaneously significantly reduce greenhouse gas emissions, put money into constituents' pocketbooks through savings on the utility bills, 11 and promote a Montgomery County green economy by funding the net cost of energy 12 improvements. These are all laudable goals that the Jewish Community of Montgomery 13 County fully supports. The Jewish community strongly supports this legislation, particularly 14 if the County can make use of stimulus moneys and private funding so that there is a zero 15 or close to zero fiscal note on it. To the extent that this program furthers the goals of 16 protecting the environment, lessening the community's dependence on fossil fuels and, in 17 particular, foreign oil, and saving the community money, we find it to be a worthwhile and 18 19 important program. It is our responsibility to do what we can to protect that which God has 20 created. For that reason, we urge a favorable report on this bill. Thank you.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you. And, Council Vice President Berliner?

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### COUNCIL VICE PRESIDENT BERLINER:

Very briefly, Rabbi, thank you for those remarks. I actually wanted to just turn to Ms. Johnson for a moment, in part, just to make sure you appreciate, unless I'm mistaken, our legislation explicitly recognizes that the county government may not be the most efficient delivery mechanism and allows for a nonprofit or other mechanism. And maybe we don't explicitly say a private sector for administering the program, but the example in Annapolis is a nonprofit, not the private sector. And with respect to the private financing, we explicitly encourage that in the legislation, as well. We have had conversations with a number of our local banks and who are beginning to appreciate the opportunity that this may represent to provide loans that are virtually guaranteed to be repaid. And that the banking industry, by virtue of giving loans to the nonprofit—to a nonprofit, actually gets a little additional profit in and of itself. So we are hopeful that we will have a very broad and robust program. So I appreciate your comments and look forward to working with you.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, thank you all, and that concludes this public hearing, and the worksession will be this Thursday at 3:00 in the Transportation, Infrastructure, Energy and Environment

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1 Committee. We have one more public hearing, and that's what we're going to move on to 2 right now. Good afternoon, ladies and gentlemen. This is a public hearing on Bill 7-09, 3 Schools and Camps, Workforce Investment Scholarship. It would establish a workforce 4 investment scholarship program, establish a Workforce Investment Scholarship Board to adopt guidelines, direct the Department of Economic Development to administer the 5 program, and generally enhance workforce development in the County. Persons wishing 6 to submit additional material for the Council's consideration should do so before the close 7 8 of business today. Friday--well, that is not today--before the close of business on Friday. 9 March 27, 2009. A Planning, Housing and Economic Development Committee worksession is tentatively scheduled for Thursday, April 2, at 2 o'clock. And if you have 10 any questions, please call 240-777-7900. We have 6 speakers signed up for this bill. 11 Please all come up to the front when I call your name. Press the button. You'll have 3 12 minutes. 2 1/2 minutes, the yellow light goes on indicating you got 30 seconds to go. Red 13 light means time's up. The 6 speakers are Mary Kay Shartle-Galotto representing 14 Montgomery College, along with Melissa Gregory; Jane Hobdy representing the 15 Commission for Women; Janine "Back-que"--sorry if I mispronounce the name-- Bacquie 16 from the Universal Preschool Implementation Work Group; Kim Fordham speaking as an 17 individual; Muhammad Ahmad speaking as an individual; and Michelle Pearre speaking 18 19 for the Montgomery County Chamber of Commerce. So good afternoon, everybody, and,

Ms. Shartle-Galotto and Ms. Gregory, you're up first. OK. That's it.

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### MELISSA GREGORY:

Got it. Good afternoon. My name's Melissa Gregory. I'm the College Director, Student Financial Aid, at Montgomery College, and I want to thank the members of the Council for giving us the opportunity to speak in support of this proposed workforce investment scholarship. At MC, we've seen a substantial increase in the number of students who want to pursue their education in science, math, and engineering, and that's what we commonly call the STEM industries. In the last 3 years the number of engineering majors jumped nearly 14%, and we're now one of the largest community college engineering programs in the country. Across the board we've seen a steady increase in our enrollment growth for all of our STEM majors. Last fall, our enrollment numbers totaled over 3,400, and that's college wide. So as you can tell, we have the talent, we have students who are interested in pursuing careers in these fields, and there's only one thing that can stand in their way of being successful in getting into those fields, and that's, can they afford to go to college? Can they pay for it, and that's a very big question. For this coming fall, already we've received 7,000 applications for financial aid at Montgomery College. That's a 20% increase over the same time last year. We're not scared. Uh, yeah, we are. At Montgomery College, we work very hard to keep our students off of loans. Our students are particularly loan-adverse. They're really worried about going into debt, and we found that giving them grants and scholarships helps prevent them from going into debt and having to borrow for their educations. Just in the last fiscal year MC didn't have enough



1 grant and scholarship resources for over half of the applications, the eligible applications 2 we received for financial aid, and as a result of that, over 2,500 students did not enroll at 3 Montgomery College. If they couldn't afford us, I don't know where they went. So

4 scholarships help our students pay those direct costs for tuition, fees, and books, and they

make sure they have access to higher education, and certainly access to these

particularly essential fields where we know they're going to be able to find jobs in the 6

future. So today's proposed legislation gives them an incentive to pursue their education 7 8

in these particular fields--science, math, engineering, and other in-demand careers. This

9 gives them a financial push to encourage them to seek jobs that are necessary for

Montgomery College--for Montgomery County to compete locally and globally. I want to 10 encourage the County Council to support this legislation sponsored by Councilmembers 11

Knapp, Leventhal, and Ervin, and it focuses on the future. It's the future of our students,

and it's also the future of our community. Thank you very much.

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### COUNCIL PRESIDENT ANDREWS:

Thank you very much. And, Ms. Shartle-Galotto?

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### MARY KAY SHARTLE-GALOTTO:

Good afternoon. I'm Mary Kay Shartle-Galotto and I'm the Executive Vice President for Academic and Student Services at Montgomery College. And before I begin, I'd just like to say thank you, Mr. Knapp, for introducing this innovative bill, and to Ms. Ervin and to Mr. Leventhal for doing so, a bill that will mean so much to our students. You've just heard from Melissa Gregory about the challenging situation Montgomery College faces as we look to ensure the educational access for the students of this County. I've spent nearly 30 years working for the College, and one simple trend has always rung true. This nation turns to its community colleges as prime feeder grounds in meeting workforce needs of our ever- globalized and competitive workforce. And today our community has never needed its community college more. The fact that we are all here today illustrates the value that Montgomery County places on higher education. We're here to find solutions, and I believe that this legislation is the first step in ensuring a thriving workforce. Simply put, it means that our students can stay right here in this community and finish their education. So often at Montgomery College our students, if they do receive scholarships to continue their bachelor degree studies, receive transfer funding for schools far away from the County. That means their skills go elsewhere, too, and guite possibly the students never return to careers in this area. Thanks to the partnership that has evolved between Montgomery College and the Universities at Shady Grove, Montgomery County residents now have a quality 4-year college education available right here in their backyards. The synergy between our institutions benefits our students, and thanks to the proposed legislation, our partnership will grow even stronger. Let me just share a brief story about one of our students--Chuck Stouffer?????. He's an engineering major at Montgomery College, and through an internship that he received with a NASA contractor,

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- 1 he designed a tool to test space shuttle components prior to takeoff. That's not too
- 2 amazing for a sophomore in college. He points out, however, that he could not have
- 3 pursued these successful studies without the scholarship that he received from
- 4 Montgomery College's Science, Technology, Engineering and Mathematics program. The
- 5 proposed legislation before you now will give other students like Chuck the opportunity to
- 6 strengthen our County, our state, and our nation. So as I conclude my testimony, I want
- 7 once again to thank Mr. Knapp for this groundbreaking and creative legislation. I believe
- 8 that he may have been inspired by Mr. Norman Augustine, who's the former CEO of
- 9 Lockheed Martin, a resident of Montgomery County, and a good friend of Montgomery
- 10 College. In his testimony before the U.S. House of Representatives last month, Mr.
- Augustine, a passionate advocate for engineering education, stated that, to use his words,
- 12 "There is another insidious threat facing this nation, and that threat is the deterioration of
- our citizens' ability to compete for jobs in the evolving global workplace." Mr. Knapp, you
- must've heard this important message, and now this model legislation has been proposed
- to help us remain globally competitive in the scientific industries.

- 17 COUNCIL PRESIDENT ANDREWS:
- 18 I have to stop you there.

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- 20 MARY KAY SHARTLE-GALOTTO:
- 21 Sorry.

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- 23 COUNCIL PRESIDENT ANDREWS:
- We're going to have keep moving along. Thank you. We'll read the rest of the testimony.

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- 26 MARY KAY SHARTLE-GALOTTO:
- Thank you.

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- 29 COUNCIL PRESIDENT ANDREWS:
- 30 Our next speaker is Ms. Hobdy.

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- 32 COUNCILMEMBER FLOREEN:
- 33 Press the button.

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- 35 JANE HOBDY:
- Good afternoon. My name is Jane Hobdy, and I am a Commissioner with the Montgomery
- County Commission for Women. And in the audience is Commissioner Sanjay Rai, who is
- also with us today. The Montgomery County Commission for Women very much
- 39 appreciates the opportunity to submit comments on the legislation proposed by
- 40 Councilman Knapp that will create opportunities for teacher training in the county's 10
- 41 most needed occupations, and which would also provide scholarships for students

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1 preparing for careers in areas of need. We are here today to urge you to ensure that 2 women and girls are equally represented. If they are not, it will be nearly impossible to 3 develop the workforce needed for the knowledge economy. The pool of potential scientists 4 and engineers will be too small if we continue not to involve over half the population. Girls are vastly underrepresented in Montgomery County public schools and Montgomery 5 College advanced math, science, and engineering courses. As a result, women are vastly 6 underrepresented in careers to which these courses lead. The 2007 final report of the 7 8 Girls in Technology-- Information Technology Task Force, led by Nancy Floreen, 9 Councilwoman Nancy Floreen, found that girls were only 13% of the students enrolled in advanced placement computer science courses. The Commission for Women's 2007 10 report on the status of women in Montgomery County found that out of the 64 students 11 placed in high school technology-related internships, all were boys. The numbers are 12 similar in math, science, and engineering for Montgomery College and for school system 13 colleges and universities nationwide. Just to take a guick glance at Montgomery College, 14 of the 926 students declaring engineering science as their major, less than 12.5% are 15 women. In the computer sciences, less than 20% of the 319 students declaring this major 16 are women. Women represent only 27.5% of all science, engineering, and math majors. 17 The numbers are even more striking in light of the gender ratio for the entire college, 18 19 where women make up 55% of the student body. And these numbers stand despite years of effort, both inside and outside academia, both nationally and right here in Montgomery 20 21 County, to increase the numbers of females preparing for careers in sciences, math, technology, and engineering. As a result, not only do women miss the opportunities 22 represented by these most needed occupations, but our society is losing every day the 23 24 potential contributions women and girls would make if they were included. Without a 25 visible, specific commitment to gender equality in science, technology, engineering, and math, we will never achieve the goal or even come close. The legislation is important for 26 many reasons, but among them is that it provides an opportunity to bring more women 27 28 and girls into science, engineering, and math, to demonstrate with these scholarships that 29 we not only want them but expect them to study these fields. It is for this reason that the Commission for Women urges you to require that at last 4 of the 9 proposed members of 30 the Workforce Investment Scholarship Board are women and require that 50% of the 31 32 Workforce Investment Scholarships go to female students. Thank you.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Ms. Hobdy. Our next speaker is Ms. Bacquie representing the Universal Preschool Implementation Work Group.

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#### JANINE BACQUIE:

Good afternoon. I'm Janine Bacquie. I'm the co- chairperson of the Universal Preschool Implementation Work Group and Director of Division of Early Childhood Programs and Services. I'd also like to acknowledge Mary Lang and Gene Counihan, who are also



1 members of the Preschool Work Group. In July 2008, this Council established the 2 Universal Preschool Implementation Work Group consisting of broad-based community 3 representation, including both universities at Shady Grove and Montgomery College. Our 4 charge is to develop recommendations for implementing countywide, high- quality preschool programs that will provide all county 4-year- olds with the opportunity to grow, 5 develop, and be fully prepared for their early school careers. The Work Group is finalizing 6 its recommendations and has identified the critical need to increase accessible and 7 8 affordable training opportunities in order to grow the number of childcare providers 9 qualified to deliver preschool for all services to meet the demands of serving the county's 4-year-old population. The early care and education industry is economically important 10 and is often much larger in terms of employees and revenues than other industries that 11 receive considerable government attention and investment. Nationally, licensed early 12 education and childcare businesses employ millions of providers and teachers, pay 13 billions of dollars in wages, purchase billions more in goods and services, and generate 14 even more in gross receipts. Investing in early education training for providers generates 15 economic development for Montgomery County communities by building an employable, 16 educated workforce in helping to shape the future workforce, better preparing our children 17 for school and other positive, lifelong outcomes. The key to a high-quality education for all 18 19 preschoolers, regardless of setting, rests in the ability to have a highly trained, welleducated teacher in every preschool program. Recent trends in early childhood licensing 20 and accreditation requirements for childcare providers require more advanced higher-21 education degrees, especially for the lead preschool teacher. The Department of Health 22 and Human Services budget included \$56,000 in county general funds to provide 112 23 24 scholarships for 70 community childcare providers. Most of these were used at Montgomery College for associates degrees, and one person received a bachelor's 25 degree at Hood College. 30 additional providers who applied for scholarships could not be 26 served. In addition, some local school systems across the state of Maryland have had to 27 28 outreach to other states in search of qualified early childhood teaching staff to fill positions in Maryland classrooms. The Work Group has cited concerns about supplanting the 29 existing childcare workforce by seeking out qualified applicants from afar instead of 30 growing the pool of qualified local providers. Providing greater scholarship opportunities to 31 those who pursue early childhood education or early childhood special education provides 32 a strong catalyst for workforce development that will benefit our local economy. Current 33 34 workforce demands cannot be met without your support. The Work Group enthusiastically supports Councilmember Knapp's bill to establish a workforce investment scholarship 35 program. We recommend changes to the bill to specifically reference after line 28 and 36 before line 29, "Individuals seeking local opportunities to obtain associates of arts and 37 teaching degrees or undergraduate degrees in early childhood or early childhood special 38 education, leading to certification by the Maryland State Department of Education." We 39 also recommend adding to lines 29-32 a condition that requires students receiving a 40



workforce investment scholarship to work in an early childhood education setting or other occupation specifically listed. Thank you for your consideration and support.

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### COUNCIL PRESIDENT ANDREWS:

Thank you very much, Ms. Bacquie. Our next speaker is Ms. Fordham.

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### KIM FORDHAM:

Hi. Good afternoon. My name is Kim Fordham and I'm here to tell you about how being a recipient of scholarships has helped me. I was born and raised in Montgomery County and went to Montgomery County public schools, graduating from Sherwood High School in 2004. For as long as I can remember, I've always wanted to be a teacher. And I'm finally realizing my dream, as I will graduate this May from Towson University at the Universities at Shadys Gro--at the Universities at Shady Grove at the top of my class with a Bachelor of Science in elementary and special education. This fall, I hope I'm able to work at a school in Montgomery County like Oakland Terrace Elementary School, where I'm currently student-teaching. I want to be a part of that school or a school like it because though they have students from all walks of life, they've managed to virtually close the achievement gap. I feel that I can really make a difference there. But though I have a clear goal in mind now and I've maintained a 4.0 GPA since my last semester of high school, I can't say I ever saw myself being a just a few months away from graduating college at this time in my life. I come from a fairly big family. I'm the oldest of four. My family would be considered middle class, but paying for college was a huge difficulty for us. The expectation was always that I would go but I would finance it myself. This became a huge obstacle for me, especially since there was a time when I didn't even see the value of higher education. When I was in high school I felt there was no real hope of being able to afford college and that I would have to find another way to accomplish my goal of working with children. When I graduated from high school my parents insisted that I begin taking classes part-time at Montgomery College because my family felt strongly about me going to college. And so I began to pursue an associate of arts in teaching at MC, thinking I'd take a few classes at a time, graduate eventually, and at best, become an MCPS paraeducator. Still, I had a difficult time sticking it out at Montgomery College. I was living on my own and struggling to support myself financially while taking classes. Though many people do it, I still feel one of the hardest things I've ever done was try to balance school, family, friends, and a job. But I wouldn't even let a sickness like mono stand in my way of excelling in school. And it was a good thing because, thankfully, my drive to maintain my grades at school had its rewards. Because of my hard work, I received a few generous scholarship awards. I received the Maryland Distinguished Scholar Transfer award, the INOVA Health Systems Family Scholarship, and finally, the Lofren????? Regent Scholarship for transfer students, which alone provided full funding to any school in the university system of Maryland. Receiving these scholarships not only alleviated the financial burden of going to school, they also made me realize that I could do more than



take classes part- time. Rather, I would actually be able to complete my degree and have a successful professional career as a teacher. By being the first of my generation to graduate, I've set an example for my sisters, and 2 of them are already following in my footsteps by beginning their career at Montgomery County and then transferring to a 4-year university. Thanks to the scholarships I received, I now see the true value of a college education and recognize how it's been life-changing for me. Without it, I would not have had the motivation, confidence, perseverance, or ability to complete the degree required to enter my profession. I really encourage this legislation and hope that it's able to help other students like me. Thank you.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Ms. Fordham. Mr. Ahmad?

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### MUHAMMAD AHMAD:

Thank you. My name's Muhammad Ahmad and I'm an undergrad student majoring in construction management. I'm currently taking classes at the Universities at Shady Grove and the University of Maryland Eastern Shore construction management program. The only reason I'm able to stand before you today is because I'm one of the very fortunate few students to receive a full scholarship. Last year I was awarded the Clifford and Camille Kendall Scholarship that is only offered at Universities at Shady Grove. To truly understand how fortunate I am, you would have to know a little bit about me. I come from a fairly large family of 10. My mom worked extremely hard to support us and put us through school while trying to complete nursing school herself. As you may imagine, an entire family being supported by one income in this area would make higher education an unrealistic goal. Now that I'm a bit older, our circumstances have changed but not necessarily improved. I currently live with my mom and my 2 younger brothers. My younger brother's in college in search of financial support to achieves his own dreams in biology. My youngest brother, however, is a post-heart- transplant patient who has been developmentally delayed since birth. He's in need of constant supervision and has special educational needs. Every semester we need to coordinate our schedules so that one of us is home at all times while maintaining the full-time status. With all of these factors to deal with, you can imagine how the pursuit of a degree might be overwhelming. Without the generosity of the Kendalls and guidance of the people at the Universities at Shady Grove, I wouldn't be here. Instead of studying hard, participating in my internship program with Whiting-Turner and helping care for my little brother, I would be struggling to find a fulltime job to pay for school. Finding a job that could work with my family schedule in sufficient time--sufficient pay for school--finding a job that would--I'm sorry. Finding a job that would work with my family schedule and sufficient pay would be extremely difficult in this economy. The construction industry has been hit pretty hard along with several other industries. Thankfully, the Montgomery County area has been able to strive through these times. This is one of the many advantages of working in this area. Scholarships are the



1 perfect package for students like me having an opportunity to essentially learn and 2 improve their skill sets, have the opportunity to work in a pay job while going to school, 3 and having the ability to stay in a place that we have called home. This relieves the stress of having to worry about leaving your family while giving the one ability to help support 4 them and knowing that upon graduation you are completely employable right here at 5 home. The Universities at Shady Grove is the only way I'm able to obtain my bachelor's 6 degree, stay home and stay in the same area I work and help support my family. It is a 7 wonderful package. I wish for others--I wish this for others. I'm not here today for you to 8 9 feel sorry for me or for you to understand that there are many more like me who don't 10 have the same opportunities as some others that live in Montgomery County. I have many friends who are in the medical business, engineering, and construction fields who are 11 12 working and living in this area and all need funds to reach their goals. Thank you.

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# COUNCIL PRESIDENT ANDREWS:

Thank you very much. And our final speaker on this bill is Michelle "Pear"?

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# MICHELLE PEARRE:

18 Pearre.

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# **COUNCIL PRESIDENT ANDREWS:**

21 Pearre. Sorry.

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### MICHELLE PEARRE:

24 No problem. My name's Michelle Pearre and I'm the Assistant Vice President of Human 25 Resources at Hughes Network Systems headquartered in Germantown. I'm here representing Hughes and the Montgomery County Chamber, so thank you for having me 26 here. First of all, we applaud Councilmember Knapp for making strides to keep the 27 28 students that we educate here in Montgomery County working and living in this most 29 wonderful county. Hughes Network Systems currently attracts, and I'm sorry to say, approximately 70% of our engineers outside of the state of Maryland. And we'd very much 30 like to be able to hire more engineers locally. We believe that the scholarship program is a 31 32 very important first step in making science, technology, engineering, and math education accessible and affordable for more students. In 2007 and 2008, Hughes Network Systems 33 34 hired approximately 130 employees each year in Montgomery County with an average salary of \$75,000 a year. We want to continue to grow high-paying, high-technology jobs 35 right here in Montgomery County with local people. Currently we have difficulty attracting 36 local engineers because of several factors, including fewer students in high school 37 entering these fields, the high cost of housing in the County, and our need in many cases 38 39 to attract talent from overseas, which can produce problems with visas. You may know that there a large percentage of graduating engineering students with masters degrees 40 41 that are foreign nationals versus our U.S. citizens. While the scholarship program will not



fix all of these problems, it could produce significant incentives for students in our system to get excited about engineering and be committed to staying in the county long term. The talent currently in the Montgomery County public school system are the future success of our community. Any tools that we can provide to ensure the success of these students is an important investment in our future. Thank you for your time.

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### COUNCIL PRESIDENT ANDREWS:

Thank you very much. Thank you to all the folks testifying. Councilmember Knapp is up first.

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### COUNCILMEMBER KNAPP:

12 Thank you, Mr. President. I just want to take a moment to thank all of you for your testimony. You all covered the waterfront fabulously. Mr. Ahmad and Ms. Fordham, very 13 compelling. I mean, that's the reason we're doing this in the first place. You are kind of the 14 poster children for what we hope will get a lot more students just like you through the 15 program. So congratulations on your effort so far, and hopefully we can point others in 16 your direction. And the reason we have public hearings is so that we get good perspective 17 from the public. And, Ms. Hobdy and Ms. Bacquie, thank you very much for your 18 19 recommendations. Because I think they're both very compelling and we need to make sure that we take that into consideration as the Council further analyzes the legislation 20 21 before us, so thank you very much. And, Ms. Gregory--oh, Dr. Shartle-Galotto, yes, I appreciate the quote that you had from Dr. Augustine, Mr. Augustine, because I think that 22 was compelling and I think that's one of the things we're trying to work on. But I think, Ms. 23 24 Gregory, you kind of put it together. If they can't afford Montgomery College, where are 25 they going? And it was interesting. Earlier today I was looking up some numbers, and I think this is--it's amazingly disconcerting to me when you look at this. Only 25% of adults 26 in the United States have a bachelor's degree. And when you look at the differential 27 28 between earnings as it relates to those with various levels of degree, if you have a 29 bachelor's degree, on average you earn \$51,000 a year. If all you have is a high school diploma, you earn \$27,000 a year. So right there, if we're looking at how we're going to 30 make sure Montgomery County's workforce is vital, we've got to make sure they get a 31 32 college degree. And with an advanced degree, you now open up opportunities up to, on average--as you indicated, Ms. Pearre--\$72,800 a year. So this is what we have to do to 33 34 try to make sure that we can continue to make Montgomery County a place to live, first and foremost, and then work and play after that. So I thank you all very much for your 35 testimony and look forward to working with you all to get, hopefully, this legislation 36 37 passed.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Knapp. Councilmember Floreen?

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## 1 COUNCILMEMBER FLOREEN:

- 2 Thanks. Great testimony, everybody, but I particularly wanted to single out the
- 3 Commission for Women-- Ms. Hobdy and Ms. Rai. That is exactly why we did the Women
- 4 in Technology Task Force, to point out these really critical pieces of information about the
- 5 ability of young women to assume their rightful places at the table and to move to the
- 6 decision-making and job opportunities that a good grounding in math and science require.
- 7 So I'm so grateful to you for taking the time to pay attention to this issue and to put it out
- 8 front and center, because that was what that was all about. Way to go. Thank you. We
- 9 will--I will fight for you.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Councilmember Floreen. Councilmember Ervin?

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### COUNCILMEMBER ERVIN:

Thank you so much. I am very proud to be a co-sponsor of this legislation. And I want to congratulate Councilmember Knapp for his leadership and his foresight in this area. And we hear a lot of testimony, and this has got to be one of the best panels I've heard in a very long time. I want to especially say to Muhammad and to Kim congratulations. You have really given us some very compelling testimony. I have a son, Jonathan, who transferred from Montgomery College last year--he's at the University of Maryland--and our family had to make some very difficult choices about what was affordable. And so he attended Montgomery College and had an excellent experience there. And so both of you--we're really proud to have you here in Montgomery County. And I think that part of what Mike's bill is trying to do is to keep our best and brightest here at home, so I hope you don't go anyplace. And for all the employers in the audience, you might want to get ahold of them before you leave. And I also want to say to Ms. Bacquie, who's here representing the Universal Preschool Implementation Work Group, how excited I am about the work of the Work Group. We're anticipating hearing from you I guess at the end of the month on all of the incredible work that's been done. And as you know and many of us at the dais know, we have to start with our very youngest Montgomery County citizens. And not only that, but why is it that the people who care for the youngest of us all are not afforded the same opportunities for scholarships and for access to higher education? So I would hope that Councilmember Knapp and I will be able to continue the conversation on what might be done next. I know that Mike has a series of ideas and bills drafted and ready to go, and maybe this could be one of them. So this has been an incredible panel, and we appreciate all of your testimony and hope for the passage of the bill. Thank you so much.

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### **COUNCIL PRESIDENT ANDREWS:**

- OK, thank you, Councilmember Ervin. And that concludes the public hearing. Thank you
- all very much. And the worksession is scheduled for Thursday, April 2, at 2 o'clock. All
- 41 right, we have had a very packed agenda this afternoon, as you can see. I know that we



- 1 have a lot of people waiting for different items. I'm concerned that we're going to lose
- 2 some of our representatives in the near future if we don't move along. So we have--Chief
- 3 Bowers I know was here. Is he still here? There he is. OK. We're going to go now to Item
- 4 13 because I know that Chief Bowers has to leave shortly, and I don't think this item will
- take long. That's Item 13, which is the Fire and Rescue Service Capital Improvements 5
- Program. OK? So we're going to start with that and--6

- **COUNCILMEMBER LEVENTHAL:**
- 9 Mr. President?

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- **COUNCIL PRESIDENT ANDREWS:** 11
- 12 Yes?

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- COUNCILMEMBER LEVENTHAL: 14
- I was under the impression that the Council voted and that you had agreed to take up the 15
- Fire and Rescue Commission Abolition Bill immediately after the public hearing. I think 16
- Chief Bowers has an interest in that, as well. 17

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- 19 COUNCIL PRESIDENT ANDREWS:
- Well, I think he does, and I would like to do that--roughly, I would like to do them together. 20
- But I also want to make sure he's here for the capital improvements part of it. And so I 21
- don't think it will--I think this will take about 10 or 15 minutes, and then we'll go on to the 22
- Fire and Rescue Commission Bill. 23

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- COUNCILMEMBER LEVENTHAL:
- 26 Thank you.

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- COUNCIL PRESIDENT ANDREWS:
- 29 All right, there are 4 items regarding the capital improvement program amendments, and
- they are the fire station alerting system upgrades, the East Germantown Fire Station, the 30 Travilah Fire Station, and the Wheaton Rescue Squad relocation. And the first item is the 31
- alerting system, which is proposed for \$3.8 million as recommended by the Executive. I'll 32
- ask our staff--Minna Davidson--member if she has any comments she wants to make 33
- 34 about this recommendation of the Committee.

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MINNA 36

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- 38 DAVIDSON:
- 39 This is a new project recommended by the Executive. It will address an immediate need to
- replace the current fire station alerting systems. In trying to supply new stations with new 40
- 41 alerting systems, Fire and Rescue discovered that the current vendor no longer makes the

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- existing system. They've also discovered that replacement parts for the existing system
- 2 aren't available, so they feel that it's necessary to move quickly to start to implement a
- 3 new system. The Committee discussed concerns about planning for public safety
- 4 communications and how it was that the system wasn't rolled into some of the previous
- 5 planning discussions that the Council and Committees have had. And Fire, Rescue, and
- 6 DTS have assured us that in the future they will include station alerting as part of public
- 7 safety communications. And there was some concern that this new system will have to
- 8 interface with the current CAD system, which the County is planning to replace fairly
- 9 quickly. But Fire and Rescue staff and DTS staff also assured the Committee that the new
- station alerting system will interface both with the old CAD and with newer CAD systems
- when the County purchases them. I think that's about everything.

# **COUNCIL PRESIDENT ANDREWS:**

- 14 Thank you. Are there any questions about this recommendation? I don't see any. OK,
- that's accepted, then. The next item is the East Germantown fire station. To approve the
- reduction of \$800,000 in the total project cost, and appropriation is recommended by the
- 17 Executive. Minna, any comments on this one?

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MINNA

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DAVIDSON:
 This is a reduction in the total project cost and the appropriation for this project. It's an

\$800,000 reduction because the bids for construction came in lower than were originally

24 estimated.

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# **COUNCIL PRESIDENT ANDREWS:**

All right, that's good news. We like that news. I don't see any comments about that item,

so that's accepted. Travilah Fire Station. Retain the approved PDF, but shift \$850,000

from FY10 to FY11 as recommended by the Executive for fiscal capacity. Any comments

on this one, Minna?

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MINNA

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### DAVIDSON:

- The Executive had in his amendment recommended the funding shift, which Mr. Andrews
- mentioned. The Executive had also amended some of the language in the PDF to refer to this station as a 3-bay standalone station. Because decisions about the property use
- 38 study and the relocation of the Public Safety Training Academy haven't been made yet,
- 39 the Committee preferred to keep more generic language, just saying that there would be a
- station in the PDF. So we returned to the approved PDF, and the Committee is
- recommending the funding shift that was proposed by the Executive.

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### COUNCIL PRESIDENT ANDREWS:

3 OK. Thank you. And I don't see any comments about this one either. Although--I'm sorry.

4 Councilmember Leventhal, do you have a comment about this?

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# COUNCILMEMBER LEVENTHAL:

7 No, sir.

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### COUNCIL PRESIDENT ANDREWS:

10 OK. Thank you. The fourth item is the Wheaton rescue squad relocation, deferring a

- 11 recommendation pending updated cost estimates. So we will weight those estimates. I
- want to turn to Chief Bowers to see if he has any comments about any of these items, and
- 13 I appreciate your patience this afternoon.

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### RICHARD BOWERS:

- 16 Thank you very much, Mr. Andrews. Unequivocally, the most pressing, important, crucial
- item is the station alerting, and we certainly appreciate the Council addressing that and
- moving that forward. With respect to the other items that are in the CIP, again, we
- 19 appreciate the Council reviewing those and approving those and moving those forward,
- too, at this point.

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### COUNCIL PRESIDENT ANDREWS:

- OK. All right, well, thank you very much. The Committee recommendations are thus
- 24 accepted. All right. I'm looking for a couple of Councilmembers. We have--they were here
- a minute ago. All right. OK, um-- Back to--all right, let's go back. We are back to the earlier
- item deferred from this morning, which is Bill 38-08, which was introduced by
- 27 Councilmember Leventhal, which would abolish the Fire and Rescue Commission. We
- have had some language drafted that is, I think, before everybody. Has everybody got a
- 29 copy? No? OK. All right, Mr. Faden?

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### 31 MICHAEL FADEN:

- Yes, Ms. Davidson is passing out the amendment now. I can go through it when you're
- ready.

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### 35 COUNCIL PRESIDENT ANDREWS:

OK. All right, I'll give everybody a couple of minutes to read it.

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### 38 MICHAEL FADEN:

39 Much of it is repeat of existing law.

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# COUNCIL PRESIDENT ANDREWS:

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1 Yes. Well, why don't you highlight the changes in this amendment from existing law.

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### MICHAEL FADEN:

The first change is the name of the commission from Fire and Rescue Commission to Fire and Emergency Services Commission. Unfortunately, we neglected to put in line numbers here, but that's right at the top. The membership is kept the same, although it would be a new membership, and that's shown at the end of the bill. The qualifications of the members are kept the same. The terms are essentially kept the same. The vacancy process is kept the same. Compensation is as drafted in Bill 11-09 this morning. That is, no compensation for service on the Commission, but reimbursement for reasonable travel and dependent care expenses as appropriated.

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# COUNCIL PRESIDENT ANDREWS:

OK.

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### MICHAEL FADEN:

Duties are essentially the same as the current Commission shown here with almost no wording changes in Subsection "D." That includes at the bottom of page 4, paragraph D-4, which is the quasi-legislative authority of the Commission--that is, the Commission's authority to review and approve or disapprove Fire and Rescue service policies or regulations. The rest of this part, going on to page 5, are essentially the same. The 3 italicized lines at the bottom-- near the bottom of page 5 are the other references to the Commission, which would revert to existing law with a couple of exceptions. And I've actually gone over these exceptions with representatives of the Volunteer Association, and also the Fire Chief is aware of them. The exceptions are the Commission's role in designating certain positions as LOSAP recipients, which is more of a management function than the Commission's role, which they actually haven't taken on in drafting amendments to the master plan, which has become the fire chief's function, and this amendment would reflect that. And finally at the bottom of page 5 and going on to the top of 6, effective date and transition provisions has to take effect on August 1. We chose that date, first, because it's a little more than 91 days from now, so it gives time for this law to go into effect. And second, that's when terms roll over on the current Fire and Rescue Commission. And then on page 6 there's a transition provision which allows for staggered terms of initial appointees. And that's pretty much it.

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### COUNCIL PRESIDENT ANDREWS:

- OK, let me first ask, are there-- well, I'll say that I've polled the Public Safety Committee, and this is the recommendation now of the Public Safety Committee on this legislation. And I will ask, first, are there any questions about what's in the bill? Any questions about the description as provided by Mr. Faden? Go ahead. Start with informational questions
- 41 here. Councilmember Knapp.



### COUNCILMEMBER KNAPP:

This is-- I'm not sure if it's for Mr. Faden or for Chief Bowers, but it's on the basis of--my initial understanding of this and the reason I was supportive was the cost element. So there was the actual stipends themselves, and then there was the actual number of staff members required to support the Commission. And as I recall, the number associated with the staffing support is in excess of \$300,000. So, I mean, if we get rid of the stipends, that saves about \$100,000. But the real cost is all of the staff support for this. And I just wanted to check. If given this current construct, do you see that it would still require that

wanted to check. If given this current construct, do you see tha
 level of support to maintain the Fire and Rescue Commission?

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12 RICHARD BOWERS:

2 things, Mr. Knapp, and I'll answer your question with these two items. First is the staff that you're speaking of is actually staff that is in the Office of the Fire Chief. And there is a small amount--I'll just say a small amount of work that is done with the Commission with the staff from the Fire Chief's Office. That will basically remain the same with whatever the Council chooses to do.

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### COUNCILMEMBER KNAPP:

So that the three staff people identified in the packet is--they're not 3 FTEs supporting the Fire and Rescue Commission? That's the total compensation for those three people who will spend a portion of their time supporting the Fire and Rescue Commission?

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### RICHARD BOWERS:

Correct. The majority of the time is for the Office of the Fire Chief.

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### COUNCILMEMBER KNAPP:

Thank you very much.

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### 30 RICHARD BOWERS:

Thank you.

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# COUNCIL PRESIDENT ANDREWS:

OK, thank you, Councilmember Knapp. All right, so this is before us, and--a question? Informational question? OK, Councilmember Floreen.

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### 37 COUNCILMEMBER FLOREEN:

Thank you. Just so I get it, basically, what is proposed is Mr. Elrich's suggestion initially?

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### 40 MICHAEL FADEN:



Yes. This is Mr. Elrich's concept from this morning. Actually, the draft shows him as the sponsor, but it's now a Committee amendment. But it keeps--it replaces the Commission with a similar commission but not identical. The major function that's not there is the quasi-judicial function.

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# COUNCILMEMBER FLOREEN:

7 OK, thank you.

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### COUNCIL PRESIDENT ANDREWS:

That's right. And the reconstitution allows the stipends to be eliminated as of the effective date of the legislation?

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### 13 MICHAEL FADEN:

14 We believe so.

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# COUNCIL PRESIDENT ANDREWS:

OK. All right, any other informational questions? OK, now we'll move to comments.

18 Councilmember Leventhal?

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# COUNCILMEMBER LEVENTHAL:

21 I want to thank all my colleagues who've worked on this. I think we're making significant progress. I particularly want to thank Mr. Elrich for proposing a compromise and Ms. 22 Floreen for moving to put this back on the Council's agenda. I do want to offer at this time 23 a second degree amendment to the Committee amendment, and the second degree 24 25 amendment would be the following. If you go--of course, the pages are not numbered here. So if you go to paragraph D-4, which is 1, 2, 3, 4--the fourth page at the bottom, I 26 would delete the words--where it reads, "The Commission must review and may approve 27 or disapprove any generally applicable Fire and Rescue Service policy or regulation," et 28 29 cetera, I would delete the words "and may approve or disapprove" and replace them with "and may comment on." So it would read, "The Commission must review and may 30 comment on any generally applicable Fire and Rescue Service policy or regulation 31 proposed by the Fire Chief, including any regulation that may be issued by the Executive 32 under this chapter. Before taking any action under this paragraph, the Commission must 33 34 give the Fire Chief, LFRD representative, employee organization, and the public a reasonable opportunity to comment." At that point, my amendment would end the 35 paragraph. I would delete all of the balance regarding approval or disapproval of proposed 36 policies by the Chief, the power of the Commission, in effect, to veto decisions by the 37

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### COUNCIL PRESIDENT ANDREWS:

chief. So I'm offering that amendment at this time.

41 OK, is there a second?

COUNCILMEMBER ELRICH:

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1 2 3	COUNCILMEMBER ERVIN: Second.
	Second.
4 5	COUNCIL PRESIDENT ANDREWS:
6	OK, it's moved by Councilmember Leventhal and seconded by Councilmember Ervin. Is
7	there discussion on the amendment? And Councilmember Elrich has his light on.
8	there discussion on the amendment: 7tha obtainmentser Emerinas his light on.
9	COUNCILMEMBER ELRICH:
10	I'd like to understand from Mr. Knapp or the Fire Chief himself what thewhat was
11	envisioned with the approval and disapproval power and how you view that as playing out
12	with your job now.
13	
14	RICHARD BOWERS:
15	Well, the approval/disapproval of the Commission is certainly another set of eyes from, if
16	you will, the elements within the Fire and Rescue Service, as well as the public with the
17	at-large community membership that is there. How it plays out now, ifare you asking, Mr.
18	Elrich, if it changed?
19	
20	COUNCILMEMBER ELRICH:
21	You know, how's it used?
22	RICHARD BOWERS:
23 24	
24 25	Currently it's used periodically with respect toat Commission meetings where policies are reviewed and then approved or disapproved. The majority of the policies, though, are
26	approved through the Commission.
27	approved through the Commission.
28	COUNCILMEMBER ELRICH:
29	Do you have an example of anything that's been disapproved by the Commission?
30	
31	RICHARD BOWERS:
32	Off the top of my head lately, no, sir, I can't.
33	
34	COUNCILMEMBER ELRICH:
35	Not lately?
36	
37	RICHARD BOWERS:
38	OK, the driver training policy, which was a couple years ago.
39	

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And, I mean, let me understand the magnitude of that. What was the nature of the issue?



### RICHARD BOWERS:

There was some impacts system-wide, and more specifically, on some of the volunteers with respect to some of the requirements in there. So as a result of that, if my memory serves me correct, we went back and worked directly with the volunteer MCVFRA to try to iron out whatever, if you will, differences that were--or "challenges" is probably the better word. And then we made sure that those corrections were made, and then, therefore, the policy was approved.

### 10 COUNCILMEMBER ELRICH:

11 Any other examples?

# 13 RICHARD BOWERS:

14 You're taxing my memory right now.

# 16 COUNCILMEMBER ELRICH:

17 Don't do a Bush-era attorney general on me here.

### RICHARD BOWERS:

20 Just don't throw any shoes.

### COUNCILMEMBER ELRICH:

Mike, did you want--

### COUNCILMEMBER KNAPP:

No. I guess the only thing I would add is when the bill was--5 years ago when 36-03 was discussed and debated for many, many meetings, one of the biggest issues that came forward was one of trust, and the fact that our career organization and our volunteer organization did not have a great track record of trust in working together. And that since we were creating a position of Chief, of the Fire Chief for the first time in County history, the idea was to have an oversight or a check or a balance there to basically make sure that we could create that system of trust. And after 5 years and 2 different chiefs, I haven't heard anything of significance coming to the Fire and Rescue Commission where that's been the issue. And I think we've actually really created a much greater sense of trust. We have a first-in-the- nation collective bargaining agreement with our volunteers, which is a model that has been touted throughout the country. And I think that we have something there that didn't exist 5 years ago. And I think that was probably the biggest motivation for having that kind of oversight put in place, was to have a safety valve in case that trust didn't work in the way we hoped that it would.

# COUNCILMEMBER ELRICH:

40 41 COUNCIL VICE PRESIDENT BERLINER:



1 I'd like to offer an amendment to the amendment. I'd like to offer that--can I do that? 2 3 COUNCIL PRESIDENT ANDREWS: 4 No, I don't think so. I think we got to do one a time, I think. Yes. So we already have an amendment before us. Yes. 5 6 COUNCILMEMBER ELRICH: 7 8 Can't go to a third degree amendment? 9 **COUNCIL PRESIDENT ANDREWS:** 10 Not now. Not right now. Um, do you want to yield for a little bit? 11 12 13 COUNCILMEMBER ELRICH: 14 Yeah. 15 16 COUNCIL PRESIDENT ANDREWS: OK. All right, Council Vice President Berliner. 17 18 19 COUNCIL VICE PRESIDENT BERLINER: Chief Bowers, we had a sense of conversation with respect to the issue that my colleague 20 21 raised with respect to trust in the Committee. It wasn't explicit about trust, but it was effectively about trust. And my takeaway from that conversation was that you felt that 22 while things had certainly progressed over the past 5 years, that this authority in the 23 Commission actually served a healthy function at this moment in time to ensure that there 24 25 is deference in respect and a true listening done by you and others to the concerns that are often raised by the volunteers in the conversations that take place. Am I accurately 26 describing your view with respect to that, sir? 27 28 29 RICHARD BOWERS: 30 Yes, sir, you are. Yes. 31 32 COUNCIL VICE PRESIDENT BERLINER: Ok. So from your perspective, this function is a healthy function, an appropriate function, 33 34 and one that serves our community in this moment in time? 35 RICHARD BOWERS: 36 37 As it stands, yes. 38

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And I would just say to my colleagues I do not understand the basis upon which we would

decide otherwise, given this recommendation by the Acting Chief whose authority we are



presumably concerned about, and who states unequivocally that in this instance, this particular authority is serving a healthy, important function in a context in which there are very few precedents for what we have sought to achieve in melding these two very disparate and often competing sets of interests. And it hasn't been pretty, and we all know it hasn't been pretty. And it isn't about how often this authority is invoked, I would say to my colleagues. It is the fact that the authority exists is what creates a context for working these things out. And if you removed that authority, you remove the impetus for working these things out. So from my perspective, this is sort of like an informal mediation process that ensures that the parties at the table are heard, respected, and the Chief is within his prerogative to roll the dice. And the Commission, I would imagine, uses its authority very sparingly. So I really don't get why we want to change this piece. I am supportive of my colleagues' desire to change the adjudicatory piece. And on that basis, I am prepared to support this substitute and the Committee's recommendation. But I don't get why we would go beyond that. I don't think it's necessary to achieve the dollars that we seek to save. And when the Acting Chief says this works for him and works for the organization, I don't get why we would supersede our judgment for the Chief. 

# **COUNCIL PRESIDENT ANDREWS:**

Thank you, Council Vice President. I would agree with your conclusion that we have a system that is working quite well now in balancing the interests and in ensuring that there are different points of view heard in a meaningful way, including the public, which is an important part of the Fire and Rescue Commission makeup. This was an important part of the legislation. This was an important aspect of the bill that was passed by the Council in 2004 establishing our current system. I think the language that's in the amendment as the new Committee recommendation-- it's the right balance, allows us to address the issue of eliminating the stipends immediately or as soon as the bill takes effect, and restricts the authority to the legislative authority. The quasi-judicial authority I think is not the key one. And so I hope that the Council will unite around this amendment. I'll turn to Councilmember Ervin.

### COUNCILMEMBER ERVIN:

Thank you very much. Chief, you and I met recently, and I really admire and respect the position that you hold, and I think you are a very honest and forthright person. And I know you've been put into a very difficult position right now. And so I just want to ask a question differently than the question that was posed to you, and that is if the amendment that Councilmember Leventhal is proposing is passed, will that create any problems that you can foresee in operating--in operating the Fire and Rescue Services in Montgomery County?

### RICHARD BOWERS:



- Not specifically. I will say this just to the entire Council, if I may. I meet with the Local 1664
- 2 as well as the MCVFRA on a weekly basis or, as needed, even more so than that. In our
- 3 weekly private meetings we come together and discuss issues absent the Fire and
- 4 Rescue Commission meeting or absent, you know, this piece, if you will, of the legislation
- 5 that we're discussing right now. So, Councilmember Ervin, to address your question, I
- don't see it as an impediment, by no means. And as I said, it won't change, one way or the
- other, how I currently operate with open, honest communications with both the Local as
- 8 well as MCVFRA.

### COUNCILMEMBER ERVIN:

11 I thank you very much for your response.

12

# 13 COUNCIL PRESIDENT ANDREWS:

- OK, thank you, Councilmember Ervin. There are no other lights on at the moment, so we
- are ready, then, for a vote on the amendment as offered. All those in favor of the
- amendment offered by Councilmember Leventhal, please raise your hands. That's
- 17 Councilmember Leventhal, Councilmember Ervin, Councilmember Knapp, and
- 18 Councilmember Floreen. Opposed? Councilmember Trachtenberg, myself, and Council
- 19 Vice President Berliner, and Councilmember Elrich. The amendment fails 4-4. Are there
- 20 any other amendments to this language? Are we ready to--

21 22

### COUNCILMEMBER ELRICH:

I have 2 amendments.

232425

### **COUNCIL PRESIDENT ANDREWS:**

26 **OK**.

2728

### COUNCILMEMBER ELRICH:

29 I'd like to change on the page 2--I guess it's paragraph 3. It lists who's not eligible to serve 30 on the Commission, and I'd like to-- where it says, "the fire chief," I'd like to add the

language, "any volunteer chief," and then "any division chief." No chiefs.

31 32 33

# **COUNCIL PRESIDENT ANDREWS:**

- No chiefs. OK, so currently, the fire chief and division chief are not eligible. You would add
- volunteer chiefs to that, as well. OK. Is there a second for the motion? I don't see a--is
- there a second? There was a--did everybody hear the amendment? The amendment is to
- 37 prohibit volunteer chiefs from serving on the Commission.

38

# 39 COUNCILMEMBER ELRICH:

40 Any chief.

41

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Is that the equivalent?

40 41



1 2 3 4 5 6 7	COUNCIL PRESIDENT ANDREWS: Any chief, in addition to the fire chief and division chief. OK, seconded by Councilmember Knapp. Is there any discussion about that? Let's see. I am interested briefly to hear if there's any comment from either Chief Bowers or from the representatives we have here from the MCVFRA on this, not having really confronted this issue before. If you have any comments, please come and offer them briefly. Chief Bowers?
8	RICHARD BOWERS:
9	Thank you, Councilmember Andrews. No comment at this time.
10	mank you, Councilmenter Andrews. No comment at this time.
11	COUNCIL PRESIDENT ANDREWS:
12	OK. All right, President Goodloe?
13	Cit. 7th fight, i resident escales.
14	MARCINE GOODLOE:
15	Yes, thank you, sir. We agree with the amendment to add the volunteer chief. I think if you
16	begin to mention any chief, that can get rather tricky because some LFRDs are chiefs.
17	You have battalion chiefs and deputy chiefs that the union has selected to serve on the
18	Commission and they do that very well. So I can understand and concur with Councilman
19	Elrich's recommendation. But I think to go beyond that can create some problems.
20	Emerie recernimendation. But i timin to go boyona that can ereate come presione.
21	COUNCIL PRESIDENT ANDREWS:
22	OK, so exacwould you read your language one more time?
23	or, or and means year and gauge and more miner
24	COUNCILMEMBER ELRICH:
25	"fire chief, volunteer chief, any division chief."
26	
27	RICHARD BOWERS:
28	Is it "the" volunteer, "a" volunteer chief?
29	
30	COUNCILMEMBER ELRICH:
31	We'll make it "the volunteer chief," if that clarifies it.
32	
33	COUNCIL PRESIDENT ANDREWS:
34	The chief of any volunteer department? Is that what you're trying to get at?
35	
36	RICHARD BOWERS:
37	The LFRD chief I think would be the
38	
39	COUNCILMEMBER ELRICH:



2	There's more than one, so you would say "any."
3	COUNCIL PRESIDENT ANDREWS:
5	"Any LFRD chief." OK.
6 7	MARCINE GOODLOE:
8	I presume you were talking about the division of volunteerthat chief, the division chief,
9	not a volunteer chief.
10	
11	COUNCILMEMBER ELRICH:
12 13	I was looking at the LFRD chiefs.
13 14	MARCINE GOODLOE:
15	We disagree with the LFRD chiefs. The division chief we would accept.
16	·
17	COUNCIL PRESIDENT ANDREWS:
18	OK. I'm asking a question of intent. Councilmember Elrich, you're trying to get below the
19	chiefs of the 19
20 21	COUNCILMEMBER ELRICH:
22	Yeah.
23	
24	COUNCIL PRESIDENT ANDREWS:
25	Any chief in the volunteer system? OK. That seems broad. It seems overly broad to me
26 27	Um, I'm not sure I understand
28	COUNCILMEMBER ELRICH:
29	Too broad?
30	
31	COUNCIL PRESIDENT ANDREWS:
32	It sounds
33	COUNCILMEMBER ELRICH:
34 35	Then I'll just settle for the volunteer chief, the LFRD chief.
36	Then in just settle for the volunteer siner, the Erikb offici.
37	COUNCIL PRESIDENT ANDREWS:
38	The chief of volunteer services?
39	OOLINGU MEMBER ELRIQU
40 4.1	COUNCILMEMBER ELRICH:
41	A single one.



1	
2	

### COUNCIL PRESIDENT ANDREWS:

- 3 OK. All right, and is there a second for that? So the prohibition being the chief of volunteer
- 4 services from serving as a member of the Fire and Rescue-- the new name, the Fire--the
- 5 County Fire and Emergency Services Commission.

6

# 7 RICHARD BOWERS:

- 8 Mr. Andrews, I got to make sure in terms of what discussion just took place, just so I
- 9 understand and there's no confusion. I think we're talking potentially two different things.
- 10 You're talking about the volunteer division chief. I believe--Mr. Elrich, I need to ask you,
- were you speaking of the volunteer division chief or you're talking specifically to a
- 12 volunteer LFRD chief?

13

# 14 COUNCILMEMBER ELRICH:

15 I was going with the division chief.

16

### 17 RICHARD BOWERS:

OK, I just wanted to make sure I didn't misunderstand.

19

# 20 COUNCIL PRESIDENT ANDREWS:

OK, the volunteer services--the volunteer division chief, and there is one appoint--there's--

it's a filled position.

22 23

### 24 RICHARD BOWERS:

25 It's already in here.

26

### 27 COUNCIL PRESIDENT ANDREWS:

OK, that's already covered, then. So we can throw that one? Ok.

28 29 30

# COUNCILMEMBER ELRICH:

Ok. I didn't realize. And my other amendment, my second request would be to--the same

32 place where George was on the approve and disapprove and require disapproval to be by

a majority, super majority of 5 votes.

34 35

### COUNCIL PRESIDENT ANDREWS:

Is there a second? There's no second. OK. So we are then ready, if there are no other

37 comments, to vote on the bill as amended, which--

38

# 39 CLERK

Excuse me, Council President? Did you vote on the first part of Mr. Elrich's amendment?

40 41

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1	COUNCIL PRESIDENT ANDREWS.
2	I think the first part was withdrawn.
3	CLEDIA
4	CLERK
5	OV. Thonk you
6	OK. Thank you.
7	COLINCIL DECEDENT ANDREWS.
8	COUNCIL PRESIDENT ANDREWS:
9	Yes. All right, we're ready for final comments. Councilmember Ervin? Ivery good. OK. All
10	right, we are ready for action on Bill 38-08, which wasthe chief sponsor was
11	Councilmember Leventhal, and it has been amended, as we know now, by the Committee and it is before us for final action. The clerk will call the roll.
12 13	and it is before us for final action. The clerk will call the foll.
13 14	CLERK
1 <del>4</del> 15	CLLINI
16	Mr. Elrich?
17	WII. LINGIT:
18	COUNCILMEMBER ELRICH:
19	Yes.
20	
21	CLERK
22	
23	Ms. Trachtenberg?
24	3
25	COUNCILMEMBER TRACHTENBERG:
26	Yes.
27	
28	CLERK
29	
30	Ms. Floreen?
31	
32	COUNCILMEMBER FLOREEN:
33	Yes.
34	
35	CLERK
36	
37	Mr. Leventhal?
38	COLINIOU MEMBER LEVENTUM .
39	COUNCILMEMBER LEVENTHAL:
40	Yes.
41	

**CLERK** 



2	
3	Ms. Ervin?
4	
5	COUNCILMEMBER ERVIN:
6	Yes.
7	
8	CLERK
9	Mr. Knopp?
10 11	Mr. Knapp?
12	COUNCILMEMBER KNAPP:
13	Yes.
14	
15	CLERK
16	
17	Mr. Berliner?
18	COLINIOU MOS PREGIDENT REPUINER
19	COUNCIL VICE PRESIDENT BERLINER:
20	Yes.
21 22	CLERK
23	OLLINI.
24	And Mr. Andrews?
25	
26	COUNCIL PRESIDENT ANDREWS:
27	Yes. The bill is adopted 8-0. Thank you all for constructive work. OK, we're going to move
28	right on because we have been keeping a lot of people waiting. We are going to go
29	because I know that the WSSC item should be shorter than Wild Acres. We're going to
30	bring WSSC up here, and then we will get to the Wild Acres issue. And that will be our
31 32	final issue of the day, and we will not have to rush it because there's nothing following it. So we will take whatever time we need. No, that's been deferred. Judicial Annex was
33	deferred. So all that stands between us and Wild Acres is WSSC, and we welcome WSSC
34	representatives to the table. Please introduce yourself for those listening in or watching.
35	And then I will turn to Councilmember Floreen let's have them introduce themselves first,
36	and then I will turn to the chair of the committee to lead us through OK? All right, so we

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# TERESA DANIELL:

40 Good afternoon. I'm Teresa Daniell, the interim General Manager of WSSC. Our Vice

have six people at the table. Please tell us who you are.

Chair of the Commission, Gene Counihan, is here. And also, I have senior staff--the



interim Deputy General Manager Rudy Chow, Chief Engineer Gary Gumm, Chief 1 Financial Officer Tom Traber. 2

3

#### 4 COUNCIL PRESIDENT ANDREWS:

All right, thank you all. I'll turn to the Chair of the T&E Committee, Councilmember 5

6 Floreen, for the Committee's report.

7 8

# COUNCILMEMBER FLOREEN:

9 Well, thank you all for being here. I have to ask a question before we get going. So do we

- have a new General Manager, Mr. Counihan? GENE COUNIHAN: 10
- We're working on it. 11

12 13

17

18

# COUNCILMEMBER FLOREEN:

We're working on it? Ah. Ha! I'm sorry I asked. OK, If you will turn to Agenda Item number 14

12 in your packet, you will see that the T&E Committee supports the WSSC CIP with a 15

variety of modest changes, which are pretty technical. I will note that this is really not the 16

conversation about the overall plan for reducing pipe breakage, which we've taken up in

other contexts. And so this is not the time to get into that today. You'll see that there are

some, as I said, some modest corrections. The controversial part that we're not taking up-19

I'll just draw your attention to the notes. That's probably the next big project, the Potomac 20

Submerged Channel Intake tunnel, that will involve access to the Potomac. It was a very 21

controversial issue in Fairfax County some years ago, and we will get to that when we get 22 23

to that. But it's in the planning stages now, but not at the point of conversation. And, Keith-

- there you are. Would you like to--I don't think we need to spend too much time on any

25 detail here.

26 27

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# **KEITH LEVCHENKO:**

I could run through the summary on the first page.

28 29 30

### COUNCILMEMBER FLOREEN:

Very, very rapid summary of the first page.

31 32 33

# **KEITH LEVCHENKO:**

34 Sure. OK, just to note, the Committee was supportive of WSSC's CIP with some modest

changes. Noted on page 1, the Biogas Production Feasibility Study, the Committee was 35

supportive of that project as originally transmitted. As noted in the packet, WSSC did 36

- submit a mid-cycle update that deferred some projects for fiscal reasons in order to clear 37
- some space within the FY10 operating budget. This was one of those projects. It was a 38
- relatively small amount of money, and there's an opportunity for a cost recovery through 39
- energy savings. So the Committee was supportive of keeping it on schedule. In addition, 40
- WSSC did recently receive an earmark from the federal omnibus appropriations bill. And 41

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so we will have to revise this project anyway prior to our May reconciliation of the CIP with 1 2 Prince George's County. So this project will be changing a bit anyway. But I think the long 3 and short of it is that the Committee was supportive of the project moving forward in FY10, and that's what's before us today. The next item, the second bullet, has to do with the 4 Blue Plains projects, and this is something we see each year. The Executive--at the time 5 that he makes recommendations on the WSSC CIP, he has the benefit of the DC WASA 6 budget having already been approved, whereas when WSSC put its budget together 7 8 several months earlier, they don't have that information. So the Executive recommended a 9 number of changes in the Blue Plains projects based on that, and the Committee was comfortable with those changes. Also, the Committee concurred with WSSC to maintain 10 SDC, system development charge, fees at current levels. Although, there is an allowance 11 to increase the maximum charge ceiling consistent with state law. So that item the 12 Committee was comfortable with, and we'll finalize that in May with other revenue-related 13 resolutions. Also, the Committee recommended removal of construction costs for one 14 project, the Septage Discharge Facility Planning and Implementation Project. This is really 15 just more of a, I guess, a consistency issue. Because the project's fairly early on, we don't 16 have firm numbers yet as to what the scope or cost would be for the future construction 17 work. So the Committee felt the work was premature at this time. So it's supporting the 18 19 work going on in FY10 in terms of planning, but we'll withhold consideration of the work beyond that until next year. All other projects the Committee concurred with in the CIP. So 20 21 with that, the Committee was supportive of the request.

22 23

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### COUNCILMEMBER FLOREEN:

Let me just note that we will take up the efforts to ramp up reconstruction of pipes and the like in the operating budget. Needless to say, we are grateful for our pennies from the stimulus money that's been awarded to WSSC. And we will look forward to greater investment in public infrastructure at sometime in our lifetime. I wanted to extend a special thanks to acting General Manager Teresa Daniell and acting Deputy General Manager Rudy Chow. I'm not sure if we'll continue to see you both in this structure in the future, but we are very grateful to you for your service and especially to our Commissioner--Gene Counihan. That's the Committee report, sir.

31 32 33

# **COUNCIL PRESIDENT ANDREWS:**

OK, thank you, Madam Chair. Councilmember Knapp?

35 36

### COUNCILMEMBER KNAPP:

- 37 Mr. President, I would also share in the Chair's congratulations and thanks to the
- 38 leadership at WSSC. I know it is always tumultuous, and I appreciate the fact that you
- 39 have hung in there and done what you have under the circumstances that you have done
- 40 them under, so thank you very much. And thank you, Mr. Counihan, for your continued
- leadership in the County. Question to--a point to raise. It's just to put out there because I



- 1 know everyone has--people have thought about it and heard about it before, but I just
- want to make sure it continues to stay on the table. There continue to be numbers of
- 3 communities throughout--well, it's actually throughout the County, but in particular kind of
- 4 the east and upper portion of the county--where--that were developed before there were
- 5 water and sewer extensions available in those areas, and we've had numerous
- 6 conversations about how to potentially retrofit those communities, although it is very, very
- 7 costly, and we've had some conversations, both at the leadership meeting and other
- 8 places, as to when and if we ever come up with a strategy to ultimately generate the
- 9 resources to do the types of infrastructure maintenance that we should, that looking at
- 10 those communities and how we can potentially provide some measure of subsidy to
- actually make that achievable, that they could actually connect to water and sewer. I think
- it's something that just to continue to keep out there. I just want to make sure we raise it
- so it's a part of the record. I know we're not going to fix it today. I just want to make sure
- it's still a part of the discussion. So thank you all for your efforts in those conversations to
- date and look forward to maybe someday even solving it.

### COUNCIL PRESIDENT ANDREWS:

- OK, thank you, Councilmember Knapp. And I also want to say thank you on behalf of the
- 19 Council to the representatives we have at the table for working through a very difficult
- situation and for a long time in your current roles. So thank you for that. And I don't see
- 21 any comments about the Committee report, so its recommendations are accepted. Thank
- you all. GENE COUNIHAN:
- 23 Mr. Chairman, just--

2425

### COUNCIL PRESIDENT ANDREWS:

- Well, yes? GENE COUNIHAN:
- With all the thanks, I would like to just take a moment to thank the Council, and especially
- for having Keith Levchenko to work with us. He's been a pleasure to work with. Always
- very accessible, and always very reliable to give us very good counsel and advice, and I thank you for that and thank Keith.
- 31

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### COUNCIL PRESIDENT ANDREWS:

- Well, thank you. And if you would like to make any brief comments, I will give the
- opportunity to do that. We thank you, and if there's anything you want to bring to our
- attention, since you have waited patiently to be here, you're welcome to do so.

37 TERESA DANIELL:

- The only thing I wanted to do was add my thanks to the Council for your continued
- 39 support.

40 41

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# **COUNCIL PRESIDENT ANDREWS:**

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OK, thank you. OK, all right-COUNCIL VICE PRESIDENT BERLINER:
If I could, Mr.-5

*5* 

# COUNCIL PRESIDENT ANDREWS:

Council Vice President Berliner.

7 8 9

### COUNCIL VICE PRESIDENT BERLINER:

I don't know what the status is of the new General Manager, but I do want to thank the acting General Manager. I think you have done a terrific job and have served very ably. So thank you for your good service.

13 14

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18 19

# **COUNCIL PRESIDENT ANDREWS:**

OK. All right, that's a lot of thanks and deserved. Thank you. And we will now move on to our final item of the afternoon for which we have had people waiting patiently, and that is the worksession. And this is a worksession. We are actually going to schedule this for action next week, for final action for Wild Acres. So this is a worksession, but I am hoping that we can can actually have action for next Tuesday rather than after the break. So I'm going to try to get it in if we can. This is a worksession today. Nothing's final today.

20 21 22

### JEFF ZYONTZ:

IF I--

232425

### COUNCILMEMBER KNAPP:

This shouldn't take all that long, then.

262728

### COUNCIL PRESIDENT ANDREWS:

It's, um--

29 30 31

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### JEFF ZYONTZ:

One of the reasons it's a worksession is a tradition with master plans where the staff has to go back and revise maps and text. We don't have all the versions of maps and text available for the Council.

34 35 36

### COUNCILMEMBER KNAPP:

- OK. Well, then this actually will be generally an overview, then. What I had originally
- anticipated is to have Mr. Zyontz walk through kind of the elements, the history of why
- we're here, some of the recommendations. And then I was just going to, in that context,
- 40 then say what the Committee's recommendations had been. And that probably will take us
- 41 up to whatever we need to get done today. And if anybody has any motions to move from



where the Committee's recommendation was, then I guess we would do that next week. 2 So the goal would be then to get the overview, see if we have questions of the HPC staff, and then we'll go from there.

3 4 5

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1

### JEFF ZYONTZ:

I would hope that the Council takes straw votes on the Committee's vote so we know how-

7 8 9

### **COUNCIL PRESIDENT ANDREWS:**

So you need direction. OK, we will give direction.

10 11

#### 12 JEFF ZYONTZ:

13 All right, just some very brief overview of a very long history. Wild Acres of course was the home of Gilbert Grosvenor. Just to orient you, the site is next to I-270, which is along 14 here. I can actually take advantage of some of the things in this room. It borders I-270 on 15 this side and then I-495 below it. 16

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### COUNCILMEMBER KNAPP:

Did you just practice that stuff before you came in, Jeff? It's very impressive.

19 20 21

### JEFF ZYONTZ:

22 I practice it all day. If the purple line in the-- being a difference. If you don't like that, I change the colors. But--OK. Well, green is good for Grosvenor, which--of course, this is 23 the road that goes over to the station, crosses 270 on a bridge few people recognize. And 24 25 this is Fleming Avenue, which used to be a trolley line. So this is the site. It's now about 35 acres. It excludes, as we'll see in a second, um--as we'll see in a second maybe--there we 26 go--Fleming Park, which was purchased in 1973. So again, orienting you to the map--I 27 tried to get all the maps oriented the right way-- Grosvenor Lane is on the top, I- 270 on 28 29 the side, I-495 on the bottom, Fleming Lane. We're dealing with a mansion, a garage, and the issue about a caretaker's cottage. But just for 2 seconds, the story of Gilbert 30 Grosvenor has to start with Alexander Graham Bell. Alexander Graham Bell had a 31 32 daughter. Gilbert Grosvenor married Alexander--Alexander Graham Bell's daughter. So what happened, Alexander Graham Bell was president of the National Geographic 33 34 Society. He appointed his son-in-law to a post in the magazine. He was later elevated to editor of the magazine. He was later elevated to president of the National Geographic 35 Society. But it started out as that relationship. And, of course, Alexander Graham Bell was 36 a visitor to the site. And then it was Supreme Court Justice--Chief Justice Taft was also a 37 visitor to the site. He was, I think, a cousin to Gilbert Grosvenor. When he first bought the 38 39 site, it was 104 acres. And on the top, you have the original plat of the 104 acres that bordered Fleming Lane on the left hand side and Rockville Pike on the other side. So it 40 41 went all the way from Grosvenor to Rockville Pike. You see that a substantial area of that



1 was purchased for both 495 and I-270. We're now left with the 35 acres in this area over 2 here. When he first bought the house, the Grosvenors lived in a house that existed on the 3 site and first built the caretaker's cottage. It was designed by Arthur Heaton, as was the 4 rest of the site. The caretaker's cottage, we'll see in a second, was in the craftsman style. The ownership of this area has been the same since the 1970s--actually, in 1973, I think, 5 the Planning Board purchased Fleming Park from the owners. Also in 1973, the present 6 owners got a special exception to build charitable offices on the site. They used the house 7 8 here for the--for offices and built for the Renewable Natural Resources Foundation 2 new 9 buildings in the 1980s. The, um--Wild Acres was first on the locational atlas that the County first produced in 1979. It was removed from that atlas in 1983 by action of the 10 Council not putting it on to the master plan of historic sites, and thereafter the Planning 11 Board removed the designation. And at that point after 1983, the buildings were--the new 12 buildings on the site were built. And in 1992, the master plan for the North Bethesda area 13 supported the special exception and the existing zoning and did not recommend the sites 14 for historic designation. In the year 2000 when there was some work being done on I-270, 15 I believe--was it I-270 or 495? One of the state roads--495?--the state evaluated the entire 16 site and said that it was eligible. The entire 35 acres was eligible for the National Register 17 of Historic Sites. And in doing that, it selected a period of significance from 1928 till I think 18 19 in mid sixties, while Gilbert Grosvenor was alive and on the estate. We did get an e-mail saying that they were in error. If they had thought about for two seconds when the 20 21 caretaker's house was--I have no idea what that is--when the caretaker's house was built, 22 they would have extended the period of significance. That came up in a number of pieces of testimony. So that was the last historical act of declaring it eligible. In 2004, there was 23 24 another amendment to the special exception. So the special exception has retained its 25 viability since 1973, and 2004 was the last action on that. Just to look at the site again, this is how it existed in 1951. You can see the cleared area around the mansion was 26 where there were lots of pictures from the time that Grosvenor was on the site. These are 27 the two new buildings from the Renewable Natural Resources Foundation, and you can 28 see over here. This is the mansion from the south side and the garage over here. And 29 then we have the caretaker's cottage off to the side here. Just to show you some pictures 30 from the front of these. This is a Tudor revival style mansion that's substantially the same 31 from its original construction. There are some skylights here that were new and skylights 32 on the roof that are new, but in principle it all looks the same. The garage--and it was built 33 34 as a garage--was built in the same style. So it's a very stylized garage. The caretaker's house-- cottage is the craftsman style. Very different. Built at a different time. It, of course, 35 was to be less ornate, given that it was for the caretaker and used for the caretaker for a 36 37 bit of time. I understand that there is an occupant in the building now, although there was some damage to a non-historic section on the other side of the cottage. This is the 38 39 pictures of the back of the main mansion. It is not very visible from off site. If you go to the park or other publicly accessible spaces, what you will see is mostly briars. And if you 40 41 have a zoom photo as I did, you can see it, but that's about it. I assume in the summer



1 that it's not visible from off site. Here is another picture of the caretaker's cottage. It is a 2 rather modest building, particularly as compared to the main house, the mansion. Now, 3 what happened at HPC when they received the nomination is they wanted an 4 environmental setting of about 16 acres, and that's what this outer red line represents. And they thought that views of the mansion from the front yard and from the rear yard 5 were important to the site. They also thought that the caretaker's cottage did meet the 6 criteria for historic preservation. The owner did not dispute the historic designation of the 7 8 mansion itself and the garage and recommended a 1.4-acre setting that included the 9 area--the turnaround in front of the mansion. They vigorously dispute the historic nature of the cottage, citing its differences in architectural style, citing its differences in timing, and 10 also saying that architecturally itself, it didn't meet the criteria and it didn't meet other 11 criteria. The Planning Board, deliberating on this for some time, came up to a different 12 designation from the Historic Preservation Commission and the owner. And they 13 recommended a 5-acre site that gave large deference to the front part of the mansion and 14 also would designate the cottage and an area of 10 feet around the cottage. So you have 15 essentially 2 environmental settings recommended by the Planning Board. Of course, staff 16 also recommended this to the Committee, which they rejected. Now, what the--and I'm 17 sorry I shift to black and white. It's the nature of the graphics that I did this on. Um, but it's 18 19 a much thicker line, you see, so it's much more significant. The PHED Committee recommendation was to designate the mansion and the garage as historic resources, not 20 21 designate the caretaker's cottage, and agreed with the master plan, with the Planning Board's recommended site area, which was about 5 acres. They did this somewhat based 22 on the fact that--if I can shift gears with this machine in 2 seconds-- we'll see they did this 23 24 based on where the special exception lies underneath these designations. Now, let me 25 reorient you again a little bit. Up here is--oh, I'll take a pen in my hand. This machine's a little slow for-- I'll go purple. OK, the blue line represents where the master plan is, where 26 27 the master plan-- where the Planning Board recommended designation. Here are the 28 buildings for part of the special exception that have not been built yet. So you can see that the--and also for the special exception was an entrance road that sort of went like this. I'm 29 messing up a little bit, but I'm not used to drawing. So you can see that the area 30 recommended for the environmental setting also included some of the area for the 31 approved special exception. The Committee would recommend that--that the special 32 exception be respected. That if, in fact, a building permit or land disturbance permit were 33 34 put in for that area, they would recommend that HPC not have the authority to review it as 35 a historic area work permit. You also see that there are some unbuilt sections on the other side, and we'll get back to that in a second, as soon as I close this down. Moves with a 36 37 herd of turtles. Um, OK. This was, again, the Committee recommendation. Mr. Elrich believed that the front should--deserve greater respect and would designate the 38 39 caretaker's cottage as a historic resources and an appropriate setting around it. Effectively, it's the area of the Planning Board's recommendation, which is around here, 40 41 and then continuing out towards the edge of the property. Mr. Elrich also agreed that the



1 existing approved special exception should be respected. So, again, if there were permits 2 in pursuit of the approved special exception within this area, he would allow that to occur 3 without HPC review. And now the only other thing that I wanted to show you was--not that one. I'm sorry. I can't find it. The other regulatory item going on on the site was the fact 4 that there's a legacy open space designation along the I-270 side and to the south on 495. 5 And this line right now goes to the legacy line. So that--thereafter, Mr. Elrich believes that 6 Park and Planning is perfectly capable of keeping that vacant and doesn't really want to 7 see permits in there anyhow, so the line only exceeds to that much. Mr. Elrich's site area 8 is about 9 acres, as opposed to the 5 acres recommended by the Committee. That 9

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# COUNCILMEMBER KNAPP:

concludes what I have to say.

That concludes the Committee recommendation.

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### 15 COUNCIL PRESIDENT ANDREWS:

16 Ok.

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# 18 COUNCILMEMBER KNAPP:

There's not that much more to add.

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### COUNCIL PRESIDENT ANDREWS:

Thank you, Mr. Chair. OK. All right, Councilmember Elrich.

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### COUNCILMEMBER ELRICH:

I was just going to add that I thought there was a strong case that HPC made for the whole parcel, but I also thought that the special exception long enough in the process deserved to be honored. It did not make sense, given what was going to be allowed on the left side--I think you got to hit the cancel button first, Roger--given what was going to be allowed, as we were looking at the screen, to the left of the parcel--I can no longer see the screen, so this is an imaginary screen. But if there were a screen and we were looking at it, and it was laid out as it was previously, I thought that the area to the left where the--

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# 33 COUNCIL PRESIDENT ANDREWS?????:

How about in the packet?

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### 36 COUNCILMEMBER ELRICH:

37 Ah. Yeah.

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# COUNCILMEMBER KNAPP:



Pages 2 and 3 in the packet. The Committee recommendation is on page 2. Mr. Elrich's

recommendation being on page 3, which represents the last picture we saw on the

3 screen.

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### COUNCILMEMBER ELRICH:

- 6 So my recommendation, what I wanted to do, was to basically exclude the area that was
- 7 approved for special exception, include what I thought was the valuable piece in front, and
- 8 add simply the caveat that the HPC does not prohibit development of the front parcel. And
- 9 our designation of this does not prevent that. All it does is require a higher level of
- sensitivity to the environment that what I think everybody agrees is a very special place for
- any construction to occur within the designated area. So it's not meant to be a prohibition
- and it's outside the area of the existing special exception. So there's ample opportunity for
- additional development down there totally unencumbered, and there are opportunities for
- 14 development with some encumbrance.

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### 16 COUNCIL PRESIDENT ANDREWS:

OK, thank you, Councilmember Elrich. Council Vice President Berliner?

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### 19 COUNCIL VICE PRESIDENT BERLINER:

20 My understanding from staff is that you would like a straw vote with respect to this. I am

21 going to move Councilmember Elrich's compromise. So that's my motion.

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### COUNCIL PRESIDENT ANDREWS:

OK, that's moved by Council Vice President Berliner. Council Elrich's recommendation,

25 seconded by Councilmember Elrich. Is there any discussion about the--about the

amendment? I don't see any discussion about it. All right.

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### JEFF ZYONTZ:

29 If you're going to vote, if I could have one clarification. We--in the criteria, we did not cite

- the caretaker's house in that last criteria, and somehow I lost my copy of this. And in--on
- page 2, number 2-A at the top, if you were to include the caretaker's cottage as historic,
- we would include it within that 2-A section for its craftsman style architecture.

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### COUNCIL PRESIDENT ANDREWS:

Yeah. All right, so the difference, as on page 2 and 3, is basically the area surrounding the

mansion and garage of 5 acres versus the additional 4 acres or so that includes the

37 caretaker lodge and the forested sloped area, I take it.

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### 39 JEFF ZYONTZ:

40 And the legal difference is jurisdictional. The legal difference is that any permit within that

41 expanded area would have to go through the Historic Area Commission and get a Historic

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# March 24, 2009



Area work permit, and they would have last word on that building permit. Otherwise, it's the Planning Board's jurisdiction to decide what goes on. Both amendments would, in fact, allow them to proceed with any permit pursuant to their approved special exceptions. If that changes, then--then they'll have to see HPC.

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# COUNCIL PRESIDENT ANDREWS:

- All right. OK, I don't see any other comments on this, so we're ready for a vote on the
- 8 amendment as offered by Council Vice President Berliner and seconded by
- 9 Councilmember Elrich. All those in favor of the amendment, please raise your hand. That
- would be Councilmember Ervin, Council Vice President Berliner, myself, and
- 11 Councilmember Elrich. Opposed? Councilmember Knapp and Councilmember Floreen.
- So the amendment is approved 4-2. Are there any other decisions that we need to make?
- OK. All right, well, we'll schedule this, at least tentatively, for action next Tuesday. And if
- 14 you need any more from us, let us know. Thank you all.

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# 16 JEFF ZYONTZ:

17 Thank you.

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